

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

SOCIAL SERVICES BLOCK GRANT

TABLE OF CONTENTS

<u>FY 2007 BUDGET</u>	<u>PAGE</u>
APPROPRIATION LANGUAGE AND EXPLANATION OF LANGUAGE CHANGES	H-3
AMOUNTS AVAILABLE FOR OBLIGATION	H-5
SUMMARY OF CHANGES	H-5
BUDGET AUTHORITY BY ACTIVITY	H-6
BUDGET AUTHORITY BY OBJECT	H-6
SIGNIFICANT ITEMS IN HOUSE, SENATE AND CONFERENCE APPROPRIATIONS	H-7
AUTHORIZING LEGISLATION	H-8
APPROPRIATIONS HISTORY TABLE	H-9
JUSTIFICATION:	
GENERAL STATEMENT	H-10
SOCIAL SERVICES BLOCK GRANT	H-10
RESOURCE AND PROGRAM DATA	H-12
STATE TABLE	H-13

This page intentionally left blank.

SOCIAL SERVICES BLOCK GRANT

For making grants to States pursuant to section 2002 of the Social Security Act, [\$1,700,000,000 *Provided, That notwithstanding subparagraph (B) of section 404(d)(2) of such Act, the applicable percent specified under such subparagraph for a State to carry out State programs pursuant to title XX of such Act shall be 10 percent.*] \$1,200,000,000: *Provided, That notwithstanding section 2003(c) of such Act, the amount specified for allocation under such section for fiscal year 2007 shall be \$1,200,000,000.*

Department of Health and Human Service Appropriations Act, 2006

[For an additional amount for “Social Services Block Grant”, \$550,000,000, for necessary expenses related to the consequences of hurricanes in the Gulf of Mexico in calendar year 2005, notwithstanding section 2003 and paragraphs (1) and (4) section 2005(a) of the Social Security Act (42 U.S.C. 1397b and 13979d(a): *Provided, That in addition to other uses permitted by title XX of the Social Security Act, funds appropriated under this heading may be used for health services (including mental health services) and for repair, renovation and construction of health facilities (including mental health facilities):* *Provided further, That the amount provided under this heading is designated as an emergency requirement pursuant to section 402 of H. Con. Res 95 (109th Congress), the concurrent resolution on the budget for fiscal year 2006.]*

Emergency Supplemental Appropriations Act to Address Hurricanes in the Gulf of Mexico and Pandemic Influenza, 2006

LANGUAGE ANALYSIS

Language Provision	Explanation
<p><i>“... Provided, That notwithstanding section 2003(c) of such Act, the amount specified for allocation under such section for fiscal year 2007 shall be \$1,200,000,000...”</i></p>	<p>This language is added to override the authorized funding level stipulated in section 2003(c) of the Social Security Act.</p>
<p>[... Provided, That notwithstanding subparagraph (B) of section 404(d)(2) of such Act, the applicable percent specified under such subparagraph for a State to carry out State programs pursuant to title XX of such Act shall be 10 percent.]</p>	<p>This language is deleted to reflect the enactment of S. 1932 (The Deficit Reduction Act of 2005) which includes the transfer of 10 percent from TANF to SSBG.</p>
<p>[For an additional amount for “Social Services Block Grant”, \$550,000,000, for necessary expenses related to the consequences of hurricanes in the Gulf of Mexico in calendar year 2005, notwithstanding section 2003 and paragraphs (1) and (4) section 2005(a) of the Social Security Act (42 U.S.C. 1397b and 13979d(a): Provided, That in addition to other uses permitted by title XX of the Social Security Act, funds appropriated under this heading may be used for health services (including mental health services) and for repair, renovation and construction of health facilities (including mental health facilities): Provided further, That the amount provided under this heading is designated as an emergency requirement pursuant to section 402 of H. Con. Res 95 (109th Congress), the concurrent resolution on the budget for fiscal year 2006.]</p>	<p>This language is deleted to reflect the fact that the \$550 million was a one-time emergency funding provided in the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006.</p>

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Administration for Children and Families
Social Services Block Grant

Amounts Available for Obligation

	<u>2005 Enacted</u>	<u>2006 Enacted</u>	<u>2007 Estimate</u>
Appropriation:			
Block Grant.....	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Hurricane Relief Funding.....	0	550,000,000	0
Total Obligations	\$1,700,000,000	\$2,250,000,000	\$1,200,000,000

SUMMARY OF CHANGES

2006 Enacted	\$1,700,000,000
2007 Estimate	<u>\$1,200,000,000</u>
Net Change	-\$500,000,000

	<u>2006 Current Budget Base</u>	<u>Change from Base</u>
Decreases:		
<u>Program:</u>		
Block Grant.....	\$1,700,000,000	-\$500,000,000
Total decreases.....		-\$500,000,000
Net Change		-\$500,000,000

Social Services Block Grant

Budget Authority by Activity

	<u>2005 Enacted</u>	<u>2006 Enacted</u>	<u>2007 Estimate</u>
Social Services Block Grant.....	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Total, Budget Authority....	1,700,000,000	1,700,000,000	1,200,000,000
Hurricane Relief Funding....	\$0	\$550,000,000 ¹	\$0

Budget Authority by Object

	<u>2006 Enacted</u>	<u>2007 Estimate</u>	<u>Increase or Decrease</u>
Grants, subsidies and contributions.....	\$1,700,000,000	\$1,200,000,000	-\$500,000,000
Total, Budget Authority	1,700,000,000	1,200,000,000	-500,000,000 ²
Hurricane Relief grants....	\$550,000,000 ¹	\$0	\$0

¹ Represents \$550 million in one-time emergency funding provided in the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006 for states impacted by hurricanes in the Gulf of Mexico.

² Represents comparison of regular block grant funding provided in the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2006.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Children and Families Services Program

SIGNIFICANT ITEMS IN HOUSE, SENATE AND CONFERENCE
APPROPRIATIONS COMMITTEE REPORTS

FY 2006 Defense Conference Report Language (109-359)

Item

[Mental health services for hurricane victims] – In addition to other uses, the conferees intend these funds to be available to help meet the health care needs of people affected by the hurricanes in the Gulf of Mexico in calendar year 2005 and lacking health insurance or other adequate access to care, and to help health care "safety net" providers restore and resume their operations. Accordingly, the conferees have included bill language intended to remove any uncertainties as to the eligibility of health care providers and facilities (including mental health providers and facilities) to receive Social Services Block Grant funds from this appropriation. Examples of institutions that could receive these funds include community health centers, rural hospitals and clinics, community mental health centers, public hospitals, and other providers with substantial percentages of uninsured patients. In addition to helping meet health care needs arising from the hurricanes, funds may be made available for repairs or reconstruction needed to allow health centers and similar providers to resume or expand operations, or to help key providers meet salary and other costs associated with resuming or restoring health services.

The conferees are concerned about the mental health impact of the hurricanes in the Gulf of Mexico in calendar year 2005. The Centers for Disease Control and Prevention (CDC) reports that as many as 500,000 Gulf Coast residents might need mental health care. The conferees encourage the Secretary to work with State governments in the region to ensure that adequate funding is available, within the amounts appropriated, for community safety net providers to meet this emerging public mental health crisis. (p. 508)

Action taken or to be taken

The statute clearly indicates that in addition to social services permitted under the Social Services Block Grant, appropriated funds may be used to help people affected by the hurricane in 2005 and lacking health insurance or other adequate access to care, health services to include mental health, and to help restore the health care "safety net". ACF will work with the States to ensure that the provisions of the statute are fully carried out.

Social Services Block Grant

Authorizing Legislation

	2006 Amount <u>Authorized</u>	2006 <u>Enacted</u>	2007 Amount <u>Authorized</u>	2007 <u>Estimate</u>
Social Services Block Grant (Section 2001 of the Social Security Act.)	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000

APPROPRIATIONS HISTORY TABLE
Social Services Block Grant

<u>Year</u>	<u>Budget Estimate To Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1997	\$2,800,000,000	\$2,480,000,000	\$2,240,000,000	\$2,500,000,000
1998	2,380,000,000	2,245,000,000	2,245,000,000	2,299,000,000
1999	1,909,000,000	2,299,000,000	1,909,000,000	1,909,000,000
2000	2,380,000,000	1,909,000,000	1,050,000,000	1,775,000,000
2001	1,775,000,000	1,700,000,000	600,000,000	1,725,000,000
2002	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2003	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2004	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2005	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
2006 Block Grant	1,700,000,000	1,700,000,000	1,700,000,000	1,700,000,000
Hurricane Relief	<i>500,000,000</i>			<i>550,000,000¹</i>
2007	1,200,000,000			

¹ Represents \$550 million in one-time emergency funding provided in the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006 for states impacted by hurricanes in the Gulf of Mexico.

Social Services Block Grant

Justification

Authorizing Legislation — Section 2001 of the Social Security Act.

	2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000	-\$500,000,000
Hurricane Relief		550,000,000		

2007 Authorization.... \$1,700,000,000.

General Statement

The Social Services Block Grant (SSBG) is designed to reduce or eliminate dependency; achieve or maintain self-sufficiency for families; help prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate institutional care; and secure admission or referral for institutional care when other forms of care are not appropriate. The Social Services Block Grant serves low-income children and families, the disabled, and elderly with well-documented need.

Since enactment in 1975, federal funding under Title XX has represented the federal government's partnership with states to ensure the availability of social services for vulnerable families and children and acts as the glue that holds the human services delivery system together. The Social Services Block Grant provides state and local flexibility in managing federal funds and enables states to target social services to those populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

Statement of the Budget Request – The FY 2007 budget request of \$1,200,000,000 for the Social Services Block Grant program will provide funding to states for a broad array of social services targeted to the needs of individuals residing within the state.

Program Description – The Social Services Block Grant is an appropriated entitlement program that serves low-income children and families, the disabled and the elderly. Social Services Block Grant funds are distributed to the 50 United States and the District of Columbia, based on each state's relative population as compared to all other states. Distributions are made to Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Commonwealth of the Northern Marianas based on the same ratio allotted to them in 1981 as compared to the total 1981 appropriation. There are no matching requirements.

Services directed toward the program's goals include, but are not limited to: child care services; protective services for children and adults; services for children and adults in foster care; services related to the management and maintenance of home day care services; employment services; information, referral, and counseling services; the preparation and delivery of meals; health support services; and appropriate combinations of services designed to meet the needs of children, the aged, the mentally impaired, the blind, the emotionally disturbed, the physically handicapped, and alcohol and drug addicted individuals. Activities supported with Social Services Block Grant funds vary from state to state, with each of the 50 States, the District of Columbia, and jurisdictions designing social services programs best suited to meet the specific needs of their residents.

Funding for the Social Services Block Grant program during the last five years has been as follows:

2002.....	\$1,700,000,000
2003.....	\$1,700,000,000
2004.....	\$1,700,000,000
2005.....	\$1,700,000,000
2006.....	\$1,700,000,000
2006.....	\$ 550,000,000 ¹

Performance Analysis – The SSBG program was rated Results Not Demonstrated in the PART process, was found to lack a national system of performance measures against which program performance can be measured and improvements sought, and critiqued for an absence of evaluations of sufficient scope of SSBG-funded activities and programs. The program’s flexibility and lack of State reporting requirements pose a challenge in developing measures. Based on PART Recommendations, the program is currently consulting with States on approaches to developing annual and long-term performance measures, and working to identify other accountability methods to ensure that SSBG funds are spend efficiently and effectively.

Rationale for the Budget Request – The FY 2007 request for the Social Services Block Grant program is \$1,200,000,000, a decrease of \$500,000,000 from the FY 2006 enacted level. The budget request for FY 2007 reflects the Results Not Demonstrated rating received in the PART assessment. Program performance outcomes may be achieved more effectively by careful targeting of federal dollars to other more clearly focused programs than through this block grant.

¹ As part of the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006, Congress provided \$550 million in SSBG funds to be directed to states impacted by hurricanes in the Gulf of Mexico.

Resource and Program Data
Social Services Block Grant

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000
Hurricane Relief ¹		550,000,000	
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,700,000,000	\$2,250,000,000	\$1,200,000,000
<u>Program Data:</u>			
Number of Grants	57	57	57
New Starts:			
#	57	57	57
\$	1,700,000,000	2,250,000,000	1,200,000,000
Continuations:			
#	0	0	0
\$	0	0	0
Contracts:			
#	0	0	0
\$	0	0	0
Interagency Agreements:			
#	0	0	0
\$	0	0	0

¹ Congress provided \$550 million in SSBG funds to be directed to states impacted by hurricanes in the Gulf of Mexico as part of the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006,.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2007 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Social Services Block Grant (CFDA #93.667)

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted¹	FY 2007 Estimate	Difference +/- 2006
Alabama	\$26,163,433	\$26,163,433	18,468,306	-\$7,695,127
Alaska	3,771,660	3,771,660	2,662,348	-1,109,312
Arizona	32,441,951	32,441,951	22,900,201	-9,541,750
Arkansas	15,844,916	15,844,916	11,184,647	-4,660,269
California	206,275,556	206,275,556	145,606,275	-60,669,281
Colorado	26,453,718	26,453,718	18,673,213	-7,780,505
Connecticut	20,249,276	20,249,276	14,293,607	-5,955,669
Delaware	4,752,177	4,752,177	3,354,478	-1,397,699
District of Columbia	3,275,022	3,275,022	2,311,780	-963,242
Florida	98,933,967	98,933,967	69,835,741	-29,098,226
Georgia	50,485,333	50,485,333	35,636,706	-14,848,627
Hawaii	7,310,632	7,310,632	5,160,446	-2,150,186
Idaho	7,942,659	7,942,659	5,606,583	-2,336,076
Illinois	73,556,631	73,556,631	51,922,328	-21,634,303
Indiana	36,016,047	36,016,047	25,423,092	-10,592,955
Iowa	17,114,200	17,114,200	12,080,612	-5,033,588
Kansas	15,832,086	15,832,086	11,175,590	-4,656,496
Kentucky	23,937,443	23,937,443	16,897,019	-7,040,424
Louisiana	26,137,751	26,137,751	18,450,177	-7,687,574
Maine	7,590,360	7,590,360	5,357,901	-2,232,459
Maryland	32,023,976	32,023,976	22,605,160	-9,418,816
Massachusetts + (Mass. Blind)	37,398,286	37,398,286	26,398,790	-10,999,496
Michigan	58,596,212	58,596,212	41,362,032	-17,234,180
Minnesota	29,410,779	29,410,779	20,760,550	-8,650,229
Mississippi	16,749,246	16,749,246	11,822,997	-4,926,249
Missouri	33,160,878	33,160,878	23,407,679	-9,753,199
Montana	5,334,245	5,334,245	3,765,349	-1,568,896
Nebraska	10,110,716	10,110,716	7,136,976	-2,973,740
Nevada	13,028,108	13,028,108	9,196,312	-3,831,796
New Hampshire	7,485,485	7,485,485	5,283,872	-2,201,613
New Jersey	50,216,075	50,216,075	35,446,641	-14,769,434
New Mexico	10,897,365	10,897,365	7,692,258	-3,205,107
New York	111,554,535	111,554,535	78,744,378	-32,810,157
North Carolina	48,872,383	48,872,383	34,498,153	-14,374,230
North Dakota	3,684,574	3,684,574	2,600,876	-1,083,698

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted ¹	FY 2007 Estimate	Difference +/- 2006
Ohio	66,477,722	66,477,722	46,925,451	-19,552,271
Oklahoma	20,412,974	20,412,974	14,409,158	-6,003,816
Oregon	20,692,376	20,692,376	14,606,383	-6,085,993
Pennsylvania	71,881,934	71,881,934	50,740,189	-21,141,745
Rhode Island	6,255,876	6,255,876	4,415,912	-1,839,964
South Carolina	24,107,913	24,107,913	17,017,350	-7,090,563
South Dakota	4,443,024	4,443,024	3,136,252	-1,306,772
Tennessee	33,958,811	33,958,811	23,970,925	-9,987,886
Texas	128,577,655	128,577,655	90,760,698	-37,816,957
Utah	13,669,371	13,669,371	9,648,968	-4,020,403
Vermont	3,598,946	3,598,946	2,540,432	-1,058,514
Virginia	42,937,659	42,937,659	30,308,936	-12,628,723
Washington	35,642,856	35,642,856	25,159,663	-10,483,193
West Virginia	10,523,814	10,523,814	7,428,575	-3,095,239
Wisconsin	31,811,158	31,811,158	22,454,935	-9,356,223
Wyoming	2,913,782	2,913,782	2,056,787	-856,995
Subtotal	1,690,513,552	1,690,513,552	1,193,303,684	-497,209,868
American Samoa	48,518	48,518	34,248	-14,270
Guam	293,103	293,103	206,896	-86,207
Northern Mariana Islands	58,621	58,621	41,380	-17,241
Puerto Rico	8,793,103	8,793,103	6,206,896	-2,586,207
Virgin Islands	293,103	293,103	206,896	-86,207
Subtotal	9,486,448	9,486,448	6,696,316	-2,790,132
Total States/Territories	1,700,000,000	1,700,000,000	1,200,000,000	-500,000,000
TOTAL, B.A.	\$1,700,000,000	\$1,700,000,000	\$1,200,000,000	-\$500,000,000
<i>Hurricane Relief Funding</i>		550,000,000		

¹ A grantee allocation formula for this funding is under development.