

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

PROMOTING SAFE AND STABLE FAMILIES

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ADMINISTRATION FOR CHILDREN AND FAMILIES
Promoting Safe and Stable Families

For carrying out section 436 of the Social Security Act, [\$305,000,000] \$345,000,000 and for section 437, [\$90,000,000] \$89,100,000.

Department of Health and Human Services Appropriations Act, 2006

DEPARTMENT OF HEALTH AND HUMAN SERVICES
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Amounts Available for Obligation

	2005 Actual	2006 Appropriation	2007 Estimate
Appropriation:			
Annual ¹	\$404,383,000	\$455,000,000	\$454,100,000
Enacted Rescission	-797,048	-900,000	
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Subtotal, adjusted appropriation.....	\$403,585,952	\$454,100,000	\$454,100,000
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Total Obligations	\$403,585,952	\$454,100,000	\$454,100,000

Summary of Changes

2006 Appropriation	
Total estimated budget authority.....	\$454,100,000
2007 Estimate.....	\$454,100,000
Net change	\$0

¹ This budget assumes enactment of S. 1932 (the Deficit Reduction Act of 2005). Funds are a combination of \$305 million in mandatory funds and approximately \$99.4 million in discretionary funds in FY 2005, and \$345 million in mandatory funds in FY 2006 and 2007, with discretionary funds of \$89.1 million. In addition, FY 2006 and 2007 include \$20 million in pre-appropriated funds.

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Budget Authority by Activity
(Dollars in thousands)

	<u>2005 Actual</u>	<u>2006 Final Appropriation</u>	<u>2007 Estimate</u>
Promoting Safe and Stable Families.....	\$403,586	\$454,100	\$454,100
Total Obligations	\$403,586	\$454,100	\$454,100

Budget Authority by Object

	<u>2006 Appropriation</u>	<u>2007 Estimate</u>	<u>Increase or Decrease</u>
Advisory and assistance services (25.1)	\$4,164,000	\$3,038,000	-\$1,126,000
Purchases from government accounts (25.3)	250,000	250,000	
Grants, subsidies and contributions (41.0)	449,686,000	450,812,000	+1,126,000
Total, Budget Authority	\$454,100,000	\$454,100,000	\$0

DEPARTMENT OF HEALTH AND HUMAN SERVICES
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Authorizing Legislation

	2006 Amount <u>Authorized</u>	2006 <u>Appropriation</u>	2007 Amount <u>Authorized</u> ¹	2007 Budget <u>Request</u>
Promoting Safe and Stable Families [Sections 436, 437 and 438 of the Social Security Act]	\$565,000,000	\$454,100,000	\$565,000,000	\$454,100,000

¹ The Administration is proposing legislation to reauthorize the program at the current authorized level.

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APPROPRIATIONS HISTORY TABLE

	<u>Budget Estimate To Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1998	\$255,000,000	\$255,000,000	\$255,000,000	\$255,000,000
1999	275,000,000	275,000,000	275,000,000	275,000,000
Rescission				-44,000
2000	295,000,000	295,000,000	295,000,000	295,000,000
2001	305,000,000	305,000,000	305,000,000	305,000,000
2002	572,000,000	375,000,000	375,000,000	375,000,000
Rescission				-14,000
2003	530,000,000	375,000,000	505,000,000	405,000,000
Rescission				-650,000
2004	554,978,000	404,350,000	404,350,000	405,000,000
Rescission				-617,000
2005	505,000,000	410,000,000	404,383,000	404,383,000
Rescission				-797,000
2006	410,000,000	404,000,000	395,000,000	435,000,000
Pre-appropriated				20,000,000
Rescission				-900,000
2007	434,100,000			
Pre-appropriated				20,000,000

Promoting Safe and Stable Families

Justification

Authorizing Legislation – Sections 436-438 of the Social Security Act.

	2005 Enacted	2006 Enacted	2007 Estimate	Increase or Decrease
Promoting Safe and Stable Families, B.A.	\$403,586,000	\$434,100,000	\$434,100,000	\$0
<i>State Court Improvement (pre-appropriated)</i>	\$0	\$20,000,000	\$20,000,000	\$0
Total, Program Level	\$403,586,000	\$454,100,000	\$454,100,000	\$0

2007 Authorization....\$565,000,000 (\$345,000,000 in mandatory funds and \$200,000,000 in discretionary funds as proposed in straightline reauthorization; \$20,000,000 in pre-appropriated funds)

General Statement

The Promoting Safe and Stable Families program is a combination of a capped entitlement program and a discretionary grant program. Its purpose is to enable each state to operate a coordinated program of family preservation services, community-based family support services, time-limited reunification services, and adoption promotion and support services.

- Family preservation services are designed to help families alleviate crises; maintain the safety of children in their own homes; support families who are preparing to reunify or adopt, and assist families to obtain support to address their multiple needs in a culturally sensitive manner. The definition was amended in the 2002 reauthorization to allow states to support infant safe haven programs.
- Family support services are primarily community-based preventive activities designed to promote parental competencies and behaviors that will increase the ability of families to successfully nurture their children; enable families to use other resources and opportunities available in the community; create supportive networks to enhance child-rearing abilities of parents and help compensate for the increased social isolation and vulnerability of families; and strengthen parental relationships and promote healthy marriages.
- Time-limited reunification services are provided to a child who is removed from home and placed in a foster care setting and to the parents or primary caregiver. These services are available only for 15 months from the date the child enters foster care. Time-limited reunification services facilitate the safe and timely reunification of the child with the family.
- Adoption promotion and support services are designed to encourage more adoptions out of foster care when adoptions promote the best interests of the children. They include pre- and post-adoption services designed to expedite the adoption process and support adoptive families.

This budget assumes enactment of S. 1932 (the Deficit Reduction Act of 2005). This act included several provisions impacting the Promoting Safe and Stable Families program, including increasing the

mandatory authorization by \$40 million to \$345 million and creating two new grant programs focused on improving state courts. The Administration is proposing to maintain this new level of mandatory funding, in the straightline reauthorization of this program in the FY 2007 budget.

Statement of the Budget Request – The 2007 budget request for the Promoting Safe and Stable Families program of \$454,100,000 (including \$20 million in pre-appropriated funds) will continue our investment in supporting and preserving families.

Program Description – Current law provides that one percent of the mandatory amounts and two percent of discretionary funds appropriated are reserved for allotment to tribal organizations or Indian tribes that have submitted a plan and whose allotment is greater than \$10,000. Tribal allotments are based on the number of children in the tribe relative to the number of children in all tribes with approved plans. The allotment to Puerto Rico, Guam, the Virgin Islands, the Northern Mariana Islands and American Samoa is determined by a formula. From the mandatory funds, \$10 million is set aside for State Court Improvement programs to assess and improve handling of court proceedings related to foster care and adoption, and \$6 million is set aside for evaluation, research and training. An additional 3.3 percent of any discretionary funds are to be used for each of the above activities. The remaining funds are distributed to states based on the state's share of children in all states receiving food stamp benefits. States are entitled to payments equal to their allotments, for use in paying not more than 75 percent of the costs of activities under the approved state plan. The remaining 25 percent of costs must be paid with funds from non-federal sources. In addition, S. 1932 creates two new elements of the State Court Improvement program, funded by pre-appropriated dollars, focusing on improved data collection and training, and collaboration between courts and child welfare agencies.

States carry out a comprehensive planning process, consulting with a broad range of public and private agencies providing services to families, as well as with parents and families themselves, to ensure that services are coordinated and that funds are spent in a manner responsive to the needs of families.

Funding for the Promoting Safe and Stable Families Program during the last five years has been as follows:

	Mandatory	Discretionary	Pre-Appropriated	Total
2002	\$305,000,000	\$69,986,000		\$374,986,000
2003	\$305,000,000	\$99,350,000		\$404,350,000
2004	\$305,000,000	\$99,383,000		\$404,383,000
2005	\$305,000,000	\$98,586,000		\$403,586,000
2006	\$345,000,000	\$89,100,000	\$20,000,000	\$454,100,000

Performance Analysis – Performance measurement for Promoting Safe and Stable Families is part of a broader Child Welfare performance program area. Overall performance information for Child Welfare is included in the Detail of Performance Analysis exhibit.

Rationale for the Budget Request – The 2007 request for the Promoting Safe and Stable Families program is \$454,100,000, the same as the FY 2006 enacted level. While states have made progress through the child and family services review program improvement plans in broadening the array of services available to families in child welfare, these funds strengthen and enhance the availability of services targeted to achieving the goals of safety, permanency and well-being. This budget includes \$20 million in pre-appropriated funds for the State Court Improvement program.

Resource and Program Data
Promoting Safe and Stable Families¹

	2005 Actual	2006 Enacted	2007 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$394,333,000	\$446,030,000	\$446,030,000
Discretionary			
Research/Evaluation	2,575,000	332,000	
Demonstration/Development	1,772,000	2,722,000	2,762,000
Training/Technical Assistance	4,468,000	4,660,000	5,005,000
Program Support ²	438,000	356,000	303,000
Total, Resources	\$403,586,000	\$454,100,000	\$454,100,000
<u>Program Data:</u>			
Number of Grants ³	89	133	133
New Starts:			
#	7	56	0
\$	\$1,772,000	\$21,182,000	\$0
Continuations:			
#	82	77	133
\$	\$398,288,000	\$428,504,000	\$450,812,000
Contracts:			
#	8	4	3
\$	\$2,885,000	\$4,164,000	\$3,038,000
Interagency Agreements:			
#	4	2	2
\$	\$641,000	\$250,000	\$250,000

¹ Figures represent both mandatory and discretionary portions of PSSF.

² Includes funding for information technology support, grant/paneling review, contract fees and support for Departmental evaluation activities.

³ The number of grants includes both the original program grants and the new State Court Improvement grants.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2007 DISCRETIONARY/MANDATORY STATE/FORMULA GRANTS

PROGRAM: Promoting Safe and Stable Families (CFDA #93.556)

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted	FY 2007 Estimate	Difference +/- 2006
Alabama	\$8,231,748	8,918,169	8,918,169	\$0
Alaska	859,338	930,996	930,996	0
Arizona	8,206,764	8,891,101	8,891,101	0
Arkansas	5,435,012	5,888,221	5,888,221	0
California	43,424,375	47,045,402	47,045,402	0
Colorado	3,329,769	3,607,429	3,607,429	0
Connecticut	2,851,171	3,088,922	3,088,922	0
Delaware	780,524	845,609	845,609	0
District of Columbia	1,254,317	1,358,911	1,358,911	0
Florida	16,658,331	18,047,419	18,047,419	0
Georgia	12,547,660	13,593,971	13,593,971	0
Hawaii	1,746,574	1,892,216	1,892,216	0
Idaho	1,346,475	1,458,753	1,458,753	0
Illinois	16,354,110	17,717,830	17,717,830	0
Indiana	7,711,290	8,354,311	8,354,311	0
Iowa	2,472,702	2,678,893	2,678,893	0
Kansas	2,525,547	2,736,145	2,736,145	0
Kentucky	7,582,796	8,215,102	8,215,102	0
Louisiana	11,438,069	12,391,855	12,391,855	0
Maine	1,659,941	1,798,358	1,798,358	0
Maryland	4,102,385	4,444,471	4,444,471	0
Massachusetts	4,936,259	5,347,879	5,347,879	0
Michigan	14,154,805	15,335,132	15,335,132	0
Minnesota	4,102,928	4,445,058	4,445,058	0
Mississippi	6,333,688	6,861,835	6,861,835	0
Missouri	9,133,312	9,894,912	9,894,912	0
Montana	1,097,925	1,189,477	1,189,477	0
Nebraska	1,656,561	1,794,696	1,794,696	0
Nevada	1,767,574	1,914,967	1,914,967	0
New Hampshire	718,408	778,314	778,314	0
New Jersey	5,911,315	6,404,242	6,404,242	0
New Mexico	3,526,571	3,820,642	3,820,642	0
New York	24,193,882	26,211,336	26,211,336	0
North Carolina	10,519,403	11,396,584	11,396,584	0
North Dakota	689,930	747,461	747,461	0

STATE/TERRITORY	FY 2005 Actual	FY 2006 Enacted	FY 2007 Estimate	Difference +/- 2006
Ohio	13,123,411	14,217,732	14,217,732	0
Oklahoma	6,030,388	6,533,243	6,533,243	0
Oregon	5,728,109	6,205,759	6,205,759	0
Pennsylvania	13,274,241	14,381,140	14,381,140	0
Rhode Island	1,488,981	1,613,143	1,613,143	0
South Carolina	7,287,025	7,894,668	7,894,668	0
South Dakota	902,737	978,013	978,013	0
Tennessee	10,385,901	11,251,950	11,251,950	0
Texas	35,650,238	38,623,004	38,623,004	0
Utah	1,869,305	2,025,180	2,025,180	0
Vermont	584,869	633,640	633,640	0
Virginia	6,320,155	6,847,173	6,847,173	0
Washington	5,915,023	6,408,259	6,408,259	0
West Virginia	3,539,663	3,834,825	3,834,825	0
Wisconsin	5,375,810	5,824,082	5,824,082	0
Wyoming	437,470	473,949	473,949	0
Subtotal	367,174,785	397,792,379	397,792,379	0
Indian Tribes	5,021,719	5,232,000	5,232,000	0
American Samoa	238,653	252,451	252,451	0
Guam	438,970	469,157	469,157	0
Northern Mariana Islands	193,617	203,730	203,730	0
Puerto Rico	7,713,250	7,952,720	7,952,720	0
Virgin Islands	298,286	316,963	316,963	0
Subtotal	13,904,495	14,427,021	14,427,021	0
Total States/Territories	381,079,280	412,219,400	412,219,400	0
Technical Assistance	9,253,336	8,940,300	8,940,300	0
Set Aside for State Courts	13,253,336	32,940,300	32,940,300	0
Subtotal Adjustments	22,506,672	41,880,600	41,880,600	0
TOTAL RESOURCES	\$403,585,952	\$454,100,000	\$454,100,000	\$0