

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES  
OFFICE OF REFUGEE RESETTLEMENT  
ANTI-TRAFFICKING IN PERSONS DIVISION

Request for Assistance for Child Victims of Human Trafficking

**This form may be used to request eligibility for federally funded assistance for a child victim of human trafficking.**

An individual may use this form to request an Eligibility Letter for a non-U.S. citizen, non-lawful permanent resident child (under the age of 18) in the United States if the requestor believes the child may have been subjected to a severe form of trafficking in persons, as defined by the Trafficking Victims Protection Act of 2000, as amended (TVPA). An Eligibility Letter enables a child victim of human trafficking to receive federally funded benefits and services to the same extent as a refugee, including placement in the Unaccompanied Refugee Minors Program if no parent or legal guardian is available to care for the child. (See ORR State Letter #01-13 on the TVPA for more information.) ORR will review a completed form to determine whether a child is a victim of a severe form of trafficking and to assess child protection issues.

ORR may provide a letter of eligibility for interim assistance for a period of 90 days if ORR receives credible information that a child *may have been* subjected to trafficking, but wishes to consult with Federal law enforcement and nongovernmental organizations with expertise in victims of trafficking prior to making a determination of the child's eligibility as a victim of trafficking. A child is not required to cooperate with law enforcement as a condition for receiving a letter of eligibility.

Submission of this form by e-mail to **ChildTrafficking@acf.hhs.gov** or by fax to **202-401-5487** will facilitate ORR's review of information indicating that a child needing assistance may have been subjected to trafficking in persons. An ORR Child Protection Specialist will respond to the requestor upon receipt and review of the request for assistance.

If ORR has not received sufficient information to make a determination of eligibility for either interim assistance or assistance as a victim of trafficking, ORR will notify the requestor regarding the status of the request within 10 business days after receipt of the request.

If within 30 calendar days of receipt of the request, ORR has not received sufficient information that a child may have been subjected to a severe form of trafficking in persons,

ORR will issue a denial letter to the requestor. The requestor may appeal a denial of eligibility for assistance within 30 days of receipt of the decision by delivering or mailing a written notice of appeal to the HHS Departmental Appeals Board (DAB). The DAB will review appeals in accordance with DAB procedures set out in 45 C.F.R. Part 16.

Should additional information become available, the requestor should submit a new Request for Assistance form to ORR.

**Important guidance regarding the trafficking questionnaire:**

**The Trafficking Questionnaire below should not be used as an intake form in the presence of the child.** ORR recommends that the questionnaire be used as a resource for a requestor to review, upon believing that the child may be a victim of trafficking. The questionnaire's language, drawn from statutory language, serves to help requestors consider whether a child may meet the statutory definition of a victim of a severe form of trafficking in persons.

Recognizing that requestors operate under various protocols, ORR strongly recommends that safe and appropriate methods of information gathering are employed; i.e., using professionals trained in interviewing children, reducing the number of interviews and possible retraumatization, and using child-friendly facilities, such as a child advocacy center, wherever possible.

**THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13)**

Public reporting burden for this collection of information is estimated to average one hour per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information.

An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

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**Complete the Following:**

Check boxes below to ensure all required information is completed.

- Requestor Information
- Child's Information
- Trafficking Questionnaire
- Strengths/Needs of the Child
- Statement of Severe Forms of Trafficking (optional)
- Agency Verification and Consent to Information Sharing and **signature**

**Requestor Information**

*The Requestor Information informs HHS about the requestor's professional association. HHS reserves the right to collect further information regarding the requestor or organizational credentials.*

Name of Organization/Agency: \_\_\_\_\_

Name & Staff Position of Requestor (Person Completing Form): \_\_\_\_\_

Requestor's Contact Information: \_\_\_\_\_

Organization/Agency Contact Information (Address, Phone, Fax, Email; do not use PO Box):

\_\_\_\_\_

Type of Organization:

- |  |  |
|--|--|
| <input type="checkbox"/> State/local Child Welfare Agency    | <input type="checkbox"/> Federal Agency _____                      |
| <input type="checkbox"/> State/local Juvenile Justice Agency | <input type="checkbox"/> Attorney of record/Legal service provider |
| <input type="checkbox"/> State/local Law Enforcement Agency  | <input type="checkbox"/> Other _____                               |
| <input type="checkbox"/> Non-governmental organization       |  |

**Child's Information**

Name (Last Name, First Name): \_\_\_\_\_ Date of Birth: \_\_\_\_\_(MM/DD/YYYY) Sex:  M  F

Country of Origin: \_\_\_\_\_ Specific Location of Origin i.e. town, state: \_\_\_\_\_

Does the child have proof of citizenship and age?  Yes  No

If the child has identifying documents (e.g., passport, birth certificate, immigration documents), attach copies.

If the child does not have identifying documents, provide explanation. \_\_\_\_\_

Does the child have a parent or parents in the U.S.?  Yes  No

Where do the child's parents reside? \_\_\_\_\_

Does the child have non-parental relatives in the U.S.?  Yes  No

Has a non-parental adult or relative established legal responsibility for the child in the U.S.?

Yes  No If so, please provide explanation: \_\_\_\_\_

Is the child pregnant?  Yes  No Is the child parenting?  Yes  No

Attorney of record for the child, if any, and attorney's contact information: \_\_\_\_\_

## Trafficking Questionnaire

- 1) While in the United States, was the child subjected to commercial sex, a form of labor trafficking, or both commercial sex and a form of labor trafficking?  
 Commercial Sex     Labor Trafficking     Both
- 2) Provide a brief (1-3 sentences) narrative describing the circumstances surrounding the type of commercial sex or labor trafficking the child was subjected to in the U.S. \_\_\_\_\_
- 3) If subjected to commercial sex, indicate all types below:
- |  |  |
|--|--|
| <input type="checkbox"/> Commercial sex/prostitution on the street   | <input type="checkbox"/> Online commercial sexual exploitation     |
| <input type="checkbox"/> Commercial sex/prostitution in a private residence  | <input type="checkbox"/> Newspaper advertisement of commercial sex |
| <input type="checkbox"/> Commercial sex/prostitution in a place of business (restaurant, club, hotel, spa, massage parlor) | <input type="checkbox"/> Online advertisement of commercial sex    |
| <input type="checkbox"/> Pornography   | <input type="checkbox"/> Exotic dancing/stripping                  |
|  | <input type="checkbox"/> Other _____                               |
- 4) If subjected to labor trafficking through force, fraud or coercion, indicate all types below:
- |   |  |
|---|--|
| <input type="checkbox"/> Agricultural work  | <input type="checkbox"/> Restaurant/bar work (serving, cooking, dishwashing, cleaning, etc.) |
| <input type="checkbox"/> Factory work   | <input type="checkbox"/> Janitorial work   |
| <input type="checkbox"/> Begging/Street peddling  | <input type="checkbox"/> Door-to-door sales  |
| <input type="checkbox"/> Domestic labor (cleaning, childcare, eldercare, etc., within a home) | <input type="checkbox"/> Construction work   |
| <input type="checkbox"/> Hospital, Assisted Living, or other facility-based patient care      | <input type="checkbox"/> Hair, nail, beauty salon  |
|   | <input type="checkbox"/> Other _____   |
- 5) If subjected to labor trafficking, indicate the method(s) of force, fraud, or coercion used to induce the child to engage in labor? Check all that apply.
- Threats of serious physical or psychological harm
  - Threats of physical restraint
  - Threats of serious physical or psychological harm to the child's family, friends, or associates
  - Threats of physical restraint against the child's family, friends, or associates
  - Physical force against the child
  - Physical force against the child's family, friends, or associates
  - Debt bondage (debt not reduced in a fair, reasonable manner, in accordance with the labor completed)
  - Lied to or misled about job opportunities
  - Kidnapping
  - Withholding of identification documents
  - Climate of fear (e.g., physical harm to someone else in the same circumstances)
  - Other (Please describe) \_\_\_\_\_

6) Who facilitated the 'recruitment, harboring, transportation, provision, or obtaining' of this child for the purpose of sex or labor trafficking? Check all that apply.

- |   |   |
|---|---|
| <input type="checkbox"/> Smuggler (coyote, snakehead, etc.) | <input type="checkbox"/> Spouse               |
| <input type="checkbox"/> Pimp, panderer                     | <input type="checkbox"/> Boyfriend/girlfriend |
| <input type="checkbox"/> Buyer of commercial sex, "John"    | <input type="checkbox"/> Close acquaintance   |
| <input type="checkbox"/> Employer                           | <input type="checkbox"/> Stranger             |
| <input type="checkbox"/> Co-worker                          | <input type="checkbox"/> Other _____          |
| <input type="checkbox"/> Family member                      |   |

7) Describe and/or estimate the timeframe and duration of the trafficking situation. \_\_\_\_\_

8) Indicate where exploitation occurred i.e. cities, states. \_\_\_\_\_

9) How, when, and where was this child first identified as a possible victim of human trafficking? \_\_\_\_\_

10) How and when did this child come to your attention? \_\_\_\_\_

11) Has the trafficking situation been reported to local or State Child Protective Services? (Include date of report, name of reporter and, report identification number) What follow-up action, if any, did CPS take? \_\_\_\_\_

12) Has the trafficking situation been reported to local, State, or Federal law enforcement? (Include date of report, name of reporter, contact and agency that received report.) What follow-up action, if any, did law enforcement take? \_\_\_\_\_

**Strengths/Needs of the Child**

Please provide a brief overview of the child's immediate needs (safety, shelter, medical care, family tracing, guardianship, etc.) \_\_\_\_\_

Please provide a brief overview of the child's identified protective factors (case manager, family support, personal resiliency factors, etc.). \_\_\_\_\_

**Statement of Severe Forms of Trafficking (optional)**

A Statement of Severe Forms of Trafficking is an optional summary that gives the requestor an opportunity to provide supplemental information supporting the process of determining a child is a victim of trafficking. A Statement may discuss in greater detail how the child arrived in the U.S., any separation from parents or legal guardians, circumstances surrounding the trafficking, or other exploitation experienced during the trafficking, etc. The Statement should be no more than one page in length and typed.

**Agency Verification and Consent to Information Sharing for  
ORR Assistance to Child Trafficking Victims**

ORR will use information collected in the Request for Assistance to determine a child's eligibility for interim and long-term assistance (See 22 U.S.C. 7105(b)(1)(F)). Information gathered by ORR pursuant to a Request for Assistance enables ORR to provide technical support to providers serving children and, when appropriate, to facilitate placement of unaccompanied child trafficking victims into the Unaccompanied Refugee Minors (URM) Program. Information gathered also contributes to the ORR Anti-Trafficking in Persons (ATIP) Division's data on trafficking cases. ORR will make information available to non-HHS entities only for the purposes described above and to comply with the TVPA.

Such uses include the statutory requirements of notification to the U.S. Departments of Justice (DOJ) and Homeland Security (DHS) within 24 hours of the provision of interim assistance to a potential child trafficking victim and subsequent consultation with DOJ, DHS and non-governmental organizations with expertise on victims of trafficking prior to determining the child's eligibility as a victim of trafficking. (See 22 U.S.C. 7105(b)(1)(F)(iv).) With the requestor's consent, ORR/ATIP will provide contact information for a requestor to DOJ and DHS for follow-up. If DOJ or DHS initiates an investigation or requests to speak with the child regarding the crime of human trafficking, ORR encourages providers and law enforcement to coordinate with a child advocacy center or similar model to facilitate the interview. **A child is not required to cooperate with law enforcement as a condition for receiving a letter of eligibility.**

Requestor consents to ORR sharing information with ORR-approved users. Requestor verifies that all information provided is complete and accurate, to the best of his/her knowledge.

**Requestor's Signature** \_\_\_\_\_ **Date** \_\_\_\_\_

## Legal Definitions

When screening a potential child trafficking victim, a requestor should refer to legal definitions regarding child victims of a severe form of trafficking in persons, as laid out in the Trafficking Victims Protection Act (TVPA) of 2000, as amended, and in other criminal statutes.

- Severe form of trafficking in persons means:
  - Sex trafficking in which...the person induced to perform a commercial sex act has not attained 18 years of age; or
  - “The recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of *force, fraud or coercion*, for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.” (emphasis added) (22 U.S.C. § 7102 (8))
- Sex trafficking means “recruitment, harboring, transportation, provision or obtaining of a person for the purpose of a commercial sex act.” (22 U.S.C. § 7102(9))
- Commercial sex act means “any sex act on account of which anything of value is given to or received by any person.” (22 U.S.C. § 7102(3))
- Coercion means threats of serious harm to or physical restraint against any person; any scheme, plan, or pattern intended to cause a person to believe that failure to perform an act would result in serious harm to or physical restraint against any person; or the abuse or threatened abuse of the legal process. (22 U.S.C. § 7102(2))
- Involuntary Servitude “includes a condition of servitude induced by means of—(A) any scheme, plan, or pattern intended to cause a person to believe that, if the person did not enter into or continue in such condition, that person or another person would suffer serious harm or physical restraint; or (B) the abuse or threatened abuse of the legal process.” (22 U.S.C. § 7102(5))
- Peonage Section 1581 of Title 18 makes it unlawful to hold a person in "debt servitude," or peonage, which is closely related to involuntary servitude. Section 1581 prohibits using force, the threat of force, or the threat of legal coercion to compel a person to work against his/her will. In addition, the victim's involuntary servitude must be tied to the payment of a debt. (18 U.S.C. § 1581)
- Debt bondage means “the status or condition of a debtor arising from a pledge by the debtor of his or her personal services or of those of a person under his or her control as a security for debt, if the value of those services as reasonably assessed is not applied toward the liquidation of the debt or the length and nature of those services are not respectively limited and defined.” (22 U.S.C. § 7102(4))
- Slavery is defined as holding a person in a condition of slavery, that is, a condition of compulsory service or labor against his/her will. (18 U.S.C. § 1584)