

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

SOCIAL SERVICES BLOCK GRANT

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FY 2010 Proposed Appropriation Language

**ADMINISTRATION FOR CHILDREN AND FAMILIES
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For making grants to States pursuant to section 2002 of the Social Security Act (*42 U.S.C. 1397a*), \$1,700,000,000: Provided, That notwithstanding paragraph (B) of section 404 (d)(2) of such Act, the applicable percent specified under such subparagraph for a State to carry out State programs pursuant to title XX of such Act shall be 10 percent. (*Department of Health and Human Services Appropriations Act, 2009*)

LANGUAGE ANALYSIS

Language Provision	Explanation
“.. (<i>42 U.S.C. 1397a</i>)...”	The appropriate United States Code reference has been inserted for the authority cited for clarification purposes.

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Authorizing Legislation

	FY 2009 Amount Authorized	FY 2009 Budget Estimate	FY 2010 Amount Authorized	FY 2010 Budget Request
Social Services Block Grant [Section 2001 of the Social Security Act]	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000

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Appropriations History Table

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>Appropriation</u>
2001 Appropriation	\$1,775,000,000	\$1,725,000,000
2002 Appropriation	1,700,000,000	1,700,000,000
2003 Appropriation	1,700,000,000	1,700,000,000
2004 Appropriation	1,700,000,000	1,700,000,000
2005 Appropriation	1,700,000,000	1,700,000,000
2006 Appropriation	1,700,000,000	1,700,000,000
<i>Hurricane Relief</i>		<i>550,000,000¹</i>
Total		2,250,000,000
2007 Appropriation	1,700,000,000	1,700,000,000
2008 Appropriation	1,700,000,000	1,700,000,000
<i>Disaster Assistance Funds</i>		<i>600,000,000²</i>
Total	1,700,000,000	2,300,000,000
2009 Appropriation	0	1,700,000,000
2010 Appropriation	1,700,000,000	
Total		

¹ As part of the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006, Congress provided \$550 million in SSBG funds to be directed to states impacted by hurricanes in the Gulf of Mexico.

²The Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009 (P. L. 110-329) included \$600 million for SSBG to help states affected by Presidentially declared major natural disasters in 2008.

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Amounts Available for Obligation

	FY 2008 <u>Actual</u>	FY 2009 <u>Estimate</u>	FY 2010 <u>Estimate</u>
Annual, B.A.	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Supplemental, Disaster Assistance Funds	600,000,000	0	0
Subtotal, Net Budget Authority	\$2,300,000,000	\$1,700,000,000	\$1,700,000,000
Unobligated balance, start of year	0	600,000,000	0
Unobligated balance, end of year	-600,000,000	0	0
Total Obligations	\$1,700,000,000	\$2,300,000,000	\$1,700,000,000

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Budget Authority by Activity

	FY 2008 <u>Enacted</u>	FY 2009 <u>Estimate</u>	FY 2010 <u>Estimate</u>
Social Services Block Grant	\$2,300,000,000	\$1,700,000,000	\$1,700,000,000
Total, Budget Authority	\$2,300,000,000	\$1,700,000,000	\$1,700,000,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

Justification

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$2,300,000,000	\$1,700,000,000	\$1,700,000,000	\$0

Authorizing Legislation – Section 2001 of the Social Security Act

2010 Authorization \$1,700,000,000

Allocation Method Formula Grant

General Statement

The Social Services Block Grant (SSBG) is designed to reduce or eliminate dependency; achieve or maintain self-sufficiency for families; help prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate institutional care; and secure admission or referral for institutional care when other forms of care are not appropriate. SSBG serves low-income children and families, the disabled, and the elderly with documented need. The program provides state and local flexibility in allocating federal funds and enables states to target populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

Program Description and Accomplishments – SSBG is an appropriated entitlement program that serves low-income children and families, the disabled, and the elderly. SSBG funds are distributed to the 50 states and the District of Columbia based on each state’s relative population as compared to all other states. Distributions are made to Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Commonwealth of the Northern Marianas based on the same ratio allotted to them in 1981 as compared to the total 1981 appropriation. There are no matching requirements.

SSBG underwent a program assessment in CY 2005. The assessment cited the program’s lack of a national performance measurement system as a concern. In response to this assessment, the Office of Community Services (OCS) has implemented an accountability measure that is designed to decrease the percentage of SSBG funds identified as “administrative costs” in state post-expenditure reports to nine percent or less starting in FY 2007.

SSBG has a unique structure as a block grant that allows for provision of a diverse array of services at the discretion of the state grantees. States have flexibility to determine the services and activities to be supported with grant funds, so long as those services and activities are targeted to the five goals identified in the statute: 1) to prevent, reduce, or eliminate dependency; 2) to achieve or maintain self-sufficiency; 3) to prevent neglect, abuse, or exploitation of children and adults; 4) to prevent or reduce inappropriate institutional care; and 5) to secure admission or referral for institutional care when other forms of care are not appropriate. Trend data compiled in the SSBG Annual Reports indicates that states often use their SSBG grants to supplement discrete activities and categorical grant programs for which there are identifiable and approved measures, as associated with those statutory goals. ACF has determined that meaningful SSBG performance outcomes should be linked to those programs regularly supplemented by states for associated program goals. OCS is developing performance measures using this approach.

In FY 2007, administrative costs constituted five percent of total program costs, exceeding the target of nine percent and improving on the upon FY 2004 and FY 2005 when administrative costs were 10 and seven percent, respectively. Administrative costs were also at the five percent level in FY 2006. This reduction in administrative costs allowed a greater percentage of funding to be expended for direct services, as well as serve a greater number of recipients.

Budget Request – The FY 2010 budget request for the Social Services Block Grant program is \$1,700,000,000, the same as the FY 2009 omnibus level. This request will provide the same level of funding to states as in FY 2009.

By FY 2010, the program expects to continue to keep administrative costs as percent of total costs to less than nine percent through continued technical assistance and working with grantees to appropriately identify expenditures that may be miscategorized as administrative costs to other activities and services.

Outputs and Outcomes Table

Measure	Most Recent Result	FY 2009 Target	FY 2010 Target	FY 2010 +/- FY 2009
<u>21A</u> : Decrease administrative costs as a percent of total costs. (<i>Efficiency</i>)	FY 2007: 5% (Target Exceeded) ¹	9%	9%	Maintain
<u>7Q</u> : Increase the percentage of children who exit foster care within two years of placement either through guardianship or adoption. (<i>PSSF, SSBG</i>) (<i>Outcome</i>)	FY 2007: 42.2% (Target Exceeded)	38%	N/A	N/A
<u>21i</u> : Number of individuals receiving services funded by SSBG. (<i>Output</i>)	FY 2006: 19 million (Historical Actual)	N/A	N/A	N/A
Program Level Funding (\$ in millions)	N/A	\$1,700	\$1,700	\$0

¹Should the FY 2007 result prove to be a trend, future targets will be evaluated to maintain rigor.

Resource and Program Data
Social Services Block Grant

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Disaster Assistance Funds		600,000,000	
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,700,000,000	\$2,300,000,000	\$1,700,000,000
<u>Program Data:</u>			
Number of Grants	57	78	57
New Starts			
#	57	78	57
\$	\$1,700,000,000	\$2,300,000,000	\$1,700,000,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Notes:

1. Disaster Assistance Funds – Congress appropriated \$600 million in FY 2008 which were carried to FY 2009 to help states affected by Presidentially declared major natural disasters in 2008.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2010 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Social Services Block Grant (CFDA #93.667)

STATE/TERRITORY	FY 2008 Actual	FY 2009 Omnibus	FY 2010 Pres. Budget	Increase or Decrease
Alabama	\$25,967,809	\$25,937,984	\$25,937,984	\$0
Alaska	3,783,365	3,830,729	3,830,729	0
Arizona	34,817,291	35,527,187	35,527,187	0
Arkansas	15,871,213	15,888,351	15,888,351	0
California	205,852,681	204,871,919	204,871,919	0
Colorado	26,839,308	27,247,614	27,247,614	0
Connecticut	19,789,436	19,629,594	19,629,594	0
Delaware	4,819,038	4,846,793	4,846,793	0
District of Columbia	3,283,531	3,297,234	3,297,234	0
Florida	102,142,136	102,293,798	102,293,798	0
Georgia	52,872,242	53,496,013	53,496,013	0
Hawaii	7,258,393	7,193,079	7,193,079	0
Idaho	8,280,199	8,403,785	8,403,785	0
Illinois	72,454,005	72,035,420	72,035,420	0
Indiana	35,648,447	35,563,808	35,563,808	0
Iowa	16,837,945	16,747,274	16,747,274	0
Kansas	15,606,980	15,558,791	15,558,791	0
Kentucky	23,749,035	23,772,435	23,772,435	0
Louisiana	24,210,309	24,062,369	24,062,369	0
Maine	7,462,091	7,382,626	7,382,626	0
Maryland	31,708,453	31,489,458	31,489,458	0
Massachusetts + (Mass. Blind)	36,346,751	36,149,315	36,149,315	0
Michigan	57,003,700	56,450,124	56,450,124	0
Minnesota	29,175,346	29,131,407	29,131,407	0
Mississippi	16,433,975	16,359,083	16,359,083	0
Missouri	32,990,099	32,947,093	32,947,093	0
Montana	5,333,738	5,368,579	5,368,579	0
Nebraska	9,984,645	9,946,041	9,946,041	0
Nevada	14,090,671	14,378,345	14,378,345	0
New Hampshire	7,424,379	7,374,897	7,374,897	0
New Jersey	49,262,063	48,682,478	48,682,478	0
New Mexico	11,036,382	11,040,897	11,040,897	0
New York	109,009,784	108,159,098	108,159,098	0
North Carolina	50,007,073	50,784,890	50,784,890	0
North Dakota	3,590,338	3,585,448	3,585,448	0

STATE/TERRITORY	FY 2008 Actual	FY 2009 Omnibus	FY 2010 Pres. Budget	Increase or Decrease
Ohio	64,809,028	64,269,293	64,269,293	0
Oklahoma	20,209,543	20,274,180	20,274,180	0
Oregon	20,895,836	21,003,578	21,003,578	0
Pennsylvania	70,244,305	69,682,789	69,682,789	0
Rhode Island	6,028,117	5,928,892	5,928,892	0
South Carolina	24,399,355	24,704,142	24,704,142	0
South Dakota	4,415,001	4,462,587	4,462,587	0
Tennessee	34,097,295	34,506,919	34,506,919	0
Texas	132,733,557	133,978,262	133,978,262	0
Utah	14,398,590	14,826,434	14,826,434	0
Vermont	3,522,813	3,481,978	3,481,978	0
Virginia	43,154,524	43,224,403	43,224,403	0
Washington	36,113,019	36,253,950	36,253,950	0
West Virginia	10,267,748	10,156,017	10,156,017	0
Wisconsin	31,374,069	31,395,836	31,395,836	0
Wyoming	2,907,901	2,930,336	2,930,336	0
Subtotal	1,690,513,552	1,690,513,552	1,690,513,552	0
American Samoa	48,518	48,518	48,518	0
Guam	293,103	293,103	293,103	0
Northern Mariana Islands	58,621	58,621	58,621	0
Puerto Rico	8,793,103	8,793,103	8,793,103	0
Virgin Islands	293,103	293,103	293,103	0
Subtotal	9,486,448	9,486,448	9,486,448	0
Total States/Territories	1,700,000,000	1,700,000,000	1,700,000,000	0
TOTAL RESOURCES	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$0
<i>Disaster Assistance Funds</i>		600,000,000		