

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

SOCIAL SERVICES BLOCK GRANT

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FY 2011 Proposed Appropriation Language

ADMINISTRATION FOR CHILDREN AND FAMILIES
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For making grants to States pursuant to section 2002 of the Social Security Act,
\$1,700,000,000: *Provided*, That notwithstanding paragraph (B) of section 404(d)(2) of such Act, the
applicable percent specified under such subparagraph for a State to carry out State programs pursuant to
title XX of such Act shall be 10 percent. (*Department of Health and Human Services Appropriation Act,*
2010.)

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

Authorizing Legislation

	FY 2010 Amount Authorized	FY 2010 Budget Estimate	FY 2011 Amount Authorized	FY 2011 Budget Request
Social Services Block Grant [Section 2001 of the Social Security Act]	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000

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Appropriations History Table

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>Appropriation</u>
2002 Appropriation	1,700,000,000	1,700,000,000
2003 Appropriation	1,700,000,000	1,700,000,000
2004 Appropriation	1,700,000,000	1,700,000,000
2005 Appropriation	1,700,000,000	1,700,000,000
2006 Appropriation	1,700,000,000	1,700,000,000
<i>Hurricane Relief</i>		<i>550,000,000¹</i>
Total		2,250,000,000
2007 Appropriation	1,700,000,000	1,700,000,000
2008 Appropriation	1,700,000,000	1,700,000,000
<i>Disaster Assistance Funds</i>		<i>600,000,000²</i>
Total	1,700,000,000	2,300,000,000
2009 Appropriation	0	1,700,000,000
2010 Appropriation	1,700,000,000	1,700,000,000
2011 Appropriation	1,700,000,000	
Total		

¹ As part of the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006, Congress provided \$550 million in SSBG funds to be directed to states impacted by hurricanes in the Gulf of Mexico.

²The Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009 (P. L. 110-329) included \$600 million for SSBG to help states affected by Presidentially declared major natural disasters in 2008.

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Amounts Available for Obligation

	FY 2009 <u>Actual</u>	FY 2010 <u>Enacted</u>	FY 2011 <u>Estimate</u>
Annual, B.A.	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Subtotal, Net Budget Authority	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Unobligated balance, start of year	600,000,000	0	0
Total Obligations	\$2,300,000,000	\$1,700,000,000	\$1,700,000,000

Budget Authority by Activity

	FY 2009 <u>Enacted</u>	FY 2010 <u>Estimate</u>	FY 2011 <u>Estimate</u>
Social Services Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Total, Budget Authority	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

Justification

FY 2009 Enacted	FY 2010 Enacted	FY 2011 Estimate	Increase or Decrease
\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$0

Authorizing Legislation – Section 2001 of the Social Security Act

2011 Authorization \$1,700,000,000

Allocation Method Formula Grant

General Statement

The Social Services Block Grant (SSBG) is designed to reduce or eliminate dependency; achieve or maintain self-sufficiency for families; help prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate institutional care; and secure admission or referral for institutional care when other forms of care are not appropriate. SSBG serves low-income children and families, the disabled, and the elderly with documented need. The program provides state and local flexibility in allocating federal funds and enables states to target populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

Program Description and Accomplishments – SSBG is an appropriated entitlement program that serves low-income children and families, the disabled, and the elderly. SSBG funds are distributed to the 50 states and the District of Columbia based on each state’s relative population as compared to all other states. Distributions are made to Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Commonwealth of the Northern Marianas based on the same ratio allotted to them in 1981 as compared to the total 1981 appropriation. There are no matching requirements.

SSBG underwent a program assessment in CY 2005. The assessment cited the program’s lack of a national performance measurement system as a concern. In response to this assessment, the Office of Community Services (OCS) has implemented an accountability measure that is designed to decrease the percentage of SSBG funds identified as “administrative costs” in state post-expenditure reports to nine percent or less starting in FY 2007.

SSBG has a unique structure as a block grant that allows for provision of a diverse array of services at the discretion of the state grantees. States have flexibility to determine the services and activities to be supported with grant funds, so long as those services and activities are targeted to the five goals identified in the statute: 1) to prevent, reduce, or eliminate dependency; 2) to achieve or maintain self-sufficiency; 3) to prevent neglect, abuse, or exploitation of children and adults; 4) to prevent or reduce inappropriate institutional care; and 5) to secure admission or referral for institutional care when other forms of care are not appropriate. Trend data compiled in the SSBG Annual Reports indicates that states often use their SSBG grants to supplement discrete activities and categorical grant programs for which there are identifiable and approved measures, as associated with those statutory goals. ACF has been re-examining measurement of success for SSBG based on recommendations from the CY 2005 program assessment. In previous fiscal years, SSBG had multiple output measures: these included counts of children receiving support for child care, adults receiving special services for the disabled, and adults receiving home care,

all supported with SSBG funds. ACF is currently in the process of developing a new outcome measure for SSBG using pre- and post-expenditure data that states will begin reporting on for FY 2010.

In FY 2008, the program decreased administrative costs as a percent of total costs to four percent, a significant improvement over the previous years' results of 10 percent (FY 2004) and seven percent (FY 2005) and besting the FY 2008 target by five percentage points. This reduction in administrative costs allowed a greater percentage of funding to be expended for direct services, as well as serve a greater number of recipients.

Budget Request – The FY 2011 request for the Social Services Block Grant program is \$1,700,000,000, the same as the FY 2010 enacted level. This request will provide the same level of funding to states as in FY 2010.

By FY 2011, the program expects to continue to keep administrative costs as percent of total costs to less than six percent through continued technical assistance and working with grantees to appropriately identify expenditures that may be miscategorized as administrative costs to other activities and services.

Outputs and Outcomes Table

Measure	Most Recent Result	FY 2010 Target	FY 2011 Target	FY 2011 +/- FY 2010
<u>21A</u> : Decrease administrative costs as a percent of total costs. (<i>Efficiency</i>)	FY 2008: 4% (Target Exceeded)	6% ¹	6%	Maintain
<u>7Q</u> : Increase the percentage of children who exit foster care within two years of placement either through guardianship or adoption. (<i>PSSF, SSBG</i>) (<i>Outcome</i>)	FY 2008: 41.9% (Target Exceeded)	Prior Result +2%	Prior Result +2%	N/A
<u>21i</u> : Number of individuals receiving services funded by SSBG. (<i>Output</i>)	FY 2008: 25 million (Historical Actual)	N/A	N/A	N/A
Project Level Funding (\$ in millions)	N/A	\$1,700	\$1,700	\$0

¹ The FY 2010 target for this measure has been updated to maintain rigor given the recent data trend.

Resource and Program Data
Social Services Block Grant

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Disaster Assistance Funds	600,000,000		
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$2,300,000,000	\$1,700,000,000	\$1,700,000,000
<u>Program Data:</u>			
Number of Grants	0	57	57
New Starts			
#	78	57	57
\$	\$2,300,000,000	\$1,700,000,000	\$1,700,000,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Notes:

1. Disaster Assistance Funds – Congress appropriated \$600 million in FY 2008 which was available through FY 2009 to help states affected by Presidentially declared major natural disasters in calendar year 2008.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2011 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Social Services Block Grant (CFDA #93.667)

STATE/TERRITORY	FY 2009 Actual	FY 2010 Estimate	FY 2011 Estimate	Increase or Decrease
Alabama	\$25,937,984	\$25,937,984	\$25,937,984	\$0
Alaska	3,830,729	3,830,729	3,830,729	0
Arizona	35,527,187	35,527,187	35,527,187	0
Arkansas	15,888,351	15,888,351	15,888,351	0
California	204,871,919	204,871,919	204,871,919	0
Colorado	27,247,614	27,247,614	27,247,614	0
Connecticut	19,629,594	19,629,594	19,629,594	0
Delaware	4,846,793	4,846,793	4,846,793	0
District of Columbia	3,297,234	3,297,234	3,297,234	0
Florida	102,293,798	102,293,798	102,293,798	0
Georgia	53,496,013	53,496,013	53,496,013	0
Hawaii	7,193,079	7,193,079	7,193,079	0
Idaho	8,403,785	8,403,785	8,403,785	0
Illinois	72,035,420	72,035,420	72,035,420	0
Indiana	35,563,808	35,563,808	35,563,808	0
Iowa	16,747,274	16,747,274	16,747,274	0
Kansas	15,558,791	15,558,791	15,558,791	0
Kentucky	23,772,435	23,772,435	23,772,435	0
Louisiana	24,062,369	24,062,369	24,062,369	0
Maine	7,382,626	7,382,626	7,382,626	0
Maryland	31,489,458	31,489,458	31,489,458	0
Massachusetts + (Mass. Blind)	36,149,315	36,149,315	36,149,315	0
Michigan	56,450,124	56,450,124	56,450,124	0
Minnesota	29,131,407	29,131,407	29,131,407	0
Mississippi	16,359,083	16,359,083	16,359,083	0
Missouri	32,947,093	32,947,093	32,947,093	0
Montana	5,368,579	5,368,579	5,368,579	0
Nebraska	9,946,041	9,946,041	9,946,041	0
Nevada	14,378,345	14,378,345	14,378,345	0
New Hampshire	7,374,897	7,374,897	7,374,897	0
New Jersey	48,682,478	48,682,478	48,682,478	0
New Mexico	11,040,897	11,040,897	11,040,897	0
New York	108,159,098	108,159,098	108,159,098	0
North Carolina	50,784,890	50,784,890	50,784,890	0
North Dakota	3,585,448	3,585,448	3,585,448	0

STATE/TERRITORY	FY 2009 Actual	FY 2010 Estimate	FY 2011 Estimate	Increase or Decrease
Ohio	64,269,293	64,269,293	64,269,293	0
Oklahoma	20,274,180	20,274,180	20,274,180	0
Oregon	21,003,578	21,003,578	21,003,578	0
Pennsylvania	69,682,789	69,682,789	69,682,789	0
Rhode Island	5,928,892	5,928,892	5,928,892	0
South Carolina	24,704,142	24,704,142	24,704,142	0
South Dakota	4,462,587	4,462,587	4,462,587	0
Tennessee	34,506,919	34,506,919	34,506,919	0
Texas	133,978,262	133,978,262	133,978,262	0
Utah	14,826,434	14,826,434	14,826,434	0
Vermont	3,481,978	3,481,978	3,481,978	0
Virginia	43,224,403	43,224,403	43,224,403	0
Washington	36,253,950	36,253,950	36,253,950	0
West Virginia	10,156,017	10,156,017	10,156,017	0
Wisconsin	31,395,836	31,395,836	31,395,836	0
Wyoming	2,930,336	2,930,336	2,930,336	0
Subtotal	1,690,513,552	1,690,513,552	1,690,513,552	0
American Samoa	48,518	48,518	48,518	0
Guam	293,103	293,103	293,103	0
Northern Mariana Islands	58,621	58,621	58,621	0
Puerto Rico	8,793,103	8,793,103	8,793,103	0
Virgin Islands	293,103	293,103	293,103	0
Subtotal	9,486,448	9,486,448	9,486,448	0
Total States/Territories	1,700,000,000	1,700,000,000	1,700,000,000	0
TOTAL RESOURCES	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$0
<i>Disaster Assistance Funds</i>	<i>\$600,000,000</i>			

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