

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

TABLE OF CONTENTS

	PAGE
FY 2011 BUDGET	
AUTHORIZING LEGISLATION	295
APPROPRIATIONS HISTORY TABLE	296
AMOUNTS AVAILABLE FOR OBLIGATION	297
BUDGET AUTHORITY BY ACTIVITY	298
SUMMARY OF CHANGES	299
JUSTIFICATION:	
GENERAL STATEMENT	301
PROGRAM DESCRIPTION AND ACCOMPLISHMENTS	302
BUDGET REQUEST	304
OUTPUTS AND OUTCOMES TABLE	306
RESOURCE AND PROGRAM DATA	308
STATE TABLES.....	314

This page intentionally left blank.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Temporary Assistance for Needy Families

Authorizing Legislation

	FY 2010 Amount Authorized	FY 2010 Budget Estimate	FY 2011 Amount Authorized ¹	FY 2011 Budget Request
1. State Family Assistance Grants: Section 403(a)(1)(C) of the Social Security Act (SSA)	Such sums	\$16,488,667,000	Such sums	\$16,488,667,000
2. Territories – Family Assistance Grants: Section 403(a)(1)(C) of the SSA ²	Such sums	\$77,875,000	Such sums	\$77,875,000
3. Matching Grants to Territories: Section 1108(b)(2) of the SSA ²	Such sums	\$15,000,000	Such sums	\$15,000,000
4. Supplemental Grants for Population Increases: Section 403(a)(3)(E) of the SSA (<i>Recovery Act extended through 2010</i>)	Such sums (not to exceed \$800,000,000)	\$319,450,000	\$319,450,000	\$319,450,000
5. Healthy Marriage / Responsible Fatherhood Grants: Section 403(a)(2)(D) of the SSA	\$150,000,000	\$150,000,000	\$0 ¹	\$0
6. Fatherhood, Marriage, and Families Innovation Fund	NA	NA	\$500,000,000 ¹	\$500,000,000
7. Tribal Work Programs: Section 412(a)(2)(D) of the SSA	\$7,633,287	\$7,633,000	\$7,633,287	\$7,633,000
8. Contingency Fund: Section 403(b)(2) of the SSA	[\$1,319,321,000]	[\$1,319,321,000]	\$1,854,962,000	\$1,854,962,000
9. Recovery Act Emergency Fund: Section 403 (c)(2) of the SSA (<i>Recovery Act provided through FY 2010</i>)	[\$4,383,624,000]	[\$4,383,624,000]	\$0	\$0
10. TANF Emergency Fund	NA	NA	\$2,500,000,000	\$2,500,000,000
Total request level		\$16,739,175,000		\$21,763,587,000
Total program level		\$17,058,625,000		\$21,763,587,000
Total request level against definite authorizations		\$17,058,625,000		\$21,763,587,000

¹ FY 2011 Amount Authorized reflects the Administration's proposal for a one-year extension of TANF and establishment of the Fatherhood, Marriage, and Families Innovation Fund.

² Section 1108(a) of the Social Security Act provides for a limitation on payments to Puerto Rico, Guam, the Virgin Islands and American Samoa under titles I, X, XIV, XVI, parts A and E of title IV and subsections 1108(b) (Matching grants). The limitations are as follows: \$107,255,000 for Puerto Rico, \$4,686,000 for Guam, \$3,554,000 for the Virgin Islands and \$1,000,000 for American Samoa.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Temporary Assistance for Needy Families

Appropriations History Table

<u>Year</u>	<u>Request to Congress</u>	<u>Appropriation</u>
2001		\$16,689,175,287
2002		17,008,625,287 ¹
2003		17,008,625,287
2004		17,008,625,287
2005		17,008,625,287
2005/6		5,139,108,000 ²
2005/6		11,988,328,513 ³
2007		17,058,625,513
2008		17,058,625,513
2009		
Pre-appropriated		17,058,625,513 ⁴
Recovery Act		5,000,000,000 ⁵
Total		22,058,625,513
2010		
Appropriation		16,739,175,287
Recovery Act		319,450,226 ⁶
Total		17,058,625,513
2011		
Appropriation	17,408,625,513	
Contingency Fund	1,854,962,000	
TANF Emergency Fund	2,500,000,000	
Total	21,763,587,513	

¹ Congress appropriated \$319 million for Supplemental Grants for 2002, 2003, 2004 and 2005 as part of the basic program.

² The TANF Emergency Response and Recovery Act of 2005 was enacted late in FY 2005 and made \$5.1 billion in FY 2006 1st quarter funds available immediately to states, territories and tribes for family assistance grants and federal loans to the states of Louisiana, Mississippi and Alabama to assist them in providing services to Hurricane Katrina evacuees.

³ The Deficit Reduction Act of 2005 provided the remaining three quarters of TANF FY 2006 funding including extending \$319 million for Supplemental Grants in FYs 2006, 2007 and 2008, eliminated the High Performance and Out of Wedlock Bonus funding and added new authority for \$150 million for Healthy Marriage Promotion and Responsible Fatherhood Grants.

⁴ Section 7101(a) of Public Law 110-275, the Medicare Improvements for Patients and Providers Act of 2009, extended authority to provide \$319 million for Supplemental Grants through FY 2009.

⁵ The American Recovery and Reinvestment Act of 2009 established the Recovery Act Emergency Fund through FY 2010.

⁶ The American Recovery and Reinvestment Act of 2009 extended the authority to pay Supplemental Grants through FY 2010.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Temporary Assistance for Needy Families

Amounts Available for Obligation

	FY 2009 <u>Actual</u>	FY 2010 <u>Estimate</u>	FY 2011 <u>Estimate</u>
Pre-Appropriated, B.A.	\$17,058,625,000	\$16,739,175,000	\$21,763,587,000
Subtotal, Net Budget Authority	\$17,058,625,000	\$16,739,175,000	\$21,763,587,000
Recovery Act, B.A.	5,000,000,000	319,450,000	
Subtotal, Net Budget Authority including Recovery Act	\$22,058,625,000	\$17,058,625,000	\$21,763,587,000
Unobligated balance, Recovery Act, start of year		4,383,305,000	
Unobligated balance, Recovery Act, end of year	-4,383,305,000		
Unobligated balance, lapsing	-20,245,000		
Unobligated Contingency Fund, start of year	1,319,321,000	212,397,000	
Unobligated Contingency Fund, end of year	-212,397,000		-1,483,970,000
Total Obligations	\$18,761,999,000	\$21,654,327,000	\$20,279,617,000
Total Obligations, less Recovery Act	\$18,145,623,157	\$16,951,572,000	\$20,279,617,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Temporary Assistance for Needy Families

Budget Authority by Activity

	<u>FY 2009</u> <u>Enacted</u>	<u>FY 2010</u> <u>Enacted</u>	<u>FY 2011</u> <u>Estimate</u>
State Family Assistance Grants	\$16,488,667,000	\$16,488,667,000	\$16,488,667,000
Territories -- Family Assistance Grants	77,875,000	77,875,000	77,875,000
Matching Grants to Territories	15,000,000	15,000,000	15,000,000
Supplemental Grants for Population Increases	319,450,000	319,450,000	319,450,000
Healthy Marriage Promotion and Responsible Fatherhood Grants	150,000,000	150,000,000	0
Fatherhood, Marriage, and Families Innovation Fund	0	0	500,000,000
Tribal Work Programs	7,633,000	7,633,000	7,633,000
Contingency Fund	[1,319,321,000]	[212,397,000]	1,854,962,000
Recovery Act Emergency Fund	5,000,000,000	[4,383,305,000]	
TANF Emergency Fund	0	0	2,500,000,000
Total, Program Level	\$22,058,625,000	\$17,058,625,000	\$21,763,587,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Temporary Assistance for Needy Families

Summary of Changes

FY 2010 Enacted		
Total estimated budget authority		\$17,058,625,000
(Obligations)		(\$17,058,625,000)
FY 2011 Estimate		
Total estimated budget authority		\$21,763,587,000
(Obligations)		(\$20,279,617,000)
Net change		+\$4,704,962,000

	<u>FY 2010 Enacted</u>	<u>Change from Base</u>
<u>Increases:</u>		
A. <u>Built-in:</u>		
1) Contingency Fund: New budget authority in the baseline, which is available through FY 2015. Under proposed law, FY 2011 obligations will be limited to 20 per cent of the budget authority.	\$0	+\$1,854,962,000
Subtotal, Built-in Increases		+\$1,854,962,000
B. <u>Program:</u>		
1) TANF Emergency Fund: Establish an enhanced fund to support states' need to assist low-income families during the nation's continued time of hardship. Expected to be enacted in FY 2010, the additional funds will provide financial reimbursement to states, tribes and territories for increased expenditures in several categories related to subsidized employment, work-related services and support services, and cash assistance. FY 2011 grants will be limited to 50 percent of the basic TANF family assistance grant.	\$0	+\$2,500,000,000
2) Fatherhood, Marriage, and Families Innovation Fund: Establish a new fund to provide two equal streams of competitive grants to states that are ready to conduct and evaluate: a) comprehensive responsible fatherhood programs—including those with a marriage component—that rely on strong partnerships with community-based organizations; and b) comprehensive demonstrations geared towards improving child outcomes by improving outcomes for custodial parents with serious barriers to self-sufficiency. Through evaluation, a primary objective	\$0	+\$500,000,000

	FY 2010 <u>Enacted</u>	<u>Change from Base</u>
is to identify successful child outcome-oriented models that could be replicated within the TANF, Child Support Enforcement (CSE), and other State and community-based programs.		
Subtotal, Program Increases		+\$3,000,000,000
Total, Increases		+\$4,854,962,000
<u>Decreases:</u>		
A. <u>Program:</u>		
1) Healthy Marriage Promotion and Responsible Fatherhood Grants: Redirect funding to Fatherhood, Marriage, and Families Innovation Fund.	\$150,000,000	-\$150,000,000
Subtotal, Program Decreases		-\$150,000,000
Net Change		+\$4,704,962,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Temporary Assistance for Needy Families

Justification

	FY 2009 Enacted	FY 2010 Enacted	FY 2011 Estimate	Increase or Decrease
Total, B.A.	\$17,058,625,000	\$17,058,625,000	\$21,763,587,000	+\$4,704,962,000

Recovery Act, B.A. \$5,000,000,000 \$319,450,000

Authorizing Legislation – Section 403(a), 403(b), 412(a) and 1108 of the Social Security Act

2011 AuthorizationSuch sums as may be appropriated pending Congressional action on the Administration’s one-year extension proposal included in this budget request.

Allocation MethodFormula Grant/Competitive Grant

General Statement

Title I of P.L. 104-193, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), created the Temporary Assistance for Needy Families (TANF) program. The legislation repealed the Aid to Families with Dependent Children (AFDC) and related programs and replaced them with a single fixed block grant. The purpose of the TANF program is to increase state flexibility in operating programs designed to: (1) provide assistance to needy families so that children may be cared for in their own homes or the homes of relatives; (2) end dependence of needy parents by promoting job preparation, work, and marriage; (3) prevent and reduce the incidence of out-of-wedlock pregnancies; and (4) encourage the formation and maintenance of two-parent families.

The Deficit Reduction Act of 2005 (DRA), Public Law 109-171, (1) reauthorized the TANF program through 2010 and maintained program funding levels for Family Assistance Grants to States, Tribes and Territories; Matching Grants to Territories; Tribal Work Programs; and allowed continued access to the Contingency Fund; (2) modified work participation requirements; (3) created and provided funds for grants focused on promotion of healthy marriage and responsible fatherhood and; (4) reinstated authority for the Supplemental Grants for Population Increases program through FY 2008. The Medicare Improvements for Patients and Providers Act of 2008 extended authority for Supplemental Grants through FY 2009 and the American Recovery and Reinvestment Act of 2009 (P.L. 111-5; Recovery Act) extended these grants through FY 2010.

The Recovery Act also provided \$5 billion for an Emergency Fund to help states, territories, and tribes in fiscal years 2009 and 2010. The Recovery Emergency Fund reimburses States for 80 percent of the increased expenditures on basic assistance (cash welfare), short-term non-recurrent benefits, or subsidized employment. Cumulative combined grants from the existing Contingency Fund and the Recovery Emergency Fund cannot exceed 50 percent of the jurisdiction’s annual Federal TANF family assistance grant. As of December 2009, 33 states and 12 tribes have received Recovery Emergency Fund awards.

The FY 2011 request of \$21,763,587,000 for the TANF program reflects a one-year extension of all current TANF related programs, except the Healthy Marriage and Responsible Fatherhood program. The Administration is proposing the establishment of a new Fatherhood, Marriage, and Families Innovation Fund, with two equal funding streams to support States’ development, implementation and evaluation of:

a) comprehensive responsible fatherhood initiatives—including those incorporating marriage components—that rely on strong partnerships with community-based organizations; and b) comprehensive demonstrations geared towards improving child outcomes by improving outcomes for custodial parents who face serious barriers to self-sufficiency. Through evaluation, a primary objective is to identify successful child outcome-oriented models that could be replicated within the TANF, Child Support Enforcement (CSE), and other State and community-based programs.

In addition, the request reflects a proposal to provide an additional \$2.5 billion in funding for the TANF Emergency Fund through 2011, and make several policy changes to the fund to encourage states create or expand subsidized employment programs during this period of high unemployment and to provide more employment preparation services to low income parents struggling to find and retain jobs.

Program Description and Accomplishments

State Family Assistance Grants – Funding under the TANF program is provided primarily through State Family Assistance Grants, which are authorized and pre-appropriated through FY 2010 at \$16.5 billion each year. State allocations are based on AFDC spending levels in the mid 1990s. While states must meet certain work participation and maintenance of effort requirements, they have flexibility with their TANF funds to design programs that promote work, personal responsibility and self-sufficiency, and strengthen families.

States have wide flexibility under TANF to determine their own eligibility criteria, benefit levels, and the type of services and benefits available to TANF recipients. States must maintain a historical level of state spending on behalf of eligible families (the maintenance of effort requirement) and must meet minimum work participation rate requirements. In addition, families who have received federally funded assistance under TANF for five cumulative years (or less at state option) are not eligible for federally funded assistance.

States may transfer up to a total of 30 percent of their TANF funds to either the Child Care and Development Block Grant program or the Social Services Block Grant (SSBG) program, with not more than 10 percent transferred to SSBG.

Tribes are eligible to operate their own TANF programs and those that choose to do so receive their own Family Assistance Grants. The number of approved tribal TANF plans has steadily increased since the first three tribal TANF programs started in July 1997. As of December 2009, 63 tribal TANF grantees have been approved.

Territories – Family Assistance Grants – These grants provide funding to Guam, Puerto Rico and the Virgin Islands to operate their own TANF programs. Territories are subject to the same state plan, work, and maintenance of effort requirements as the states. A territory's allocation is based on historic funding levels, with a total of \$77.9 million made available annually.

Matching Grants to Territories – These grants are an additional source of funding to the territories. These Matching Grants are subject to a ceiling under Section 1108 of the Social Security Act and additional maintenance of effort requirements. Matching Grant funds may be used for the TANF program and the Foster Care, Adoption Assistance, and Chafee Foster Care Independence programs. The federal matching rate for these funds is 75 percent, and up to \$15 million is made available annually for this purpose. Use of the Matching Grant is optional.

Supplemental Grants for Population Increases – These grants provide additional TANF funding to states that experienced increases in their populations and/or had low levels of welfare spending per poor person

in the mid 1990s. To receive a supplemental grant, a state must have met the criteria in FY 1998. Territories and tribes are not eligible. Seventeen states will receive a total of \$319.5 million for these grants in FY 2010.

Healthy Marriage Promotion and Responsible Fatherhood Grants – The DRA included \$150 million for the Healthy Marriage Promotion and Responsible Fatherhood Grant program in FY 2006 through FY 2010. In FY 2009, Healthy Marriage activities were funded at approximately \$93 million and fatherhood activities at \$45 million. In addition, \$1.6 million supported demonstration projects designed to test the effectiveness of tribal governments or tribal consortia in coordinating the provision to tribal families at risk of child abuse or neglect of child welfare services and services under tribal programs funded under Part IV-A of the Social Security Act. Finally, \$10 million was used to provide broad technical assistance to states, Indian tribes and tribal organizations receiving a grant for any program funded under Part IV-A of the Social Security Act.

Tribal Work Programs – These grants are available to Indian tribes and Alaska Native organizations that conducted a Job Opportunities and Basic Skills Training (JOBS) program in FY 1995. The purpose of these grants is to allow Indian tribes and Alaska Native organizations to operate programs to make work activities available to their members. Funding is authorized and pre-appropriated at \$7.6 million for each fiscal year through FY 2010.

Contingency Fund – The Contingency Fund provides a funding reserve which can be used to assist states that meet certain criteria intended to reflect economic distress. To be eligible to receive Contingency Funds, a state must meet one of two criteria:

- 1) The state's unemployment rate for the most recent 3-month period for which data are available must equal or exceed 6.5 percent and this rate must be at least 10 percent higher than the unemployment rate for the same 3-month period in either or both of the last two calendar years or;
- 2) The number of SNAP participants in the state must exceed by at least 10 percent the number of food stamp participants in the state in the comparable quarter of either FY 1994 or FY 1995.

States must meet a complicated set of maintenance of effort requirements in order to qualify for contingency funds. Contingency funds can be used for any allowable TANF expenditure and can carry over from year to year. As of December 2009, no funding remains available for obligation in the Contingency Fund.

TANF underwent a program assessment in CY 2005. The assessment found that the program has produced significant increases in employment and earnings among welfare recipients, as well as reduced caseloads, poverty, and welfare dependency. As a result of the program assessment, the program has reassessed its performance measures to improve strategic planning, is working with states to reduce improper payments, and has revised its efficiency measure.

While the job entry rate in FY 2008 was nearly 35 percent and the job retention rate was just under 63 percent, the recent economic downturn has impacted caseloads and TANF program capacity to transition families into the workforce. These results were also both short of their respective performance targets (37 percent and 63 percent, respectively). As a result of the American Recovery and Reinvestment Act (the Recovery Act), states may apply for emergency funding through the TANF program to help cover costs associated with increased caseloads or increased spending on short-term benefits and subsidized employment, all of which will assist states in their efforts to lead families to self-sufficiency. In addition, state efforts to expand subsidized employment programs with Recovery Act funds may increase their

ability to transition welfare recipients into the workforce. The development of these programs throughout FY 2010 may also yield valuable information of how best to move families from welfare to work.

Budget Request – The FY 2011 budget request for TANF is \$21,763,587,000, a \$4,704,962,000 increase from the FY 2010 enacted level. The FY 2011 request for the TANF program reflects: (1) the continuation, with modifications, of the TANF Emergency Fund through 2011, funded at \$2,500,000,000; and, (2) the establishment of a \$500,000,000 Fatherhood, Marriage, and Families Innovation Fund, which incorporates funding from the current Healthy Marriage and Responsible Fatherhood program.

The budget request extends all other TANF programs for one year, providing \$319,450,000 to continue Supplemental Grants for Population Increases and \$1,854,962,000 for the Contingency Fund. The FY 2011 funding for the Contingency Fund reflects the same level of funding as available in the fund upon enactment of DRA in FY 2006. As proposed in this request, the obligations from the Contingency Fund will be limited to 20 per cent of the budget authority in FY 2011.

Given the difficult fiscal choices states are facing in an economy that still has high unemployment, the request focuses primarily on supporting state efforts to innovate and ensuring that states have continued access to the TANF Emergency Fund to support subsidized jobs, provide short-term benefits, increase work-related expenditures, and respond to the need for assistance during a period of high unemployment. As the economy recovers, states will be better prepared to engage in a more comprehensive updating of the TANF program that focuses on improving child outcomes by helping parents succeed in the labor force and provide for their children's basic needs.

TANF Emergency Fund

The Administration supports providing an additional \$2.5 billion to the TANF Emergency Fund for use through FY 2011. This funding will be used to reimburse states, tribes and territories for increased expenditures in several TANF categories. Increased expenditures for subsidized employment will now be eligible for 100 percent reimbursement, and work-related and support services will be eligible for 80 percent reimbursement, in addition to the 80 percent reimbursement currently provided for non-recurrent short-term benefits and cash assistance. Also, FY 2009 will be added as a new option for the base year from which to calculate expenditure increases. The categories of expenditures and change in reimbursement rate and base year will apply to the Recovery Act Emergency Fund in FY 2010, as well, upon enactment of this proposal. Cumulative combined FY 2011 grants from the Contingency Fund and the Emergency Fund cannot exceed 50 percent of the jurisdiction's annual Federal TANF family assistance grant.

Fatherhood, Marriage, and Families Innovation Fund

The proposed Fatherhood, Marriage, and Families Innovation Fund would redirect the Healthy Marriage and Fatherhood funding into a one-year, \$500,000,000 investment supporting three-year competitive grants to states. The Fund would create new and equal funding streams to support the following two closely interrelated objectives: (1) to support state-initiated comprehensive responsible fatherhood initiatives, including those with a marriage component, that rely on strong partnerships with community-based organizations; and, (2) to support state-initiated comprehensive family self-sufficiency demonstrations that seek to improve child and family outcomes by addressing the employment and self-sufficiency needs of custodial parents who face serious barriers to self sufficiency. The goal is to build a stronger evidence base about what service intervention models work to remove barriers to employment and increase family functioning and parenting capacity that could be replicated within the TANF, Child Support Enforcement (CSE), and other state and community-based programs.

This fund will support comprehensive responsible fatherhood programs, including those with marriage components. The core elements of these programs typically include: co-parenting services and conflict resolution; connection to job training and other employment services; child support enforcement case management; financial incentives; earning supplements; employment preparation services; training subsidies; legal services; substance abuse and mental health treatment (typically, through partnerships with public agencies and community-based providers); linkages to domestic violence prevention programs; and linkages to public agencies and community-based providers offering housing assistance, benefits enrollment, and other services. Successful applicants will need to demonstrate strong linkages with states' Child Support Enforcement programs, and there will be a preference for applicants that will make resources available to community-based organization to help implement components of these initiatives. In addition, successful applicants will need to ensure that the programs address issues related to domestic violence and have in place a plan to reduce the risk of domestic violence. Applicants can be a single state or a multi-state collaborative that proposes to bring a particular responsible fatherhood strategy to scale across a larger geographic area, in partnership with experienced community-based organizations.

The Family Innovation portion of this fund will develop promising new approaches in areas such as: (1) identifying families that have serious barriers to employment, including strategies that use mechanisms of ongoing assessment or focus on families at risk for involvement in the child welfare system; (2) implementing strategies to help families address these barriers and also prepare for employment; (3) promoting child well-being in highly disadvantaged families, including child-only cases; and (4) supporting those with barriers who find jobs so they can sustain employment.

All initiatives will be required to establish meaningful performance goals, such as higher family earnings and improvements in factors that relate to child outcomes, and to measure progress toward those goals. States may propose to target their initiative to support families facing a broad range of barriers or to target specific subgroups. In either case, however, the Administration anticipates that the innovations tested will be multi-dimensional given the complex and varied needs of families facing these kinds of challenges. Thus, programs may include both services designed to promote employment as well as services designed to improve family functioning and parenting skills. Grantees will be required to agree to participate in a rigorous evaluation as a condition of funding.

The Fatherhood, Marriage, and Families Innovation Fund will serve as a catalyst for innovative service models that integrate a variety of service streams. The results from these demonstrations could form the basis for possible future TANF and CSE program changes at the federal or state level based on a multi-dimensional picture of the dynamics of family functioning and material self-sufficiency and child well-being. To support state planning and ensure quality evaluation, funds can be used for program administration, monitoring, technical assistance, and research and evaluation.

The program made revisions to its efficiency measure in 2008 to focus on states meeting work participation rate targets. This measure captures the percentage of work participation rates that meet or exceed requirements, and ACF calculates state performance relating to these targets annually. ACF also works with states to ensure they meet required rates by reviewing and approving corrective compliance plans which allow states to improve future performance and avoid financial penalties, as well as offering technical assistance to help states improve their performance. The program expects baseline data for this developmental measure to be released by the second quarter of FY 2010, after which time a performance target for FY 2011 will be developed.

Outputs and Outcomes Table

Listed below are existing output and outcomes measures for the TANF program. We will be revisiting these measures as part of the welfare reform reauthorization process.

Measure	Most Recent Result	FY 2010 Target	FY 2011 Target	FY 2011 +/- FY 2010
<u>22.1LT and 22A</u> : Increase the percentage of state work participation rates that meet or exceed requirements. (<i>Efficiency</i>)	FY 2007: 73% (Baseline)	TBD	TBD	TBD
<u>22.2LT and 22B</u> : Increase the percentage of adult TANF recipients who become newly employed to 38 percent by FY 2009, and increase by 1.6 percentage points over the FY 2009 actual result by FY 2014. ¹ (<i>Outcome</i>)	FY 2008: 34.6% ² (Target Not Met)	38.4%	Prior Result +0.3PP	N/A
<u>22.3LT and 22C</u> : Increase the percentage of adult TANF recipients/former recipients employed in one quarter that were still employed in the next two consecutive quarters by three percentage points over the FY 2009 actual result by FY 2014. (<i>Outcome</i>)	FY 2008: 62.6% ² (Target Not Met)	Prior Result +1PP	FY 2009 Result +1.5PP	N/A
<u>22.4LT and 22D</u> : Increase the percentage rate of earnings gained by employed adult TANF recipients/former recipients between a base quarter and a second subsequent quarter by 1.5 percentage points over the FY 2009 actual result by FY 2014. (<i>Outcome</i>)	FY 2008: 33.2% ² (Target Not Met)	Prior Result +0.5PP	FY 2009 Result +0.8PP	N/A
<u>22E</u> : Increase the rate of case closures related to employment, child support collected, and marriage. (<i>Outcome</i>)	FY 2008: 20.7% (Target Not Met)	21.2%	FY 2009 Result +0.4PP	N/A
<u>22.5LT and 22F</u> : Increase the number of children living in married couple households as a percentage of all children living in households to 69 percent by CY 2010, and 69.8 percent by CY 2014. ³ (<i>Outcome</i>)	FY 2007: 68.3% (Target Not Met)	69.0% ⁴	69.2%	+0.2%
<u>22i</u> : Average monthly number of families receiving assistance. (<i>Output</i>)	FY 2008: 1,638,028 (Historical Actual)	N/A	N/A	N/A

¹This performance measure is included in the FY 2009 TANF Emergency Contingency Fund and TANF Supplemental Grants Recovery Act Implementation Plans. This measure is a performance indicator for the FY 2007 – 2012 HHS Strategic Plan.

² Although the sample size used for federal reporting is adequate for program purposes, the subsamples used for the job entry, job retention, and earnings gain measures are not large enough to ensure comparability of FY 2008 data with FY 2007 data for some states that switched from universe data in one period to sample reporting in the other (or vice versa). As a result, these states have been excluded from the calculation of the national rates for FY 2008.

³ This measure is under review pending the reauthorization of TANF. This measure is a performance indicator for the FY 2007 – 2012 HHS Strategic Plan. This measure is based on data collected each calendar (not fiscal) year. The future year targets for this measure have been updated based on recent data trends.

⁴ The FY 2010 performance target for measure 22F has been updated given the recent data trends.

Measure	Most Recent Result	FY 2010 Target	FY 2011 Target	FY 2011 +/- FY 2010
<u>22ij</u> : Number of families meeting participation requirements. (<i>Output</i>)	FY 2007: 264,119 (Historical Actual)	N/A	N/A	N/A
<u>22iii</u> : Number of TANF adult recipients that are employed. (<i>Output</i>)	FY 2008: 225,190 (Historical Actual)	N/A	N/A	N/A
<u>22iv</u> : Average number of months receiving TANF assistance. ¹ (<i>Output</i>)	FY 2008: 37.3 (Historical Actual)	N/A	N/A	N/A
Program Level Funding (\$ in millions)	N/A	\$17,059	\$21,764	+\$4,705

¹This figure represents the average number of months a family had received TANF assistance by the end of the fiscal year, rather than the total number of months a family may receive assistance before leaving the program.

Resource and Program Data
State Family Assistance Grants

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$16,484,125,000	\$16,488,667,000	\$16,488,667,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$16,484,125,000	\$16,488,667,000	\$16,488,667,000
<u>Program Data:</u>			
Number of Grants	114	114	110
New Starts			
#	114	114	110
\$	\$16,484,125,000	\$16,488,667,000	\$16,488,667,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Resource and Program Data
Territories -- Family Assistance Grants

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$77,377,000	\$77,875,000	\$77,875,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$77,377,000	\$77,875,000	\$77,875,000
<u>Program Data:</u>			
Number of Grants	3	3	3
New Starts			
#	3	3	3
\$	\$77,377,000	\$77,875,000	\$77,875,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Resource and Program Data
Supplemental Grants for Population Increases

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$319,450,000	\$319,450,000	\$319,450,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$319,450,000	\$319,450,000	\$319,450,000
<u>Program Data:</u>			
Number of Grants	17	17	17
New Starts			
#	17	17	17
\$	\$319,450,000	\$319,450,000	\$319,450,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Resource and Program Data
Healthy Marriage Promotion and Responsible Fatherhood Grants

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$115,049,000	\$118,546,000	
Research/Evaluation	3,992,000	3,500,000	
Demonstration/Development	14,400,000	14,400,000	
Training/Technical Assistance	12,535,000	9,534,000	
Program Support	3,894,000	4,020,000	
Total, Resources	\$149,870,000	\$150,000,000	\$0
<u>Program Data:</u>			
Number of Grants	212	212	0
New Starts			
#	0	0	0
\$	\$0	\$0	\$0
Continuations			
#	212	212	0
\$	\$115,049,000	\$118,546,000	\$0
Contracts			
#	14	14	0
\$	\$28,927,000	\$25,434,000	\$0
Interagency Agreements			
#	3	3	0
\$	\$2,312,000	\$2,322,000	\$0

Notes:

1. Program Support – Includes funding for information technology support, salaries and benefits and overhead costs, printing costs, and travel.

Resource and Program Data
 Fatherhood, Marriage, and Families Innovation Fund

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary			\$475,740,000
Research/Evaluation			20,000,000
Demonstration/Development			
Training/Technical Assistance			
Program Support			4,260,000
Total, Resources	\$0	\$0	\$500,000,000
<u>Program Data:</u>			
Number of Grants	0	0	8
New Starts			
#	0	0	8
\$	\$0	\$0	\$475,740,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	3
\$	\$0	\$0	\$10,000,000
Interagency Agreements			
#	0	0	2
\$	\$0	\$0	\$10,150,000

Notes:

1. Program Support – Includes funding for information technology support, grant/panel reviews, salaries and benefits and overhead costs, printing costs, and travel.

Resource and Program Data
Tribal Work Programs

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$7,558,000	\$7,633,000	\$7,633,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$7,558,000	\$7,633,000	\$7,633,000
<u>Program Data:</u>			
Number of Grants	78	78	78
New Starts			
#	78	78	78
\$	\$7,558,000	\$7,633,000	\$7,633,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2011 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Temporary Assistance for Needy Families (CFDA #93.558)

STATE/TERRITORY	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate	Increase or Decrease
Alabama	\$104,408,461	\$104,408,461	\$104,408,461	\$0
Alaska	53,044,477	53,308,616	53,308,616	0
Arizona	224,157,574	224,157,574	224,157,574	0
Arkansas	62,906,926	62,951,233	62,951,233	0
California	3,659,482,790	3,657,887,261	3,657,887,261	0
Colorado	149,626,381	149,626,381	149,626,381	0
Connecticut	266,788,107	266,788,107	266,788,107	0
Delaware	30,823,536	32,290,981	32,290,981	0
District of Columbia	92,575,606	92,609,815	92,609,815	0
Florida	622,745,788	622,745,788	622,745,788	0
Georgia	368,024,967	368,024,967	368,024,967	0
Hawaii	98,904,788	98,904,788	98,904,788	0
Idaho	33,910,608	33,910,608	33,910,608	0
Illinois	585,056,960	585,056,960	585,056,960	0
Indiana	206,799,109	206,799,109	206,799,109	0
Iowa	131,030,394	131,030,394	131,030,394	0
Kansas	101,931,061	101,931,061	101,931,061	0
Kentucky	181,287,669	181,287,669	181,287,669	0
Louisiana	180,998,997	180,998,997	180,998,997	0
Maine	78,120,889	78,120,889	78,120,889	0
Maryland	229,098,032	229,098,032	229,098,032	0
Massachusetts	459,371,116	459,371,116	459,371,116	0
Michigan	775,352,858	775,352,858	775,352,858	0
Minnesota	263,434,070	263,434,070	263,434,070	0
Mississippi	95,803,252	95,803,252	95,803,252	0
Missouri	217,051,740	217,051,740	217,051,740	0
Montana	39,171,817	39,171,817	39,171,817	0
Nebraska	57,513,601	57,513,601	57,513,601	0
Nevada	47,641,051	47,641,051	47,641,051	0
New Hampshire	38,521,261	38,521,261	38,521,261	0
New Jersey	404,034,823	404,034,823	404,034,823	0
New Mexico	117,131,204	117,131,204	117,131,204	0
New York	2,442,930,602	2,442,930,602	2,442,930,602	0
North Carolina	338,349,547	338,349,547	338,349,547	0
North Dakota	26,399,809	26,399,809	26,399,809	0

STATE/TERRITORY	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate	Increase or Decrease
Ohio	727,968,260	727,968,260	727,968,260	0
Oklahoma	145,281,442	145,281,442	145,281,442	0
Oregon	166,798,629	166,798,629	166,798,629	0
Pennsylvania	717,365,627	719,499,305	719,499,305	0
Rhode Island	95,021,587	95,021,587	95,021,587	0
South Carolina	99,967,824	99,967,824	99,967,824	0
South Dakota	21,279,651	21,279,651	21,279,651	0
Tennessee	212,267,403	213,088,938	213,088,938	0
Texas	538,964,526	538,964,526	538,964,526	0
Utah	84,313,871	84,313,871	84,313,871	0
Vermont	47,353,181	47,353,181	47,353,181	0
Virginia	158,285,172	158,285,172	158,285,172	0
Washington	380,749,733	380,740,498	380,740,498	0
West Virginia	110,176,310	110,176,310	110,176,310	0
Wisconsin	314,499,354	314,499,354	314,499,354	0
Wyoming	18,500,530	18,500,530	18,500,530	0
Subtotal	16,623,222,971	16,626,383,520	16,626,383,520	0
Tribal Family Asst. Grants	180,352,139	181,733,941	181,733,941	0
Guam	2,967,745	3,465,474	3,465,474	0
Puerto Rico	71,562,501	71,562,501	71,562,501	0
Virgin Islands	2,846,564	2,846,564	2,846,564	0
Subtotal	257,728,949	259,608,480	259,608,480	0
Total States/Territories	16,880,951,920	16,885,992,000	16,885,992,000	0
Tribal New Program	7,558,020	7,633,000	7,633,000	0
Matching Grants to Territories	0	15,000,000	15,000,000	0
Healthy Marriage Promotion and Responsible Fatherhood	149,869,741	150,000,000	0	(150,000,000)
Fatherhood, Marriage, and Families Innovation Fund			500,000,000	
Obligated Contingency Fund	1,106,923,892	212,396,740	370,992,000	158,595,260
<i>Emergency Fund, Recovery Act</i>	<i>616,695,446</i>	<i>4,383,304,554</i>		<i>(4,383,304,554)</i>
TANF Emergency Fund			2,500,000,000	
Subtotal adjustments	1,881,047,099	4,768,334,294	3,393,625,000	(1,374,709,294)
TOTAL RESOURCES	\$18,761,999,019	\$21,654,326,294	\$20,279,617,000	(\$1,374,709,294)