

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

REFUGEE AND ENTRANT ASSISTANCE

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ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

For necessary expenses for refugee and entrant assistance activities and for costs associated with the care and placement of unaccompanied alien children authorized by [title IV]section 414 of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980 (Public Law 96-422), for carrying out section 462 of the Homeland Security Act of 2002 (Public Law 107-296), and for carrying out the Torture Victims Relief Act of 2003 (Public Law 108-179)] [\$575,579,000]\$614,935,000 of which up to [\$9,915,000] \$14,816,000 shall be available to carry out the Trafficking Victims Protection *Reauthorization Act* [of 2003 (Public Law 108-193)]of 2005 (*Public Law 109-164*): *Provided*, That funds appropriated under this heading pursuant to section 414(a) of the Immigration and Nationality Act and section 462 of the Homeland Security Act [of 2002] for fiscal year [2006]2007 shall be available for the costs of assistance provided and other activities to remain available through September 30, [2008]2009.

Department of Health and Human Services Appropriations Act, 2006.

LANGUAGE ANALYSIS

Language Provision	Explanation
“...[title IV]section 414...”	This can be replaced by the more specific reference.
“...[of 2003 (Public Law 108-193)]	This can be deleted because there is a more appropriate reference
“... <i>Reauthorization....of 2005 (Public Law 109-164)</i>	This should be added because this is the current reference.

ADMINISTRATION FOR CHILDREN AND FAMILIES

Refugee and Entrant Assistance

Amounts Available for Obligation

	2005 <u>Actual</u>	2006 <u>Enacted</u>	2007 <u>Estimate</u>
Appropriation, Annual	\$488,654,000	\$575,579,000	\$614,935,000
Enacted Rescission	-3,906,000	-5,756,000	0
Administrative Reductions	-34,000	0	0
Subtotal Adjusted Appropriation	484,714,000	\$569,823,000	\$614,935,000
Unobligated balance, start of year	7,570,000	0	0
Recovery of prior year obligations	41,678,000	0	0
Total, obligations	\$533,962,000	\$569,823,000	\$614,935,000

Refugee and Entrant Assistance

SUMMARY OF CHANGES

FY 2006 Enacted			
Total estimated budget authority		\$569,823,000	
(Obligations)			
 FY 2007 Estimate		 \$614,935,000	
(Obligations).....			
Net change.....		+\$ 45,112,000	
(Obligations).....			

	<u>Budget Authority</u>	<u>Budget Authority</u>
Increases:		
A. <u>Program</u> :		
1. Grants for transitional and medical assistance to refugee arrivals/eligibles, including victims of trafficking.....	\$265,547,000	+\$16,786,000
2. Care and placement of unaccompanied alien children.....	77,302,000	+27,720,000
3. Provide assistance to United States citizens who are victims of trafficking.....	14,816,000	+5,000,000
Total Increases	\$357,665,000	+\$49,506,000
 Decreases:		
A. <u>Program</u> :		
1. Grants for social adjustment and employment services to refugee arrivals/eligibles, including victims of trafficking.....	\$154,004,000	-\$4,394,000
Total decreases	\$154,004,000	-\$4,394,000
Net Change.....		+\$45,112,000

Refugee and Entrant Assistance

Budget Authority by Activity

	<u>2005 Actual</u>	<u>2006 Enacted</u>	<u>2007 Estimate</u>
Transitional and Medical Services.....	\$204,993,000	\$265,547,000	\$282,333,000
Victims of Trafficking..	9,915,000	9,816,000	14,816,000
Social Services.....	152,243,000	154,004,000	149,610,000
Victims of Torture.....	9,915,000	9,816,000	9,816,000
Preventive Health.....	4,796,000	4,748,000	4,748,000
Targeted Assistance.....	49,081,000	48,590,000	48,590,000
Unaccompanied Alien Children.....	53,771,000	77,302,000	105,022,000
Subtotal, Budget Authority.....	\$484,714,000	\$569,823,000	\$614,935,000
Unobligated balances, Start of year.....	7,570,000	0	0
Recovery of prior year obligations	41,678,000	0	0
Total Budget Authority	\$533,962,000	\$569,823,000	\$614,935,000

Refugee and Entrant Assistance

Budget Authority by Object

	2006 Enacted	2007 Estimate	Increase or <u>Decrease</u>
Salaries and benefits (11.1 & 12.1).....	\$2,637,000	\$3,269,000	+\$632,000
Travel and transportation of persons (21.0).....	267,000	292,000	+25,000
Rental payments to GSA (23.1).....	1,014,000	1,166,000	+152,000
Printing (24.1).....	150,000	180,000	+30,000
Advisory and assistance services (25.1).....	17,170,000	16,105,000	-1,065,000
Other services (25.2).....	502,000	502,000	0
Purchase of goods and services from government accounts (25.3).....	5,167,000	6,419,000	+1,252,000
Supplies and materials (26.0)	128,000	113,000	-15,000
Grants, subsidies, and contributions (41.0).....	542,788,000	586,889,000	+44,101,000
Total, budget authority by object.....	\$569,823,000	\$614,935,000	+\$45,112,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

SIGNIFICANT ITEMS IN HOUSE, SENATE AND CONFERENCE
APPROPRIATIONS COMMITTEE REPORTS

Items Listed in House, Senate and Conference Appropriations Report Language

Item

[Efforts to provide appropriate detention facilities for unaccompanied minors] – The Committee directs that not later than one year after the date of enactment of this Act the Secretary of Health and Human Services shall submit a report on progress made by ORR and programs funded under this Act to shift children from secured detention facilities to more age-appropriate shelter-based facilities for unaccompanied children in its custody. (H. Rpt. 109-143, p.128)

Item

[Care provided to unaccompanied children] – The Committee directs that not later than 1 year after the date of enactment of this Act the Secretary of Health and Human Services shall submit a report on progress made by ORR to deinstitutionalize the care provided to unaccompanied children in its custody, including the utilization of community-based, child welfare centered services. (S. Rpt 109-103, p.199)

Item

[Unaccompanied minors program] – The conference agreement provides \$78,083,000 for the unaccompanied minors program. The House bill proposed \$63,083,000 for this program. The Senate provided \$63,083,000 through regular appropriations and \$15,000,000 as an emergency for this program. The conference agreement does not include emergency funding for this program. The conferees direct the Secretary of Health and Human Services to issue a report by no later than one year after the date of enactment of this Act on progress made by the Office of Refugee Resettlement and programs funded under this Act to shift children to more child-centered, age-appropriate, small group, home-like environments for unaccompanied children in its custody. (C. Rpt 109-337, p.86)

Action taken or to be taken

Prior to the program's transfer from the Department of Homeland Security (DHS) to ORR, more than 30 percent of all UAC were housed in juvenile detention centers. In less than three years, ORR has made a dramatic shift in the type of shelter used for these vulnerable children.

Currently, ORR has fewer than 2 percent of its UAC population in secure detention facilities – a reduction of more than 70 percent. As a viable alternative, ORR has developed “staff-secure” facilities that offer a heightened level of staff supervision, communication, and services in a structured, licensed shelter care setting. These facilities must offer full services, that is, the same services that UAC are offered in ORR funded shelters: educational classes all day, recreation, outside recreation, medical screenings and treatment, psycho-social assessments, group and individual counseling, and reunification services. In FY 2005 2 percent of the UAC population was placed in staff secure facilities

The vast majority of UAC (approximately 84 percent) are placed in shelter care and the remaining 12 percent are placed in foster homes, group homes, and residential mental health treatment centers.

FY 2006 House Appropriations Committee Report Language (H. Rpt 109-143)

Item

[Services for abused immigrants] – The Committee urges ORR to allow individual abused, abandoned or neglected children in its custody, when appropriate, to access State dependency proceedings for ultimate care and placement in State foster care or under legal guardianship as a necessary predicate for their eligibility for special immigrant juvenile status. (p. 127)

Action taken or to be taken

While the Homeland Security Act (HSA) transferred responsibility for the care and placement of unaccompanied alien children (UAC) to ORR, it did not include the authority for ORR to grant immigration benefits to UAC. The consent component of the Special Immigrant Juvenile (SIJ) process is the initial part of a process that may result in an immigration benefit; and the Department of Homeland Security has retained responsibility for this activity.

Item

[Pro bono legal counsel for refugees] – The Committee encourages ORR to fund pilot programs to study and assess the benefits of providing pro bono counsel to children in ORR custody. The Committee also encourages ORR to give high priority to the availability of pro bono legal counsel when selecting facilities for housing unaccompanied children in ORR custody. (p. 127)

Action taken or to be taken

ORR has accorded high priority to pro-bono representation for UAC in its care. At the end of FY 2005, the Vera Institute was awarded a three-year contract to develop pro-bono outreach capacity at selected non-profit legal service providers who serve UAC in ORR's custody. Currently, the Vera Institute is reviewing proposals submitted by various legal groups, and they will select six to seven organizations that will serve UAC in geographical areas with high apprehensions such as Phoenix, El Paso, Houston, Harlingen, and Southern California.

Item

[Follow-up to Chicago pilot-advocacy for unaccompanied children] – The Committee understands that ORR carried out a successful pilot program in Chicago, Illinois through Heartland Alliance on the benefits of child advocates for unaccompanied children. The Committee encourages ORR to implement follow-up pilot programs to further develop the findings and best practices of the Chicago pilot program regarding the utilization of child advocates to identify the child's best interests from a child welfare perspective so that such information can be taken into consideration by attorneys and judges involved in a child's immigration proceedings. (p. 128)

Action taken or to be taken

The Child Advocate Project, which was started in FY 2004 in Chicago under the Midwest Immigrant Human Rights Corp. of Heartland Alliance, appoints and trains "child advocate" volunteers for certain categories of children (e.g., very young, disabled, pregnant teens, etc.) who are in ORR custody at the International Children's Center in Chicago, one of the ORR-funded shelters for UAC. The advocates meet with their assigned children weekly and provide support, advice and guidance. Though the project is in its early stages, child advocates have had a beneficial impact on unaccompanied alien children's cases and assist attorneys by representing what is in the child's best interests. In FY 2006 ORR plans to replicate this project in Houston for UAC in staff secure and secure placements, subject to availability of funds.

FY 2006 Senate Appropriations Committee Report Language (H. Rpt 109-103)

Item

[Services for abused immigrants] – The Committee is aware that at times ORR allows individual abused, abandoned, or neglected children in its custody to access State dependency proceedings for ultimate care and placement in State foster care or under legal guardianship. The Committee urges ORR to continue this practice in such cases as it is appropriate. (p. 198)

Action taken or to be taken

While the Homeland Security Act (HSA) transferred responsibility for the care and placement of unaccompanied alien children (UAC) to ORR, it did not include the authority for ORR to grant immigration benefits to UAC. The consent component of the Special Immigrant Juvenile (SIJ) process is the initial part of a process that may result in an immigration benefit; and the Department of Homeland Security has retained responsibility for this activity.

Refugee and Entrant Assistance

Authorizing Legislation

	<u>2006 Amount Authorized</u>	<u>2006 Enacted</u>	<u>2007 Amount Authorized</u>	<u>2007 Estimate</u>
Section 414(a) of the Immigration and Nationality Act, and Section 501 of the Refugee Education Assistance Act of 1980 ¹ :				
1. Transitional and Medical Services	Such sums	\$265,547,000	Such sums	\$282,333,000
2. Social Services	Such sums	154,004,000	Such sums	149,610,000
3. Preventive Health	Such sums	4,748,000	Such sums	4,748,000
4. Targeted Assistance	Such sums	48,590,000	Such sums	48,590,000
Section 113(b) of the Trafficking Victims Protection Act and Section 202				
	15,000,000	9,816,000	15,000,000	9,816,000
	10,000,000		10,000,000	5,000,000
Section 5(b)(1) of the Torture Victims Relief Act				
	25,000,000	9,816,000	25,000,000	9,816,000
Section 462(a) of the Homeland Security Act of 2002:				
Unaccompanied Alien Children	Such sums	77,302,000	Such sums	105,022,000
Total, appropriation		\$569,823,000		\$614,935,000
Total appropriations against definite authorizations	\$50,000,000	\$19,632,000	\$50,000,000	\$24,632,000

¹ The authorization for these programs expired on September 30, 2002.

APPROPRIATIONS HISTORY TABLE
Refugee and Entrant Assistance

	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1997	\$381,526,000	\$412,076,000	\$385,609,000	\$426,612,460
1998	395,732,000	418,400,000	395,632,000	423,314,319
1999	415,000,000	415,165,000	415,000,000	435,264,000
2000 Rescission	442,676,000	423,500,000	430,500,000	426,505,000 332,000
2001 Rescission	432,569,000	433,109,000	425,586,000	433,109,000 6,000
2002 Rescission	445,224,000	460,224,000	445,224,000	460,203,000 48,000
2003 Rescission	452,724,000	446,724,000	442,924,000	480,903,000 2,904,000
2004 Rescission	461,626,000	461,853,000	428,056,000	447,598,000 2,678,000
2005 Rescission	473,239,000	491,336,000	477,239,000	484,714,000 3,940,000
2006 Rescission	571,140,000	560,919,000	571,140,000	575,579,000 5,756,000
2007	614,935,000			

Refugee and Entrant Assistance

Justification

	2005 Actual	2006 Enacted	2007 Estimate	Increase or Decrease
Transitional and Medical Services	\$204,993,000	\$265,547,000	\$282,333,000	+\$16,786,000
Victims of Trafficking	9,915,000	9,816,000	14,816,000	+\$5,000,000
Social Services	152,243,000	154,004,000	149,610,000	-4,394,000
Victims of Torture	9,915,000	9,816,000	9,816,000	0
Preventive Health	4,796,000	4,748,000	4,748,000	0
Targeted Assistance	49,081,000	48,590,000	48,590,000	0
Unaccompanied Alien Children	53,771,000	77,302,000	105,022,000	+27,720,000
Total, BA	\$484,714,000	\$569,823,000	\$614,935,000	+\$45,112,000

General Statement

The Refugee and Entrant Assistance program is designed to help refugees, asylees, Cuban and Haitian entrants, and trafficking victims to become employed and self-sufficient as quickly as possible. As a result of the Homeland Security Act of 2002, the program is now also responsible for coordinating and implementing the care and placement of unaccompanied alien children who are in federal custody by reason of immigration status. These duties are consistent with the Administration for Children and Families' strategic goals of increasing independence and productivity of families, increasing employment and promoting the social well-being of children. The President's appropriation request of \$614,935,000, represents the amount needed to maintain current assistance levels, and to provide support for victims of torture and unaccompanied alien children in federal custody.

Refugee and Entrant Assistance funds support seven programs:

- Transitional and Medical Services — This program provides cash and medical assistance to financially needy refugees, asylees, trafficking victims and entrants who are not categorically eligible for TANF, Medicaid, or SSI, and provides foster care services to unaccompanied minors. States are reimbursed for costs incurred to administer refugee program activities. Programs are monitored and data is collected and evaluated. Wilson/Fish projects provide alternative approaches to the state-administered programs. The Voluntary Agency Program (Matching Grant Program) provides one dollar in matching funds for every two dollars of federal funds.

- Victims of Trafficking — Reauthorized in FY 2006 under the Trafficking Victims Protection Reauthorization Act of 2005, this program extends eligibility for benefits and services to trafficking victims to the same extent as refugees.
- Social Services — The Social Services activity assists refugees in the areas of social adjustment, employment services, and attainment of self-sufficiency as rapidly as possible. Services include English language training, employment-related services, and a variety of special projects and activities.
- Victims of Torture — Reauthorized in FY 2006 under the Torture Victims Relief Reauthorization Act of 2005, this program provides medical and psychological treatment, social and legal services, and rehabilitation for victims of torture.
- Preventive Health — This program provides medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure that health problems are not a barrier to achieving self-sufficiency.
- Targeted Assistance — Grants are made to states to provide services to counties or other localities with large refugee populations, high refugee concentrations, and high use of public assistance.
- Unaccompanied Alien Children — Transferred to ORR by the Homeland Security Act of 2002, this program involves the care and placement of an increasing number of unaccompanied alien children per year who are apprehended by INS agents, Border Patrol Officers, or other law enforcement agencies and placed in federal custody.

Office of Refugee Resettlement Populations Served

Year	State Dept Refugee Ceiling	Refugee Arrivals	Cuban/Haitian	Asylees	Trafficking Victims	Unaccompanied Alien Children
2003	70,000	28,234	8,687	24,264	151	4,792 ¹
2004	70,000	52,868	22,923	22,923	162	6,200
2005	55,000	53,813	9,275	23,922	230	7,800
2006	70,000					
2007	70,000					

¹ The Unaccompanied Alien Children program was transferred from the Department of Homeland Security to ORR in March of 2003; therefore ORR only placed children for six months of FY 2003.

TRANSITIONAL AND MEDICAL SERVICES

Authorizing Legislation –Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
\$204,993,000	\$265,547,000	\$282,333,000	+\$16,786,000

2007 Authorization... Such sums as may be appropriated. (Legislation to reauthorize the program is pending Congressional action.)

Statement of the Budget Request — The FY 2007 budget request of \$282,333,000 for Transitional and Medical Services will provide eight months of cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services to unaccompanied refugee minors and victims of a severe form of trafficking until emancipation.

Program Description — Transitional and Medical Services can be provided in three ways:

1. State refugee program offices are reimbursed for costs incurred to administer the refugee program. Cash and medical assistance is provided to adult refugees, asylees, entrants, unaccompanied refugee minors, and certified adult trafficking victims who are not categorically eligible for TANF, Medicaid, or SSI. State refugee program offices also are reimbursed for providing foster care to an unaccompanied refugee minor until the child reaches the age of eighteen. If a state has established a later age for emancipation from foster care, reimbursements will be provided until that date.
2. Under the Voluntary Agency (Matching Grant) Program participating national voluntary refugee resettlement agencies, many of which are faith-based organizations, provide a match (in cash or in-kind services) of one dollar for every two dollars of federal contribution. The participating agencies provide services such as case management, job development, job placement and follow-up, and interim cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. Participating refugees may not access public cash assistance.
3. Alternative projects for refugees that encourage refugee self-sufficiency, Wilson-Fish projects, are funded in ten states, and provide interim financial and medical assistance for newly arrived refugees to increase their prospects for early employment and self-sufficiency and to reduce welfare dependency.

Funding for Transitional and Medical Services during the last five years has been as follows:

2002	\$227,243,000
2003	\$219,853,000
2004	\$168,975,000
2005	\$204,993,000
2006	\$265,547,000

Performance Analysis — This program was evaluated under the PART process of the FY 2007 budget and has received a rating of Effective.

ORR met the targets for two of its key performance measures that focus on employment: “increase entered employment through the Matching Grant program” (the FY 2004 target was 71 percent and the actual was 72 percent), and “increase the percent of refugee families that are self-sufficient within the first four months after arrival” (the FY 2004 target and actual were 72 percent).

Performance Goal	Results	Context
Increase the percent of refugees who enter employment through the Matching Grant program.	ORR has met this performance target since CY 2004, and also met the targets from 1999 through 2001.	The majority of the refugee populations being served with ORR funding during 2004 required more intensive services prior to job placement because of special medical needs, lack of formal education, and limited or no English proficiency. These refugee populations came from less developed countries such as Liberia and Sudan.

Rationale for the Budget Request — The FY 2007 budget request of \$282,333,000 for Transitional and Medical Services (TAMS), a \$16,786,000 increase from the FY 2006 enacted level, will provide the level of funding necessary to continue to provide eight months of cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services to the unaccompanied refugee minors until emancipation. Given the intense needs of refugees currently coming to the United States, this assistance is especially critical. For example, in FY 2005, ORR resettled 53,813 refugees from 62 different countries who speak 42 different languages. This diverse refugee population included significant numbers of Hmong, Somali Bantu, Sierra Leonian, and Liberian refugees from less developed countries, with special medical needs, lack of formal education, and very limited or no English proficiency. For these populations, the provision of eight months of cash and medical assistance, while they learn English and prepare for employment in the U.S., is critical to their adjustment and future ability to become self-sufficient.

Resource and Program Data
Transitional and Medical Services

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$132,277,000	\$190,720,000	\$204,338,000
Discretionary	69,000,000	70,000,000	73,000,000
Research/Evaluation	2,761,000	3,875,000	4,000,000
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	955,000	952,000	995,000
Total, Resources	\$204,993,000	\$265,547,000	\$282,333,000
<u>Program Data:</u>			
Number of Grants	61	66	66
New Starts:			
#	50	46	56
\$	\$148,493,000	\$190,720,000	\$254,518,000
Continuations:			
#	11	20	10
\$	\$52,784,000	\$70,000,000	\$22,820,000
Contracts:			
#	4	4	4
\$	\$3,412,000	\$4,550,000	\$4,675,000
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

¹ Includes funding for information technology support, overhead and monitoring/on-site review costs.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2007 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-TMS (CFDA # 93.566)

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted	FY 2007 Estimate	Difference +/- 2006
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	5,777,100	8,329,542	8,924,297	594,755
Arkansas	62,000	89,393	95,776	6,383
California	19,863,000	28,639,174	30,684,096	2,044,922
Colorado	1,962,000	2,828,852	3,030,841	201,989
Connecticut	661,000	953,043	1,021,094	68,051
Delaware	70,000	100,927	108,134	7,207
District of Columbia	1,457,000	2,100,733	2,250,732	149,999
Florida	13,730,000	19,796,198	21,209,707	1,413,509
Georgia	3,430,000	4,945,445	5,298,565	353,120
Hawaii	65,000	93,718	100,410	6,692
Idaho	373,000	537,799	576,200	38,401
Illinois	3,672,000	5,294,365	5,672,400	378,035
Indiana	765,000	1,102,993	1,181,750	78,757
Iowa	701,000	1,010,716	1,082,885	72,169
Kansas	390,000	562,310	602,461	40,151
Kentucky	0	0	0	0
Louisiana	530,000	764,165	818,729	54,564
Maine	357,000	514,730	551,483	36,753
Maryland	5,232,000	7,543,606	8,082,242	538,636
Massachusetts	3,870,000	5,579,846	5,978,264	398,418
Michigan	6,207,000	8,949,381	9,588,394	639,013
Minnesota	10,040,000	14,475,879	15,509,502	1,033,623
Mississippi	1,123,000	1,619,165	1,734,778	115,613
Missouri	1,014,000	1,462,006	1,566,398	104,392
Montana	63,000	90,835	97,321	6,486
Nebraska	619,000	892,487	956,213	63,726
Nevada	0	0	0	0
New Hampshire	539,000	777,141	832,632	55,491
New Jersey	2,269,000	3,271,491	3,505,086	233,595
New Mexico	978,000	1,410,101	1,510,786	100,685
New York	5,496,632	7,925,158	8,491,038	565,880
North Carolina	1,682,000	2,425,142	2,598,305	173,163
North Dakota	823,520	1,187,368	1,272,150	84,782

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted	FY 2007 Estimate	Difference +/- 2006
Ohio	3,102,000	4,472,528	4,791,880	319,352
Oklahoma	454,000	654,587	701,326	46,739
Oregon	3,631,205	5,235,546	5,609,381	373,835
Pennsylvania	4,343,000	6,261,827	6,708,941	447,114
Rhode Island	302,000	435,430	466,521	31,091
South Carolina	235,000	338,828	363,021	24,193
South Dakota	205,000	295,573	316,678	21,105
Tennessee	758,000	1,092,900	1,170,937	78,037
Texas	10,894,613	15,708,078	16,829,684	1,121,606
Utah	1,835,000	2,645,741	2,834,655	188,914
Vermont	215,000	309,991	332,126	22,135
Virginia	3,307,000	4,768,101	5,108,558	340,457
Washington	5,310,000	7,656,068	8,202,735	546,667
West Virginia	6,000	8,651	9,269	618
Wisconsin	3,857,930	5,562,443	5,959,619	397,176
Wyoming	0	0	0	0
Subtotal	132,277,000	190,720,000	204,338,000	13,618,000
Discretionary Fund	69,000,000	70,000,000	73,000,000	3,000,000
Other	3,716,000	4,827,000	4,995,000	168,000
Subtotal adjustments	72,716,000	74,827,000	77,995,000	3,168,000
TOTAL RESOURCES	\$204,993,000	\$265,547,000	\$282,333,000	\$16,786,000

VICTIMS OF TRAFFICKING

Authorizing Legislation – Section 113(b) and Section 202 of the Trafficking Victims Protection Act.

2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
\$9,915,000	\$9,816,000	\$14,816,000	+\$5,000,000

2007 Authorization...\$15,000,000 for international victims and \$10,000,000 for domestic victims.

Statement of the Budget Request – The FY 2007 budget request of \$14,816,000 for Victims of Trafficking will ensure continued administration of a national network for tracking and certifying trafficking victims, including a newly authorized grant program for United States citizens who are victims of trafficking.

Program Description – The Trafficking Victims Protection Act focuses on preventing human trafficking overseas, increasing prosecution of human traffickers here in the U.S., protecting the victims, and providing them with federal and state assistance where necessary. Victims of a severe form of trafficking are defined as people who are sexually exploited or compelled to provide labor through physical force, fraud, or coercion. Estimates indicate that there may be thousands of victims in the U.S.

This program extends eligibility for benefits and services to trafficking victims to the same extent as refugees. The law requires HHS, in consultation with the Attorney General, to certify adult trafficking victims as a pre-condition for their eligibility. Once certified, the adult trafficking victims will be eligible to apply for benefits and services under any federal or state funded program, to the same extent as refugees. Adult trafficking victims may be eligible for refugee cash and medical assistance and social services. Victims under 18 years of age do not need such certification in order to be eligible for benefits and services under the unaccompanied refugee minors program, but rather receive eligibility letters.

Beginning in FY 2006, the Trafficking Program will phase in a single national contract for the support of services to victims of human trafficking, which will provide a defined per capita benefit available to any qualified organization which is serving a victim of trafficking. ACF also will continue to make more limited grant opportunities available during FY 2006 and FY 2007.

The Trafficking “Per Capita Victim Services” contract will provide a more rational allocation of resources by making service funding available only to organizations which are actually serving victims of trafficking. The services contract will increase the accountability and responsibility of the social service process by requiring potential recipients of financial support to report the size of the trafficking victim client caseload they are serving. In addition, we anticipate that the services contract will contribute to the safety and rescue of trafficking victims by permitting a wider array of public and private non-profit entities to assist in the rescue and restoration of trafficking victims. The establishment of standards of care protocols in the services contract will ensure a high level of care as condition of receipt of funds.

Funding for Victims of Trafficking in previous years has been as follows:

2002	\$ 10,000,000
2003	\$ 9,935,000
2004	\$ 9,909,000

2005 \$ 9,915,000
 2006 \$ 9,816,000

Performance Analysis — This program was evaluated under the PART process as part of the FY 2007 budget process, and has received a rating of Moderately Effective.

Performance Goal	Results	Context
Increase the number of victims certified per year.	The baseline for FY 2004 is 163 victims of trafficking certified. In FY 2005, 230 victims were certified, which exceeded the FY 2005 target of 200 victims certified.	The “Rescue and Restore” public information campaign on Trafficking should result in an increase in the number of victims certified each year.

Rationale for the Budget Request — The FY 2007 request of \$14,816,000 is a \$5,000,000 increase from the FY 2006 enacted level. This budget request will support the national network for tracking and certifying victims and providing services to such victims. In addition, the \$5,000,000 increase will support a newly authorized discretionary grant program to fund states, Indian Tribes, units of local government, and nonprofit, nongovernmental victims’ service organizations. The grant program will assist eligible organizations in establishing, developing, expanding and strengthening assistance programs for United States citizens or aliens admitted for permanent residence, who are the subject of sex trafficking or severe forms of trafficking in persons that occurs, in whole or in part, within the territorial jurisdiction of the United States. The federal share of these grants will not exceed 75 percent of the total cost of the projects.

Resource and Program Data
Victims of Trafficking

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$5,690,000	\$3,100,000	\$7,380,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	1,083,000	1,060,000	1,774,000
Other	3,142,000	5,656,000 ²	5,662,000 ²
Total, Resources	\$9,915,000	\$9,816,000	\$14,816,000
<u>Program Data:</u>			
Number of Grants	34	20	45
New Starts:			
#	18	20	35
\$	\$1,871,000	\$3,100,000	\$6,090,000
Continuations:			
#	16	0	10
\$	\$3,819,000	\$0	\$1,290,000
Contracts:			
#	5	6	7
\$	\$3,559,000	\$5,973,000	\$6,208,000
Interagency Agreements:			
#	0	1	1
\$	\$0	\$11,000	\$11,000

¹ Includes funding for information technology support, salaries and benefits and associated overhead costs, and monitoring/on-site review costs.

² Includes funding for public outreach efforts, new Per Capita Victims Services Contracts, and decertification costs in FY 2006 and FY 2007 for international victims of human trafficking certified in the United States.

SOCIAL SERVICES

Authorizing Legislation –Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
\$152,243,000	\$154,004,000	\$149,610,000	-\$4,394,000

2007 Authorization....Such sums as may be appropriated. (Legislation to reauthorize the program is pending Congressional action.)

Statement of the Budget Request – The FY 2007 budget request of \$149,610,000 for the Social Services program will support state-administered programs emphasizing employment-related activities.

Program Description – A portion of the Social Services funding is distributed by formula to states and a portion is distributed through discretionary grants. Priority is given to English language training, case management, employment preparation, and job placement and retention services.

Funding for Social Services during the last five years has been as follows:

2002	\$158,600,000
2003	\$150,139,000
2004	\$152,218,000
2005	\$152,243,000
2006	\$154,004,000

Performance Analysis – A PART review was conducted as part of the FY 2004 budget process, and the program was rated Adequate. This process resulted in ORR modifying some of its long-term and short-term measures to improve their precision as indicators of performance.

ORR has set a specific and ambitious long term goal. By 2012, states will achieve a 65 percent entered employment rate. States with entered employment rates less than 50 percent will be expected to achieve an annual increase of at least 5 percent of the prior year’s actual percentage outcome. States with an entered employment rate greater than 50 percent will be expected to achieve an annual increase of at least 3 percent of the prior year’s actual percentage outcome. States that reach a high employment and self-sufficiency rate of 85 percent among employable refugees may choose to maintain their target levels rather than increase them. States are expected to increase the percent of refugee cash assistance cases closed due to employment by at least 3 percentage points annually as a subset of all entered employment from the prior year.

Performance Goal	Results	Context
Increase the percent of refugees who enter employment through the provision of employability services under the Social Services program.	In FY 2004, ORR met this performance target, with 50% of eligible refugees entering employment through ACF-funded refugee employment services. This exceeded the FY 2004 target of 46.35%.	The majority of the refugee populations being served with ORR funding during 2004 required more intensive services prior to job placement because of special medical needs, lack of formal education, and limited or no English proficiency. These refugee populations came from less developed countries such as Somalia, Liberia and Sudan.

Rationale for the Budget Request – The FY 2007 budget request of \$149,610,000 for the Social Services program is a \$4,394,000 decrease from the FY 2006 enacted level. This budget will continue to support state-administered social services through formula-funded programs and discretionary grants emphasizing employment-related services, such as job preparation, placement, retention, and upgrading services, provided concurrently with English language training.

Resource and Program Data
Social Services

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$79,137,000	\$83,408,000	\$83,408,000
Discretionary	68,306,000	67,863,000	63,469,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	3,300,000	1,616,000	1,616,000
Program Support ¹	400,000	363,000	363,000
Other ²	1,100,000	754,000	754,000
Total, Resources	\$152,243,000	\$154,004,000	\$149,610,000
<u>Program Data:</u>			
Number of Grants	342	403	403
New Starts:			
#	214	230	216
\$	\$107,884,000	\$123,947,000	\$113,239,000
Continuations:			
#	128	173	187
\$	\$42,859,000	\$28,940,000	\$35,254,000
Contracts:			
#	2	1	1
\$	\$850,000	\$363,000	\$363,000
Interagency Agreements:			
#	2	2	2
\$	\$650,000	\$754,000	\$754,000

¹ Includes funding for a conference contract.

² Includes funding for inter-agency agreements with the Office of International and Refugee Health and SAMHSA, and contract support for Rural Initiatives in FY 2005. Rural Initiatives will be funded through grants beginning in FY 2006.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2007 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Social Services (CFDA # 93.566)

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted	FY 2007 Estimate	Difference +/- 2006
Alabama	\$93,557	\$98,607	\$98,607	\$0
Alaska	86,582	91,255	91,255	0
Arizona	1,797,518	1,894,542	1,894,542	0
Arkansas	76,945	81,098	81,098	0
California	7,570,827	7,979,477	7,979,477	0
Colorado	777,106	819,052	819,052	0
Connecticut	521,490	549,638	549,638	0
Delaware	76,945	81,098	81,098	0
District of Columbia	242,486	255,575	255,575	0
Florida	27,373,076	28,850,590	28,850,590	0
Georgia	1,948,098	2,053,250	2,053,250	0
Hawaii	76,945	81,098	81,098	0
Idaho	342,189	360,659	360,659	0
Illinois	1,399,119	1,474,639	1,474,639	0
Indiana	324,957	342,497	342,497	0
Iowa	460,355	485,204	485,204	0
Kansas	112,833	118,923	118,923	0
Kentucky	1,075,804	1,133,873	1,133,873	0
Louisiana	214,586	226,169	226,169	0
Maine	435,327	458,825	458,825	0
Maryland	1,483,640	1,563,722	1,563,722	0
Massachusetts	1,418,403	1,494,964	1,494,964	0
Michigan	1,172,223	1,235,496	1,235,496	0
Minnesota	3,987,283	4,202,504	4,202,504	0
Mississippi	76,945	81,098	81,098	0
Missouri	981,435	1,034,410	1,034,410	0
Montana	76,945	81,098	81,098	0
Nebraska	336,035	354,173	354,173	0
Nevada	621,603	655,155	655,155	0
New Hampshire	395,118	416,445	416,445	0
New Jersey	837,010	882,189	882,189	0
New Mexico	176,018	185,519	185,519	0
New York	3,915,891	4,127,259	4,127,259	0
North Carolina	1,464,767	1,543,831	1,543,831	0
North Dakota	189,968	200,222	200,222	0

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted	FY 2007 Estimate	Difference +/- 2006
Ohio	2,037,543	2,147,523	2,147,523	0
Oklahoma	109,139	115,030	115,030	0
Oregon	1,316,648	1,387,717	1,387,717	0
Pennsylvania	1,958,355	2,064,061	2,064,061	0
Rhode Island	226,075	238,278	238,278	0
South Carolina	138,270	145,733	145,733	0
South Dakota	337,676	355,903	355,903	0
Tennessee	628,168	662,075	662,075	0
Texas	3,246,693	3,421,939	3,421,939	0
Utah	585,496	617,099	617,099	0
Vermont	167,402	176,438	176,438	0
Virginia	1,430,301	1,507,504	1,507,504	0
Washington	3,843,679	4,051,149	4,051,149	0
West Virginia	76,945	81,098	81,098	0
Wisconsin	894,041	942,299	942,299	0
Wyoming	0	0	0	0
Subtotal	79,136,460	83,408,000	83,408,000	0
Discretionary Fund	68,306,900	67,863,000	63,469,000	-4,394,000
Other	4,799,640	2,733,000	2,733,000	0
Subtotal adjustments	73,106,540	70,596,000	67,713,000	-4,394,000
TOTAL RESOURCES	\$152,243,000	\$154,004,000	\$149,610,000	-\$4,394,000

VICTIMS OF TORTURE

Authorizing Legislation – Section 5(b)(1) of the Torture Victims Relief Act.

2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
\$9,915,000	\$9,816,000	\$9,816,000	\$0

2007 Authorization...\$25,000,000.

Statement of the Budget Request – The FY 2007 budget request of \$9,816,000 for the Victims of Torture Program will provide a comprehensive program of support for domestic centers and programs for victims of torture.

Program Description – This program provides services and rehabilitation for victims of torture. Grantees are primarily non-profit organizations and allowable services include treatment, social and legal services, and provision of research and training to health care providers to enable them to treat the physical and psychological effects of torture.

Funding for Victims of Torture during the last five years has been as follows:

2002	\$10,000,000
2003	\$ 9,935,000
2004	\$ 9,909,000
2005	\$ 9,915,000
2006	\$ 9,816,000

Performance Analysis – This program has not been subject to the PART process. Performance measures are being developed for this program.

Rationale for the Budget Request – The FY 2007 request of \$9,816,000 is the same as the FY 2006 enacted level. These funds will maintain medical and psychological treatment, social and legal services and rehabilitation for victims of torture.

Resource and Program Data
Victims of Torture

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$9,618,000	\$9,491,000	\$9,449,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	297,000	325,000	367,000
Total, Resources	\$9,915,000	\$9,816,000	\$9,816,000
<u>Program Data:</u>			
Number of Grants	27	27	27
New Starts:			
#	0	27	0
\$	\$0	\$9,491,000	\$0
Continuations:			
#	27	0	27
\$	\$9,618,000	\$0	\$9,449,000
Contracts:			
#	2	1	2
\$	\$114,000	\$78,000	\$114,000
Interagency Agreements:			
#	1	1	1
\$	\$105,000	\$86,000	\$86,000

¹ Includes funding for information technology support, grant reviewer contract, salaries and benefits and associated overhead costs and an inter-agency agreement with the Office of Global Health Affairs.

PREVENTIVE HEALTH

Authorizing Legislation –Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
\$4,796,000	\$4,748,000	\$4,748,000	\$0

2007 Authorization... Such sums as may be appropriated. (Legislation to reauthorize this program is pending Congressional action.)

Statement of the Budget Request — The FY 2007 budget request of \$4,748,000 for Preventive Health will ensure adequate health assessment activities for refugees.

Program Description — Funding for preventive health services is awarded to states through this discretionary grant program to provide health screening/assessment services to refugees. The Office of Refugee Resettlement recognizes that a refugee's medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency.

Funding for Preventive Health during the last five years has been as follows:

2002	\$4,835,000
2003	\$4,804,000
2004	\$4,792,000
2005	\$4,796,000
2006	\$4,748,000

Performance Analysis — This program has not been subject to the PART process.

The program does not have measures included in the performance budget, however, internally, the program tracks the number of persons served from all eligible populations where medical screenings are reported by the initial resettlement state. The program seeks to increase the number of medical screenings reported by states as a percentage of the eligible population of refugees, asylees, Cuban and Haitian entrants, Amerasians and Trafficking victims through the use of Preventive Health funds for outreach and referral. In FY 2004, 45 percent of all eligible populations were reported by states to have been medically screened.

Rationale for the Budget Request — The FY 2007 request of \$4,748,000 is the same as the FY 2006 enacted level. These funds will support continued medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure health problems are not a barrier to achieving self-sufficiency.

Resource and Program Data
Preventive Health

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$4,796,000	\$4,748,000	\$4,748,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$4,796,000	\$4,748,000	\$4,748,000
<u>Program Data:</u>			
Number of Grants	37	37	37
New Starts:			
#	0	37	0
\$	\$0	\$4,748,000	\$0
Continuations:			
#	37	0	37
\$	\$4,796,000	\$0	\$4,748,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

TARGETED ASSISTANCE

Authorizing Legislation –Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980.

2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
\$49,081,000	\$48,590,000	\$48,590,000	\$0

2007 Authorization... Such sums as may be appropriated. (Legislation to reauthorize the program is pending Congressional action.)

Statement of the Budget Request — The FY 2007 budget request of \$48,590,000 for Targeted Assistance will provide needed employment services to help increase the number of refugees entering employment and reduce their need for cash assistance.

Program Description — This program provides grants to states with counties that are impacted by high concentrations of refugees and high dependency rates. States are required by statute to pass on to the designated counties at least 95 percent of the funds awarded. Services provided by this program are generally designed to secure employment for refugees within one year or less.

Funding for Targeted Assistance during the last five years has been as follows:

2002	\$49,477,000
2003	\$49,155,000
2004	\$49,025,000
2005	\$49,081,000
2006	\$48,590,000

Performance Analysis — See Performance Analysis section under Social Services. Performance data reported under Social Services contains targeted assistance outcomes as well as Social Services.

Rationale for the Budget Request — The FY 2007 request of \$48,590,000 is the same as the FY 2006 enacted level. These funds will be awarded to states to continue to provide services to counties and other localities with high refugee concentrations and high use of public assistance.

Resource and Program Data
Targeted Assistance

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$44,173,000	\$43,731,000	\$43,731,000
Discretionary	4,908,000	4,859,000	4,859,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$49,081,000	\$48,590,000	\$48,590,000
<u>Program Data:</u>			
Number of Grants	58	58	58
New Starts:			
#	37	21	0
\$	\$44,173,000	\$4,859,000	\$0
Continuations:			
#	21	37	58
\$	\$4,908,000	\$43,731,000	\$48,590,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2007 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Refugee and Entrant Assistance-Targeted Assistance (CFDA # 93.566)

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted	FY 2007 Estimate	Difference +/- 2006
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	1,213,074	1,200,934	1,200,934	0
Arkansas	0	0	0	0
California	4,850,033	4,801,493	4,801,493	0
Colorado	354,739	351,188	351,188	0
Connecticut	0	0	0	0
Delaware	0	0	0	0
District of Columbia	0	0	0	0
Florida	15,559,383	15,403,671	15,403,671	0
Georgia	1,313,597	1,300,451	1,300,451	0
Hawaii	0	0	0	0
Idaho	274,351	271,606	271,606	0
Illinois	1,111,902	1,100,774	1,100,774	0
Indiana	0	0	0	0
Iowa	374,393	370,646	370,646	0
Kansas	0	0	0	0
Kentucky	662,437	655,808	655,808	0
Louisiana	0	0	0	0
Maine	0	0	0	0
Maryland	0	0	0	0
Massachusetts	921,322	912,102	912,102	0
Michigan	813,709	805,566	805,566	0
Minnesota	778,751	770,958	770,958	0
Mississippi	1,958,959	1,939,354	1,939,354	0
Missouri	815,320	807,161	807,161	0
Montana	0	0	0	0
Nebraska	0	0	0	0
Nevada	436,255	431,889	431,889	0
New Hampshire	0	0	0	0
New Jersey	0	0	0	0
New Mexico	0	0	0	0
New York	3,773,733	3,735,967	3,735,967	0
North Carolina	616,363	610,195	610,195	0
North Dakota	197,024	195,053	195,053	0

STATE/TERRITORY	FY 2005 Actual	FY 2006 Conference	FY 2007 Estimate	Difference +/- 2006
Ohio	418,051	413,867	413,867	0
Oklahoma	0	0	0	0
Oregon	1,355,483	1,341,918	1,341,918	0
Pennsylvania	480,557	475,748	475,748	0
Rhode Island	0	0	0	0
				0
South Carolina	0	0	0	0
South Dakota	203,306	201,272	201,272	0
Tennessee	336,535	333,167	333,167	0
Texas	2,145,511	2,124,040	2,124,040	0
Utah	574,477	568,728	568,728	0
				0
Vermont	0	0	0	0
Virginia	815,481	807,320	807,320	0
Washington	1,818,254	1,800,124	1,800,124	0
West Virginia	0	0	0	0
Wisconsin	0	0	0	0
Wyoming	0	0	0	0
Subtotal	44,173,000	43,731,000	43,731,000	0
Discretionary Fund	4,908,000	4,859,000	4,859,000	0
Subtotal adjustments	4,908,000	4,859,000	4,859,000	0
TOTAL RESOURCES	\$49,081,000	\$48,590,000	\$48,590,000	0

UNACCOMPANIED ALIEN CHILDREN

Authorizing Legislation — Section 462 of the Homeland Security Act.

2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
\$53,771,000	\$77,302,000	\$105,022,000	+\$27,720,000

2007 Authorization....Such sums as may be appropriated.

Statement of the Budget Request — The FY 2007 budget request of \$105,022,000 for the Unaccompanied Alien Children (UAC) Program will provide sufficient funds to appropriately care for the anticipated increasing number of children in care at any time throughout the fiscal year and provide for more thorough background checks prior to placement of these children.

Program Description — The UAC program provides for the care and placement of unaccompanied alien minors who are apprehended in the U.S. by Homeland Security agents, Border Patrol officers or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or release to an adult family member or responsible adult guardian. Resolution of UAC claims may result in release, granting of an immigration status (such as special immigrant juvenile or asylum), voluntary departure, or removal from the U.S.

The principal objective of the program is to provide appropriate temporary shelter for these children and the costs associated with these facilities dominate the UAC budget—slightly more than 85% of the entire budget. State licensed facilities receive grants to provide shelter care, foster care, staff secure and secure detention care and related services. The program also provides medical care, pro-bono coordination, family reunification and secure transportation services through grants, inter-agency agreements, and contracts.

Funding for the Unaccompanied Alien Children Program since its transfer to ACF has been as follows:

2003.....	\$37,082,000
2004.....	\$52,770,000
2005.....	\$53,771,000
2006	\$77,302,000

Performance Analysis — This program has not been subject to the PART process. Performance measures are being developed for this program.

Rationale for the Budget Request — The FY 2007 budget request for the Unaccompanied Alien Children Program is \$105,022,000, a \$27,720,000 increase from the FY 2006 enacted level. This increase will provide sufficient funds for (1) care and placement of an increasing number of unaccompanied alien children through foster care, shelter care, staff secure, or secure detention centers; (2) additional field staff in areas of high apprehensions; (3) expansion of the pilot pro-bono legal services program to a national level; and (4) more thorough background checks of sponsors prior to the placement of these children.

From the increased funding requested in the FY 2007 budget, approximately \$16 million will be used to fund shelter needs for this larger population of apprehended children. Due to expanded targeted border

patrol operations aimed at apprehending undocumented aliens, the trend of caring for an increasing number of children each year is expected to continue through FY 2007. The number of unaccompanied alien children in care increased from a monthly average of approximately 600 in FY 2004 to approximately 850 in FY 2005. We estimate a monthly average of approximately 1,000 unaccompanied alien children in care during FY 2006 and approximately 1,200 in FY 2007. Annual placements increased from approximately 6,200 in FY 2004 to approximately 8,000 in FY 2005 with an anticipated average of approximately 9,600 annual placements in FY 2006 and 11,500 in FY 2007.

An additional \$10 million will be used to provide expanded background checks prior to placement of these children. The background checks will cost approximately \$1.5 million and will result in an increase in shelter costs of approximately \$8.5 million. The more extensive background checks will require children to stay in shelter longer, until the checks are complete.

Currently, background checks are conducted primarily on the adult to whom the UAC is released and home assessments are done on a very limited basis. With these additional funds, we will conduct more thorough background and fingerprint checks to include other adults living in the household and expand our use of home assessments prior to release of the UAC based on case circumstances. These expanded background checks are in the best interest of UAC, to ensure safety and prevent release to an environment of adults with criminal records and or child/sex abusers.

Finally, \$2 million of the increase will be used to fund expansion of the pilot pro-bono legal services to a national level, the hiring of additional field staff in areas of high apprehension, and the increased medical services and administrative costs associated with the rise in UAC placements.

Resource and Program Data
Unaccompanied Alien Children

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$43,405,000	\$63,552,000	\$91,194,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	3,290,000	4,124,000	5,055,000
Other ²	7,076,000	9,626,000	8,773,000
Total, Resources	\$53,771,000	\$77,302,000	\$105,022,000
<u>Program Data:</u>			
Number of Grants	19	28	30
New Starts:			
#	0	23	4
\$	\$0	\$55,427,000	\$8,537,000
Continuations:			
#	19	5	26
\$	\$43,405,000	\$8,125,000	\$82,657,000
Contracts:			
#	16	16	13
\$	\$4,904,000	\$6,353,000	\$4,887,000
Interagency Agreements:			
#	5	5	5
\$	\$3,480,000	\$4,316,000	\$5,568,000

¹ Includes funding for information technology support, salaries and benefits and associated overhead costs, contractor support costs and monitoring/on-site review costs.

² Includes funding for medical costs, facility costs, legal system support costs and background checks.