

# ACF

Administration  
for Children  
and Families

**U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES**  
**Administration for Children, Youth and Families**

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**2. Issuance Date:** 5/1/96

**3. Originating Office:** Children's Bureau

**4. Key Words:** Empowerment Zones/Enterprise Communities Family  
Preservation and Family Support

## INFORMATION MEMORANDUM

**TO:** State Agencies Administering Title IV-B, Subpart 2 of the Social Security Act.

**SUBJECT:** Drawing the Links Between the Purposes of Title IV-B, Subpart 2 of the Social Security Act, Family Preservation and Family Support, and the Empowerment Zones and Enterprise Communities.

**LEGAL & RELATED REFERENCES:** Sections 430-435 of the Social Security Act, title XIII of the Omnibus Budget Reconciliation Act of 1993, and 42 U.S.C. 1397 et. seq.

**PURPOSE:** To encourage State Family Preservation and Family Support Program coordinators to link their efforts with the activities of the Empowerment Zones and Enterprise Communities.

**BACKGROUND:** The Empowerment Zone / Enterprise Community initiative is a federal government-wide effort to enable the self-revitalization and growth of distressed urban and rural areas throughout the nation.

In December 1994, 105 socio-economically distressed areas were designated to receive focused federal economic and human development assistance. These communities were selected from more than 500 applicants that competed for designation, all of whom conducted comprehensive needs assessments with the community through an inclusive "bottom-up" process. The scope and strength of community-based partnerships, resident participation, integration and coordination of activities, private and non-profit sector commitment, and state and local government cooperation are all essential elements of the best plans.

Designated Zones and Communities receive enhanced federal assistance through \$1 billion in flexible Social Services Block Grant funds from the Department of Health and Human Services, approximately \$2.5 billion in federal tax incentives, and special consideration in competitive grant programs of most domestic federal agencies.

Like the Family Preservation and Support initiative, the Empowerment Zone / Enterprise Community initiative recognizes that social and economic issues are not discrete problems to be

dealt with in isolation; rather, they relate to and impact on one another. The initiative encourages localities to develop and implement holistic, outcome-based approaches for comprehensive community, economic, and human development services. It cuts across disciplines and divisions to coordinate the efforts that communities must engage to help themselves--to create jobs, support and preserve families, promote public safety, educate and train residents, provide health care, and protect the environment.

In many proposals, zones and communities stressed the Family Preservation and Family Support planning process and service provision as key to the revitalization of their communities. Many more communities have highlighted these issues as they have begun implementing their strategic plans.

Most importantly, the EZ/EC initiative recognizes that communities themselves are in charge of their own destinies, providing them the resources and assistance to formulate and implement strategic plans that address their own unique needs, tap their own assets, and enable self-sufficiency.

**INFORMATION:** In the preparation of the Annual Progress and Services Report (APSR), State Family Preservation and Family Support Programs have a unique opportunity to link with the activities of the Empowerment Zones and Enterprise Communities. It is important to note that many of the Zones and Communities are considering the expansion of family support centers and struggling with child welfare issues and how these fit into the priority areas of their localized development work.

In the APSR, States must report on the ongoing Child and Family Service Plan consultation and coordination process. We encourage States to include in this process representation from the Zones and Communities affected by the Plan. Additionally, the APSR must describe the progress in building a more comprehensive, coordinated, and effective child and family services continuum. In this endeavor, the Zones and Communities can be of enormous assistance to the State by sharing their localized needs assessment information and project strategies and initiatives with the State planning entity.

Information gathered from the Zones and Communities can be helpful to the State as it plans for the targeting of Family Preservation and Family Support resources and prioritizes community-based service delivery.

Likewise, States are in a position to share the results of the five-year planning process, including the needs assessment, with the Zones and Communities.

Attached is a list of EZ/EC's in your state. Please contact your Regional Directors if you would like further detailed information on the Empowerment Zones and Enterprise Communities in your State.

**INQUIRIES TO:** HHS Regional Directors, Regions I-X

Olivia A. Golden  
Commissioner  
Administration on Children, Youth and Families

**Attachment**

[List of EZ/EC's by State](#)

**ALABAMA**

**URBAN ENTERPRISE COMMUNITY**

*Birmingham*

Mr. James R. Land (205) 254-2483  
Director (205) 254-2282 [fax]  
Community Development Department  
City of Birmingham  
710 North 20th Street, Room 1000  
Birmingham, AL 35203

**RURAL ENTERPRISE COMMUNITIES**

*Chambers County*

Mr. Bill Curtis (205) 237-6741  
Executive Director (205) 237-6763 [fax]  
East Alabama Regional Planning and Development Commission  
1130 Quintard Avenue, Suite 300  
P.O. Box 2186  
Anniston, AL 36201

*Greene & Sumter Counties*

Mr. John Zippert (205) 652-9676  
Federation of Southern Cooperative/ (205) 652-9678 [fax]  
Land Assistance Fund  
Sumter County RD 21  
Epes, AL 35460

## **ARIZONA**

### **URBAN ENTERPRISE COMMUNITY**

*Phoenix*

Mr. Jacques Avenut (602) 262-7957  
Deputy Manager (602) 495-5650 [fax]  
City of Phoenix  
200 West Washington Street  
12th floor  
Phoenix, AZ 85003

### **RURAL ENTERPRISE COMMUNITY**

*Chocise, Santa Cruz & Yuma Counties*

Mr. Joel Viers (520) 882-6138  
Enterprise Community Coordinator  
Arizona Border Region Enterprise Community  
118 Arizona Street  
Bisbee, AZ 85603

Mr. Dave Guthrie (602) 280-1308  
Deputy Director (602) 280-1302 [fax]  
Arizona Department of Commerce  
3800 North Central, 15th Floor  
Phoenix, AZ 85012

## **ARKANSAS**

### **URBAN ENTERPRISE COMMUNITY**

*Little Rock / Pulaski County*

Mr. Jim Mercado (501) 374-5472 Director (501) 374-5471 [fax]  
Local Initiatives Support Corporation  
400 West Markham Street, 4th Floor  
Little Rock, AR 72201

Mr. Fred Hokes (501) 378-0176  
Enterprise Community Director (501) 378-0432 [fax]  
c/o Watershed  
3701 Confederate Boulevard  
Little Rock, AR 72206

## **RURAL ENTERPRISE COMMUNITIES**

### *Mississippi County*

Mr. Sam Scruggs (501) 532-2348  
Mississippi County, Arkansas EOC (501) 532-2625 [fax]  
Building 205 South Second Street  
P.O. Box 1289  
Blytheville, AR 72316-1289

### *Cross, Lee, Monroe & St. Francis Counties*

Mr. Tommy Davis (501) 633-7686  
East Central Arkansas Economic (501) 633-8752 [fax]  
Development Corporation  
125 North Grant Street  
P.O. Box 709  
Forrest City, AR 72335

## **CALIFORNIA**

## **URBAN EMPOWERMENT ZONES**

### *Los Angeles (Supplemental Empowerment Zone)*

Mr. Parker Anderson (213) 485-1617  
General Manager, City of Los Angeles (213) 237-0551 [fax]  
Community Development Department  
215 West 6th Street, 3rd Floor  
Los Angeles, CA 90014

### *Oakland (Enhanced Enterprise Community)*

Mr. Avon Manning (510) 238-3301  
Deputy City Manager (510) 238-2223 [fax]  
City Manager's Office  
One City Hall Plaza, 3rd Floor  
Oakland, CA 94612

## **URBAN ENTERPRISE COMMUNITIES**

*Los Angeles -- South Central / Huntington Park*

Mr. Parker Anderson (213) 485-1617  
General Manager, City of Los Angeles (213) 237-0551 [fax]  
Community Development Department  
215 West 6th Street, 3rd Floor  
Los Angeles, CA 90014

*San Diego*

Ms. Bonnie Contreras (619) 236-6846  
EC Administrator (619) 236-6512 [fax]  
City of San Diego, Civic Center Plaza  
1200 Third Avenue, Suite 1620, MS51E  
San Diego, CA 92101

*San Francisco*

Ms. Pamela David (415) 252-3167  
Project Coordinator (415) 252-3110 (fax)  
Mayor's Office of Community Development  
25 Van Ness Avenue, Suite 700  
San Francisco, CA 94102

**RURAL ENTERPRISE COMMUNITIES**

*Imperial County*

Ms. Maria Matthews (619) 337-7814  
Executive Director (619) 337-8907 [fax]  
Valley of Imperial Development  
Alliance (VIDA)  
836 Main Street  
El Centro, CA 92243

*Watsonville / Santa Cruz County*

Mr. Carlos Palacios (408) 728-6033  
Enterprise Community Zones (408) 763-4016 [fax]  
City of Watsonville  
215 Union Street, 2nd Floor  
Watsonville, CA 95077

**COLORADO**

**URBAN ENTERPRISE COMMUNITY**

*Denver*

Ms. Cathy Chin (303) 640-4787  
EC Coordinator (303) 640-7120 [fax]  
City and County of Denver  
Community Development Agency  
216 16th Street Mall, Suite 1400  
Denver, CO 80202

**CONNECTICUT**

**URBAN ENTERPRISE COMMUNITIES**

*Bridgeport*

Mr. Brian Williams (203) 576-8439  
Deputy Chief Administrative Officer (203) 576-8383 [fax]  
Community Empowerment Task Force  
45 Lyon Terrace  
Bridgeport, CT 06604

*New Haven*

Ms. Alma Ayala (203) 946-7906  
Human Resources Administrator (203) 946-7908 [fax]  
City of New Haven  
165 Church Street, Floor 4R  
New Haven, CT 06510

**DELAWARE**

**URBAN ENTERPRISE COMMUNITY**

*Wilmington*

Mr. James Walker (302) 571-4189  
EC Executive Director  
City of Wilmington  
800 North French Street, 9th Floor  
Wilmington, DE 19801

**DISTRICT OF COLUMBIA**

**URBAN ENTERPRISE COMMUNITY**

*Washington, D.C.*

Ms. Judy Cohall (202) 727-6365  
Enterprise Community Project Manager (202) 727-6703 [fax]  
D.C. Office of Economic Development  
441 4th Street, NW, Suite 1140  
Washington, D.C. 20001

## **FLORIDA**

### **URBAN ENTERPRISE COMMUNITIES**

#### *Miami / Dade County*

Ms. Marsha Jackman (305) 375-4132  
Director (305) 375-4232 [fax]  
Department of Business Development  
111 Northwest First Street, Suite 1710  
Miami, FL 33128

#### *Tampa*

Mr. Benjamin Stevenson (813) 242-5339  
Enterprise Community Coordinator (813) 242-5381 [fax]  
Department of Housing and Development Coordination  
Community Redevelopment Agency  
1310 9th Avenue  
Tampa, FL 33605

### **RURAL ENTERPRISE COMMUNITY**

#### *Jackson County*

Mr. Wendell Taylor (904) 482-8061  
Executive Director (904) 482-8002 [fax]  
Marianna Chamber of Commerce  
2928 Jefferson Street  
Marianna, FL 32446

## **GEORGIA**

### **URBAN EMPOWERMENT ZONE**

#### *Atlanta*

Mr. Paul D. White (404) 331-4480  
Executive Director (404) 331-4515 [fax]  
Atlanta Empowerment Zone Corporation



101 Marietta Street  
Atlanta, GA 30303

## **URBAN ENTERPRISE COMMUNITY**

*Albany*

Mr. Anthony Cooper (912) 430-7867  
Program Manager (912) 430-3989 [fax]  
Department of Community and Economic Development  
230 South Jackson Street, Suite 210  
Albany, GA 31701

## **RURAL ENTERPRISE COMMUNITIES**

*Central Savannah River Authority -- Burke, Hancock, Jefferson,*

*McDuffie, Taliaferro & Warren Counties*

Mr. Tim Maund (706) 737-1823  
Executive Director (706) 737-1459 [fax]  
CSRA Regional Development Center  
2123 Wrightboro Road  
P.O Box 2800  
Augusta, GA 30904

Mr. Grady Sampson (706) 554-0342  
Director  
CSRA Enterprise Community  
4729 Quaker Road, Suite C  
Keysville, GA 30816

*Crisp & Dooley Counties*

Mr. Al Shauf (912) 273-9111  
Executive Director (912) 273-9571 [fax]  
Crisp/Dooly Partnership, Inc.  
P.O. Box 38  
Cordele, GA 31010

## **ILLINOIS**

### **URBAN EMPOWERMENT ZONE**

*Chicago*

Mr. Jose Cerda (312) 744-4133  
Empowerment Zone Director (312) 744-2271 [fax]  
Department of Planning and Development  
City of Chicago  
121 North LaSalle Street, Room 1000  
Chicago, IL 60602

## **URBAN ENTERPRISE COMMUNITIES**

### *East St. Louis*

Mr. Lamar D. Gentry (618) 482-6664  
City Manager (618) 482-6648 [fax]  
City of East St. Louis  
301 River Park Drive  
East St. Louis, IL 62201

### *Springfield*

Ms. Adele Schafer (217) 789-2377  
Deputy Director (217) 789-2380 [fax]  
Office of Economic Development  
City of Springfield  
231 South 6th Street  
Springfield, IL 62701

## **INDIANA**

## **URBAN ENTERPRISE COMMUNITY**

### *Indianapolis*

Mr. David DiMarzio (317) 327-5894  
Acting Administrator (317) 327-5908 [fax]  
City of Indianapolis  
200 East Washington Street  
Suite 2042  
Indianapolis, IN 46204

## **IOWA**

## **URBAN ENTERPRISE COMMUNITY**

### *Des Moines*

Ms. Kathy Kafela (515) 283-4151  
Enterprise Community Coordinator (515) 283-4270 [fax]  
City of Des Moines  
Neighborhood Planning Division  
602 East First Street  
Des Moines, IA 50309

## **KANSAS**

### **URBAN EMPOWERMENT ZONE**

*Kansas City, with Kansas City, MO (Enhanced Enterprise Community)*

Mr. David Warm (816) 474-4240  
Executive Director (816) 421-7758 [fax]  
Mid-America Regional Council  
600 Broadway  
300 Rivergate Center  
Kansas City, MO 64105

## **KENTUCKY**

### **RURAL EMPOWERMENT ZONE**

*Kentucky Highlands -- Clinton, Jackson & Wayne Counties*

Mr. Jerry Rickett (606) 864-5175  
Kentucky Highlands Investment (606) 864-5194 [fax]  
Corporation  
362 Old Whitley Road  
P.O. Box 1738  
London, KY 40743-1738

### **URBAN ENTERPRISE COMMUNITY**

*Louisville*

Ms. Carolyn Gatz (502) 574-4210  
Special Assistant to the Mayor (502) 574-4201 [fax]  
Empowerment Zone Community Board  
601 West Jefferson Street  
Louisville, KY 40202

### **RURAL ENTERPRISE COMMUNITY**

*McCreary County, with Scott County, TN*

Mr. Leslie Winningham (615) 569-6380  
Grants Administrator (615) 569-5710 [fax]  
Scott County Executive Office  
407 Industrial Lane, Suite 2  
Oneida, TN 37841

## **LOUISIANA**

### **URBAN ENTERPRISE COMMUNITIES**

#### *New Orleans*

Ms. Thelma French (504) 565-6435  
Assistant to the Mayor (504) 565-6976 [fax]  
Office of Federal and State Programs  
1300 Perdido Street, Room 2E10  
New Orleans, LA 70112

#### *Ouachita Parish*

Mr. Perry Thomas (318) 329-2313  
Chairman (318) 329-2845 [fax]  
Ouachita Empowerment and Enterprise  
Community Development Corporation  
P.O. Box 123  
Monroe, LA 71210-0123

Mr. Ken Newman (318) 387-2572  
Project Coordinator (318) 387-9054 [fax]  
Ouachita Empowerment and Enterprise  
Community Development Corporation  
2115 Justice Street  
Monroe, LA 71201

### **RURAL ENTERPRISE COMMUNITIES**

#### *Madison Parish*

Mr. Moses J. Williams (318) 574-0995  
Executive Director (318) 574-3132 [fax]  
Northeast Louisiana Delta CDC  
400 East Craig Street, Suite B  
P.O. Box 1149  
Tallulah, LA 71282-1149

*Catahoula, Concordia, Franklin, Morehouse & Tensas Parishes*

Mr. L. S. Buddy Spillers (318) 757-3033  
Executive Director (318) 757-4212 [fax]  
Macon Ridge Economic Development  
Region, Inc.  
903 Louisiana Avenue  
P.O. Box Drawer 746  
Ferriday, LA 71334

## **MARYLAND**

### **URBAN EMPOWERMENT ZONE**

#### *Baltimore*

Ms. Diane Bell (410) 783-4400  
President (410) 783-0526 [fax]  
Empower Baltimore Management Corporation  
111 South Calvert Street  
Suite 1550  
Baltimore, MD 21202

## **MASSACHUSETTS**

### **URBAN EMPOWERMENT ZONE**

#### *Boston (Enhanced Enterprise Community)*

Mr. Reginald Nunnally (617) 445-3413  
Executive Director (617) 445-5675 [fax]  
Boston Empowerment Center  
20 Hampden Street  
Boston, MA 02119

### **URBAN ENTERPRISE COMMUNITIES**

#### *Lowell*

Mr. Brian J. Martin (508) 970-4000  
Manager (508) 970-4007 [fax]  
City of Lowell  
City Hall  
375 Merrimack Street  
Lowell, MA 01852

#### *Springfield*

Mr. Gary Shepard (413) 747-5190  
Director (413) 787-6027 [fax]  
Economic Development  
City Hall  
36 Court Street, Room 107  
Springfield, MA 01103

## **MICHIGAN**

### **URBAN EMPOWERMENT ZONE**

#### *Detroit*

Ms. Gloria Robinson (313) 224-6389  
Director (313) 224-1629 [fax]  
Detroit Planning and Development Department  
2300 Cadillac Tower  
Detroit, MI 48226

### **URBAN ENTERPRISE COMMUNITIES**

#### *Flint*

Ms. Nancy Jurkiewicz (810) 766-7426  
Community Development (810) 766-7351 [fax]  
Project Manager  
Department of Community and Economic Development  
1101 South Saginaw Street  
Flint, MI 48502

#### *Muskegon*

Mr. James Edmonson (616) 724-6702  
Director (616) 724-6790 [fax]  
Department of Community and Economic Development  
City of Muskegon  
933 Terrace Street  
Muskegon, MI 49443

### **RURAL ENTERPRISE COMMUNITY**

#### *Lake County*

Ms. Mary L. Trucks (616) 757-3785  
Executive Director (616) 757-9669 [fax]  
FiveCAP, Inc.

302 North Main Street  
P.O. Box 37  
Scottville, MI 49454

## **MINNESOTA**

### **URBAN ENTERPRISE COMMUNITIES**

#### *Minneapolis*

Mr. Ken Brunsvold (612) 673-2348  
Director (612) 673-2728 [fax]  
Grants and Special Projects  
City Hall  
350 South 5th Street, Room 200  
Minneapolis, MN 55415

#### *St. Paul*

Mr. James O'Leary (612) 266-6643  
Special Projects Coordinator (612) 228-3261 [fax]  
Saint Paul Department of Planning and Economics  
25 West 4th Street, Suite 1300  
St. Paul, MN 55102

## **MISSISSIPPI**

### **RURAL EMPOWERMENT ZONE**

#### *Mid-Delta Empowerment Zone Alliance (MDEZA) -- Bolivar, Holmes, Humphreys, Sunflower & Leflore Counties*

Mr. Mark Manning (601) 686-4041  
Co-Chairman (601) 686-4045 [fax]  
Mid-Delta Empowerment Zone  
Alliance (MDEZA)

Lee Road  
P.O. Box 257  
Stoneville, MS 38776

Mr. Harry J. Bowie (601) 335-5291  
Co-Chairman (601) 335-5295 [fax]  
Delta Foundation, Inc.  
819 Main Street  
Greenville, MS 38701

## **URBAN ENTERPRISE COMMUNITY**

*Jackson*

Mr. Michael Stevens (601) 960-1849  
Deputy Director (601) 960-2192 [fax]  
Department of Planning and Development  
Division of Land Use  
200 South President Street  
Jackson, MS 39201

## **RURAL ENTERPRISE COMMUNITY**

*Panola, Quitman & Tallahatchie Counties*

Mr. Glenn K. Brown (601) 561-4100  
Executive Director (601) 561-4112 [fax]  
North Delta Planning and Development District, Inc.  
245 C Eureka Street  
P.O. Box 1496  
Batesville, MS 38606

## **MISSOURI**

### **URBAN EMPOWERMENT ZONE**

*Kansas City, with Kansas City, KS (Enhanced Enterprise Community)*

Mr. David Warm (816) 474-4240  
Executive Director (816) 421-7758 [fax]  
Mid-America Regional Council  
600 Broadway  
300 Rivergate Center  
Kansas City, MO 64105

## **URBAN ENTERPRISE COMMUNITY**

*St. Louis*

Ms. Marion Eisen (314) 622-3400  
Acting Executive Director (314) 622-3413 [fax]  
St. Louis Development Corporation  
330 North 15th Street  
St. Louis, MO 63103

## **RURAL ENTERPRISE COMMUNITY**



*Mississippi County*

Dr. Martha Ellen Black (573) 649-3731  
Director (573) 649-5028 [fax]  
Epworth Bootheel Family Learning Center  
207 North Washington Street  
P.O. Box 249  
East Prairie, MO 63845

**NEBRASKA**

**URBAN ENTERPRISE COMMUNITY**

*Omaha*

Mr. Scott Knudsen (402) 444-5381  
EZ Coordinator (402) 444-6140 [fax]  
EC/EZ Association  
1819 Farnam Street, Suite 1100  
Omaha, NE 68183

**NEVADA**

**URBAN ENTERPRISE COMMUNITY**

*Las Vegas / Clark County*

Mr. Douglas R. Bell (702) 455-5025  
Manager (702) 455-5038 [fax]  
Community Resources Management  
500 South Grand Central Parkway  
5th Floor  
P.O. Box 551212  
Las Vegas, NV 89155-1212

**NEW HAMPSHIRE**

**URBAN ENTERPRISE COMMUNITY**

*Manchester*

Ms. Jane Hills (603) 624-6505  
Business Development Representative (603) 624-6308 [fax]  
Manchester Economic Development Office  
889 Elm Street, 5th Floor  
Manchester, NH 03101

## **NEW JERSEY**

### **URBAN EMPOWERMENT ZONE**

*Camden, with Philadelphia, PA*

Ms. Deborah Polk (609) 757-7689  
Commissioner (609) 968-6417 [fax]  
Department of Development and Redevelopment  
City of Camden  
Sixth & Market Streets  
P.O. Box 95120  
Camden, NJ 08101

Mr. Rick Cummings (609) 541-2836  
Camden Empowerment Trust Commission (609) 541-8457 [fax]  
Chairman  
412 North Second Street  
Camden, NJ 08102

### **URBAN ENTERPRISE COMMUNITY**

*Newark*

Mr. Glenn A. Grant (201) 733-3780  
Business Administrator (201) 733-3769 [fax]  
City of Newark  
920 Broad Street, Room 205  
Newark, NJ 07102

## **NEW MEXICO**

### **URBAN ENTERPRISE COMMUNITY**

*Albuquerque*

Mr. Michael Passi (505) 768-2865  
Associate Director (505) 768-3204 [fax]  
Family and Community Services Department  
One Civic Plaza, NW  
P.O. Box 1293  
Albuquerque, NM 87103

### **RURAL ENTERPRISE COMMUNITY**

*Mora, Taos & Rio Arriba Counties*

Ms. Anita La Ran (505) 387-2288  
Executive Director (505) 387-2289 [fax]  
La Jicarita Enterprise Community  
c/o Helping Hands, Inc.  
P.O. Box 708  
Mora, NM 87732

## **NEW YORK**

### **URBAN EMPOWERMENT ZONE**

*New York City -- Harlem / Bronx*

Mr. Derrick Johnson (212) 932-1902  
Interim President & CEO (212) 932-1907 [fax]  
Upper Manhattan Empowerment Zone  
Development Corporation  
163 West 125th Street, Suite 1204  
New York, NY 10027

Ms. Yvette D. Clarke (718) 537-1287  
Empowerment Zone Director (718) 590-3499 [fax]  
Bronx Overall Economic Development Corporation (BOEDC)  
880 River Avenue, Suite 3  
Bronx, NY 10452

### **URBAN ENTERPRISE COMMUNITIES**

*Albany / Schenectady / Troy*

Mr. Kevin O'Connor (518) 465-8975  
President (518) 465-6681 [fax]  
Center for Economic Growth  
One Key Corp Plaza, Suite 600  
Albany, NY 12207

*Buffalo*

Ms. Paula Alcala Rosner (716) 842-6923  
Executive Director (716) 842-6943 [fax]  
Federal Enterprise Community  
620 Main Street  
Buffalo, NY 14202

*Newburgh / Kingston*

Ms. Allison Lee (914) 569-7350  
President (914) 569-7355 [fax]  
Kingston / Newburgh Enterprise Corporation  
83 Broadway  
Newburgh, NY 12550

*Rochester*

Ms. Carolyn M. Argust (716) 428-7207  
Staff Assistant to the Deputy Mayor (716) 428-7069 [fax]  
Rochester Enterprise Community Zone  
City Hall  
30 Church Street, Room 205-A  
Rochester, NY 14614

**NORTH CAROLINA**

**URBAN ENTERPRISE COMMUNITY**

*Charlotte*

Mr. Stanley D. Watkins (704) 336-2205  
Planning Manager (704) 336-5123 [fax]  
Charlotte-Mecklenburg Planning Commission  
600 East 4th Street  
Charlotte, NC 28202-2853

Mr. Steven K. Washington (704) 336-2491  
Enterprise Coordinator (704) 336-2427 [fax]  
Neighborhood Development Department  
City of Charlotte  
600 East Trade Street  
Charlotte, NC 28202-2859

**RURAL ENTERPRISE COMMUNITIES**

*Robeson County*

Mr. James Perry (910) 618-5533  
Chief Administrator (910) 618-5576 [fax]  
Lumber River Council of Governments  
4721 Fayetteville Road  
Lumberton, NC 28358

*Halifax, Edgecombe & Wilson Counties*

Mr. Barry Richardson (919) 586-4017  
President (919) 586-3918 [fax]  
Halifax / Edgecombe / Wilson  
Empowerment Alliance  
Highway 43, P.O. Box 99  
North Hollister, NC 27844

## **OHIO**

### **URBAN EMPOWERMENT ZONE**

#### *Cleveland (Supplemental Empowerment Zone)*

Ms. India Pierce Lee (216) 664-3083  
Director (216) 664-4006 [fax]  
Cleveland Empowerment Zone  
601 Lakeside Avenue, Room 334  
Cleveland, OH 44114

### **URBAN ENTERPRISE COMMUNITIES**

#### *Akron*

Mr. Warren Wolford (216) 375-2770  
Director of Planning (216) 375-2387 [fax]  
Department of Planning and Urban Development  
166 South High Street  
Akron, OH 44308

#### *Columbus*

Mr. Patrick Grady (614) 645-7574  
Administrator (614) 645-7855 [fax]  
Department of Trade and Development  
Economic Development Division  
99 North Front Street, 1st Floor  
Columbus, OH 43215

### **RURAL ENTERPRISE COMMUNITY**

#### *Scioto County*

Mr. Alex Maksimovic (614) 354-5673  
Director of Community Development (614) 353-4583 [fax]  
City of Portsmouth  
Community Development Department

740 2nd Street, Room 105  
Portsmouth, OH 45662

## **OKLAHOMA**

### **URBAN ENTERPRISE COMMUNITY**

*Oklahoma City*

Mr. C. Michael Pugh (405) 529-2289  
Senior Planner (405) 297-3796 [fax]  
Oklahoma City Planning Department  
420 West Main Street, Suite 920  
Oklahoma City, OK 73102

### **RURAL ENTERPRISE COMMUNITY**

*Choctaw & McCurtain Counties*

Mr. Bob Yandell (405) 326-6441  
Executive Director (405) 326-6655 [fax]  
Little Dixie Community Action  
Agency, Inc.  
502 West Duke Street  
Hugo, OK 74743

## **OREGON**

### **URBAN ENTERPRISE COMMUNITY**

*Portland*

Ms. Carol Linda Cassan (503) 823-3319  
Manager, Business Finance (503) 823-3368 [fax]  
Portland Development Commission  
1120 Southwest Fifth Avenue  
Portland, OR 97204

### **RURAL ENTERPRISE COMMUNITY**

*Josephine County*

Ms. Sara McDonald (514) 474-5448  
Director (514) 474-5454 [fax]  
Josephine County Community Services - Community Action Agency

317 Northwest "B" Street  
Grants Pass, OR 97526

## **PENNSYLVANIA**

### **URBAN EMPOWERMENT ZONE**

*Philadelphia, with Camden, NJ*

Mr. Carlos Acosta (215) 686-9763  
Executive Director (215) 686-9034 [fax]  
Philadelphia Empowerment Zone  
1600 Arch Street, 14th Floor  
Philadelphia, PA 19103

### **URBAN ENTERPRISE COMMUNITIES**

*Harrisburg*

Enterprise Community Coordinator (717) 255-3040  
c/o Honorable Stephen Reed (717) 255-3036 [fax]  
Mayor of Harrisburg  
Harrisburg MLK Government Center  
10 North 2nd Street, Suite 202  
Harrisburg, PA 17101-1678

*Pittsburgh*

Mr. Christopher Shea (412) 255-2230  
Associate Planning Director (412) 255-2838 [fax]  
Pittsburgh Department of Planning  
200 Ross Street  
Pittsburgh, PA 15219

### **RURAL ENTERPRISE COMMUNITY**

*Clinton County*

Ms. Maria Boileau (717) 893-5903  
Federal Enterprise Coordinator (717) 893-5905 [fax]  
City of Lock Haven  
20 East Church Street  
Lock Haven, PA 17745

## **RHODE ISLAND**

## **URBAN ENTERPRISE COMMUNITY**

### *Providence*

Mr. Joe Monteiro (401) 455-8880  
EC Project Director (401) 331-6840 [fax]  
The Providence Plan  
56 Pine Street, Suite 3B  
Providence, RI 02903

## **SOUTH CAROLINA**

## **URBAN ENTERPRISE COMMUNITY**

### *Charleston*

Mr. Eric Loewe (803) 973-7285  
Enterprise Community Coordinator (803) 724-7354 [fax]  
Office of the Mayor  
75 Calhoun Street  
Charleston, SC 29401

Mr. Lawrence O. Thompson (803) 724-3796  
Director (803) 724-7354 [fax]  
Housing & Economic Development  
Division 615  
75 Calhoun Street, 3rd Floor  
Charleston, SC 29401

## **RURAL ENTERPRISE COMMUNITY**

### *Williamsburg County*

Mr. J. Victor Rowell (803) 354-9330  
Chairman of the Steering Committee (803) 354-2106 [fax]  
Williamsburg Enterprise Commission  
205 Thurgood Marshall Boulevard  
Kingstree, SC 29556

## **SOUTH DAKOTA**

## **RURAL ENTERPRISE COMMUNITY**

### *Beadle & Spink Counties*



Mr. Robert Hull (605) 698-7654  
Executive Director (605) 698-3038 [fax]  
Northeast South Dakota Community Action Program  
414 Third Avenue East  
Sisseton, SD 57262

## **TENNESSEE**

### **URBAN ENTERPRISE COMMUNITIES**

#### *Memphis*

Ms. Vernua Hanrahan (901) 526-6627  
Manager  
Center for Neighborhoods  
619 North 7th Street  
Memphis, TN 38107

#### *Nashville*

Mr. Phil Ryan (615) 252-8563  
Development Finance Specialist (615) 252-8559 [fax]  
Metropolitan Development and Housing Agency  
701 South Sixth Street  
P.O. Box 846  
Nashville, TN 37206

### **RURAL ENTERPRISE COMMUNITIES**

#### *Fayette & Haywood Counties*

Mr. John Sicola (901) 576-4610  
Executive Director (901) 576-3519 [fax]  
Fayette/Haywood Enterprise Community  
Steering Committee  
157 Poplar, Room B-150  
Memphis, TN 38103

#### *Scott County, with McCreary County, KY*

Mr. Leslie Winningham (615) 569-6380  
Grants Administrator (615) 569-5710 [fax]  
Scott County Executive Office  
407 Industrial Lane, Suite 2  
Oneida, TN 37841

## **TEXAS**

### **URBAN EMPOWERMENT ZONE**

*Houston (Enhanced Enterprise Community)*

Ms. Judith Butler (713) 247-2666  
Assistant to the Mayor (713) 247-3985 [fax]  
City of Houston  
900 Bagby Street, 2nd Floor  
Houston, TX 77002

### **RURAL EMPOWERMENT ZONE**

*Rio Grande Valley -- Cameron, Hidalgo, Starr & Willacy Counties*

Ms. Bonnie Gonzales (210) 514-4000  
Chief Executive Officer (210) 514-4007 [fax]  
Rio Grande Valley Empowerment Zone Corporation  
301 South Texas  
Mercedes, TX 78570

### **URBAN ENTERPRISE COMMUNITIES**

*Dallas*

Mr. Ryan Evans (214) 670-1694  
Development Officer (214) 670-0158 [fax]  
City of Dallas  
Economic Development Department  
1500 Marilla, 5C South  
Dallas, TX 75201

*El Paso*

Ms. Deborah Hamlyn (915) 541-4643  
Director, Community Development (915) 541-4370 [fax]  
City of El Paso  
#2 Civic Center Plaza, 9th Floor  
El Paso, TX 79901

*San Antonio*

Mr. Andrew Cameron (210) 220-3600  
Community Development Director (210) 220-3620 [fax]  
City of San Antonio

419 South Main, Suite 200  
San Antonio, TX 78204

*Waco*

Mr. Charles W. Daniels (817) 750-5640  
Assistant City Manager (817) 750-5880 [fax]  
City of Waco  
Third & Austin Street  
Waco, TX 76701

**UTAH**

**URBAN ENTERPRISE COMMUNITY**

*Ogden*

Ms. Karen Thurber (801) 629-8901  
Project Coordinator (801) 629-8902 [fax]  
Ogden City Neighborhood Development  
2484 Washington Boulevard, Suite 211  
Ogden, UT 84401

**VERMONT**

**URBAN ENTERPRISE COMMUNITY**

*Burlington*

Mr. John E. Davis (802) 865-7144  
Housing Director (802) 865-7024 [fax]  
Burlington Community and Economic Development Office  
City Hall, Room 32  
Burlington, VT 05401

**VIRGINIA**

**URBAN ENTERPRISE COMMUNITY**

*Norfolk*

Ms. Eleanor Bradshaw (804) 623-1111 x 426  
EC Project Coordinator (804) 623-1607 [fax]  
Norfolk Works  
201 Granby Street  
Norfolk, VA 23510

## **RURAL ENTERPRISE COMMUNITY**

### *Accomack & Northampton Counties*

Mr. Monte Penney (804) 442-4509  
Executive Director (804) 442-7530 [fax]  
Virginia Eastern Shore Economic  
Empowerment and Housing Corporation  
36078 Lankford Highway  
P.O. Box 814  
Nassawadox, VA 23413

## **WASHINGTON**

### **URBAN ENTERPRISE COMMUNITIES**

#### *Seattle*

Mr. Chuck Depew (206) 684-0208  
Deputy Director (206) 684-0379 [fax]  
City of Seattle  
Office of Economic Development  
600 4th Street  
205 Municipal Building  
Seattle, WA 98104

#### *Tacoma*

Ms. Sandra Western-Butler (206) 572-2120  
Managing Consultant (206) 572-2625 [fax]  
Tacoma Empowerment Consortium  
Community Connections  
2501 East D Street, Suite 209  
Tacoma, WA 98421

Mr. Donald D. Hines (206) 591-5223  
Manager (206) 591-5050 [fax]  
Planning and Development Services Department  
Community and Human Development Division  
747 Market Street, Suite 1036  
Tacoma, WA 98402

## **RURAL ENTERPRISE COMMUNITY**

### *Yakima County*

Ms. Betty Ingham (509) 574-1500  
Board of County Commissioners (509) 574-1501 [fax]  
Yakima County  
128 North Second Street  
Yakima, WA 98901

## **WEST VIRGINIA**

### **URBAN ENTERPRISE COMMUNITY**

#### *Huntington*

Ms. Cathy Burns (304) 696-4486  
Director (304) 696-4465 [fax]  
Huntington Department of Development & Planning  
City Hall  
800 Fifth Avenue, Room 14  
P.O. Box 1659  
Huntington, WV 25717

### **RURAL ENTERPRISE COMMUNITIES**

#### *Braxton, Clay, Fayette, Nicholas & Roane Counties*

Ms. Terrell Ellis (304) 587-2034  
Executive Director (304) 587-2027 [fax]  
Central Appalachia Empowerment  
Zone of West Virginia  
207 Main Street  
P.O. Box 176  
Clay, WV 25043

#### *McDowell County*

Mr. Cliff Moore (304) 448-2118  
Chief Administrator (304) 448-3287 [fax]  
McDowell County Action Network  
Route 103  
P.O. Box 158  
Wilcoe, WV 24895

## **WISCONSIN**

### **URBAN ENTERPRISE COMMUNITY**

#### *Milwaukee*

Mr. Michael L. Morgan (414) 286-5800  
Commissioner (414) 286-5778 [fax]  
Department of City Development  
City of Milwaukee  
809 North Broadway  
Milwaukee, WI 53202