

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES

REFUGEE AND ENTRANT ASSISTANCE

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**FY 2010 Proposed Appropriation Language**

ADMINISTRATION FOR CHILDREN AND FAMILIES  
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For necessary expenses for refugee and entrant assistance activities authorized by section 414 of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980, for carrying out section 462 of the Homeland Security Act of 2002, *section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008, and the Trafficking Victims Protection Act of 2000*, for costs associated with the care and placement of unaccompanied alien children, and for carrying out the Torture Victims Relief Act of 1998, [\$633,442,000] \$740,657,000, of which up to [\$9,814,000] \$9,814,000 shall be available to carryout the Trafficking Victims Protection Act of 2000: *Provided*, That funds appropriated under this heading pursuant to section 414(a) of the Immigration and Nationality Act, [and] section 462 of the Homeland Security Act of 2002, *section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008, and the Trafficking Victims Protection Act of 2000* for fiscal year [2009] 2010 shall be available for the costs of assistance provided and other activities to remain available through September 30, [2011] 2012. (*Department of Health and Human Services Appropriations Act, 2009.*)

**LANGUAGE ANALYSIS**

<b>Language Provision</b>	<b>Explanation</b>
<i>“...and section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008.”</i>	This language is inserted to reflect new statutory requirements for serving unaccompanied alien children (UAC).
<i>“...section 235 of the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008, and the Trafficking Victims Protection Act of 2000...”</i>	This language is added to clarify that the two year funding window applies to both the Trafficking program and funds related to the new UAC responsibilities.

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Authorizing Legislation

	FY 2009 Amount Authorized	FY 2009 Budget Estimate	FY 2010 Amount Authorized	FY 2010 Budget Request
1. Section 414(a) of the Immigration and Nationality Act, and Section 501 of the Refugee Education Assistance Act of 1980. (The authorization for these programs expired on September 30, 2002.)				
a. Transitional and Medical Services	Such sums	282,348,000	Such sums	337,102,000
b. Social Services	Such sums	154,005,000	Such sums	154,005,000
c. Preventive Health	Such sums	4,748,000	Such sums	4,748,000
d. Targeted Assistance	Such sums	48,590,000	Such sums	48,590,000
2. Section 113(b) of the Trafficking Victims Protection Act of 2000.	12,500,000	9,814,000	12,500,000	9,814,000
3. Sections 202(d) and 203(g) of the Trafficking Victims Protection Reauthorization Act of 2005.	13,000,000	0	13,000,000	0
4. Section 5(b)(1) of the Torture Victims Relief Act of 1998. (The authorization for these programs expired on September 30, 2007.)		10,817,000		10,817,000
5. Section 462(a) of the Homeland Security Act of 2002.				
Unaccompanied Alien Children		123,120,000		175,581,000
Total request level		633,442,000		740,657,000
Total request level against definite authorizations	25,500,000	20,631,000	25,500,000	20,631,000

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Appropriations History Table

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
2001				
Appropriation	\$432,569,000	\$433,109,000	\$425,586,000	\$433,109,000
Rescission				-6,000
Total				433,103,000
2002				
Appropriation	445,224,000	460,224,000	445,224,000	460,203,000
Rescission				-48,000
Total				460,155,000
2003				
Appropriation	452,724,000	446,724,000	442,924,000	480,903,000
Rescission				-2,904,000
Total				477,999,000
2004				
Appropriation	461,626,000	461,853,000	428,056,000	447,598,000
Rescission				-2,678,000
Total				444,920,000
2005				
Appropriation	473,239,000	491,336,000	447,239,000	484,714,000
Rescission				-3,940,000
Total				480,774,000
2006				
Appropriation	571,140,000	560,919,000	571,140,000	575,579,000
Rescission				-5,756,000
Section 202 Transfer				-391,000
Total				569,432,000
2007				
Appropriation	614,935,000	604,329,000	599,935,000	587,847,000
Total				587,847,000
2008				
Appropriation	655,630,000	650,630,000	654,166,000	667,288,000
Rescission				-11,657,000
Total				655,631,000
2009				
Appropriation	628,044,000	641,144,000	635,044,000	633,442,000
Total				
2010 Appropriation	740,657,000			

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Amounts Available for Obligation

	FY 2008 <u>Actual</u>	FY 2009 <u>Estimate</u>	FY 2010 <u>Estimate</u>
Annual, B.A.	\$667,288,000	\$633,442,000	\$740,657,000
Rescission	-11,657,000	0	0
<b>Subtotal, Net Budget Authority</b>	<b>\$655,631,000</b>	<b>\$633,442,000</b>	<b>\$740,657,000</b>
Unobligated balance, start of year	40,600,000	72,727,000	0
Unobligated balance, lapsing	-9,000	0	0
Unobligated balance, end of year	-72,727,000	0	0
<b>Total Obligations</b>	<b>\$623,495,000</b>	<b>\$706,169,000</b>	<b>\$740,657,000</b>

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Refugee and Entrant Assistance

Budget Authority by Activity

	FY 2008 <u>Enacted</u>	FY 2009 <u>Estimate</u>	FY 2010 <u>Estimate</u>
Transitional and Medical Services	\$296,057,000	\$282,348,000	\$337,102,000
Victims of Trafficking	9,814,000	9,814,000	9,814,000
Social Services	154,005,000	154,005,000	154,005,000
Victims of Torture	9,817,000	10,817,000	10,817,000
Preventive Health	4,748,000	4,748,000	4,748,000
Targeted Assistance	48,590,000	48,590,000	48,590,000
Unaccompanied Alien Children	132,600,000	123,120,000	175,581,000
<b>Total, Budget Authority</b>	<b>\$655,631,000</b>	<b>\$633,442,000</b>	<b>\$740,657,000</b>

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

Summary of Changes

FY 2009 Omnibus	
Total estimated budget authority	\$633,442,000
FY 2010 Estimate	
Total estimated budget authority	\$740,657,000
Net change	+\$107,215,000

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	<u>FY 2009 Omnibus</u>	<u>Change from Base</u>
<u>Increases:</u>		
A. <u>Program:</u>		
1) <b>Transitional and Medical Services:</b> Increase will provide assistance to refugee arrivals and eligibles.	\$282,348,000	+\$54,754,000
2) <b>Unaccompanied Alien Children:</b> Increase will provide care, placement and related services to unaccompanied alien children.	\$123,120,000	+\$52,461,000
Subtotal, Program Increases		+\$107,215,000
Net Change		+\$107,215,000

ADMINISTRATION FOR CHILDREN AND FAMILIES  
Refugee and Entrant Assistance

Justification

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$655,631,000	\$633,442,000	\$740,657,000	+\$107,215,000

General Statement

The Refugee and Entrant Assistance program is designed to help refugees, asylees, Cuban and Haitian entrants, and trafficking victims to become employed and self-sufficient as quickly as possible. As a result of the Homeland Security Act of 2002, the program also is responsible for coordinating and implementing the care and placement of unaccompanied alien children who are in federal custody by reason of immigration status. These duties are consistent with the Administration for Children and Families' strategic goals of increasing independence and productivity of families, increasing employment and promoting the social well-being of children.

Refugee and Entrant Assistance funds support seven programs:

- Transitional and Medical Services
  - **State-administered/Wilson-Fish Programs:** Provides, through state governments and other non-profit agencies, cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services to unaccompanied refugee minors and unaccompanied minor victims of a severe form of trafficking until emancipation. Grantees are reimbursed for costs incurred to administer refugee program activities.
  - **Voluntary Agency Matching Grant Program:** Funds U.S. voluntary resettlement agencies to take responsibility for resettling refugees during their initial four months in the United States by providing services such as case management, job development, job placement and follow up, and interim housing and cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. (up to six months as determined on a case-by-case basis). Participating refugees may not access public cash assistance.
- Victims of Trafficking – Funds non-profit and for-profit organizations to assist victims of human trafficking in becoming certified and accessing benefits to the same extent as refugees; provides financial and supportive services to both pre and post certified victims, and increases public awareness about human trafficking.
- Social Services – Funds state governments and private, non-profit agencies responsible for providing services such as English language training, employability services, case management, social adjustment services and interpretation services, to ensure that refugees become self-sufficient as quickly as possible after their arrival in the U.S.
- Victims of Torture – Funds non-profit organizations to provide victims of torture with treatment, rehabilitation, and social and legal services; also supports research and training for health care providers to enable them to treat the physical and psychological effects of torture.

- Preventive Health – Funds states to coordinate and promote refugee access to health screening, assessment, treatment, and medical follow-up services, recognizing that a refugee’s medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency.
- Targeted Assistance – Provides grants to states with counties that are impacted by high concentrations of refugees and high welfare dependency rates. States are required by statute to pass on to the designated counties at least 95 percent of the funds awarded. Services provided by this program are generally designed to secure employment for refugees within one year or less.
- Unaccompanied Alien Children – Funds private, non-profit agencies to provide for the care and placement of unaccompanied alien minors who are apprehended in the U.S. by Department of Homeland Security (DHS) agents, Border Patrol officers, or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or release to an adult family member or responsible adult guardian.

The FY 2010 baseline budget of \$740,657,000 for this account represents current law requirements. No proposed law amounts are included.

Office of Refugee Resettlement Populations Served

Year	State Dept Refugee Ceiling	Refugee Arrivals	Special Immigrant Visa (SIV) Arrivals*	Cuban- Haitian	Asylees	Trafficking Victims	Unaccompanied Alien Children
2003	70,000	28,348		11,838	26,272	151	4,792
2004	70,000	52,869		27,982	24,942	163	6,200
2005	70,000	53,813		17,425	23,412	231	7,800
2006	70,000	41,279		23,614	25,066	231	7,746
2007	70,000	48,281	100	18,269	25,047	303	8,212
2008	80,000	60,193	1,015	19,367	22,852	310	7,211
2009**	80,000	80,000	12,000	20,000	24,000	1,000	TBD***
2010**	80,000	80,000	29,000	20,000	24,000	1,000	TBD***

\* SIV arrivals include Iraq and Afghan SIVs and their family members.

\*\* FY 2009 and FY 2010 are estimated levels.

\*\*\* Final TVPRA implementation status still to be determined.

TRANSITIONAL AND MEDICAL SERVICES

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$296,057,000	\$282,348,000	\$337,102,000	+\$54,754,000

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980

2010 Authorization ... Such sums as may be appropriated pending Congressional action on reauthorization

Allocation Method ..... Formula Grant

**Program Description and Accomplishments** – Transitional and Medical Services can be provided in three ways:

1. State refugee program offices are reimbursed for costs incurred to administer the program. Cash and medical assistance is provided to adult refugees, asylees, entrants and trafficking victims who are not categorically eligible for TANF, Medicaid, or SSI. State refugee program offices also are reimbursed for providing foster care to unaccompanied refugee minors until the children reach the age of eighteen. If a state has established a later age for emancipation from foster care, reimbursements will be provided until that date. Further, the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (P.L. 110-457) (TVPRA) contains provisions that create new categories of eligible minors. For example, the Act authorizes the Secretary of HHS to provide interim assistance to children presumed to be victims of trafficking for up to ninety days (this may be extended an additional 30 days); these children may then qualify for long-term assistance through the unaccompanied refugee minors program. TVPRA also makes minors with Special Immigrant Juvenile Status (SIJS) visas eligible for services through the unaccompanied refugee minors program.
2. Under the Voluntary Agency (Matching Grant) Program, participating national voluntary refugee resettlement agencies provide a match (in cash and/or in-kind services) of one dollar for every two dollars of federal contribution. The participating agencies provide services such as case management, job development, job placement and follow up, and interim cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. (up to six months as determined on a case by case basis). Participating refugees may not access public cash assistance.
3. Alternative projects that encourage refugee self-sufficiency are funded through discretionary grants under the Wilson-Fish program. Projects are accepted under either of two circumstances: (1) to establish or maintain a refugee program in a State where the State is not participating in the refugee program or is withdrawing from the refugee program or a portion of the program; and (2) to demonstrate an alternative to the existing system of assistance and services to refugees in order to improve outcomes for refugees. Discretionary grants provide interim financial and medical assistance to newly arrived refugees to increase their prospects for early employment and self-sufficiency and to reduce welfare dependency.

Funding for Transitional and Medical Services during the last five years has been as follows:

2005 .....	\$204,993,000
2006 .....	\$265,361,000
2007 .....	\$265,546,000
2008 .....	\$296,057,000
2009 .....	\$282,348,000

Transitional and Medical Services underwent a program assessment in CY 2005. The assessment cited the program's focus on achieving meaningful performance outcome goals and coordination with partners (State Refugee Coordinators, Voluntary Agencies, and ethnic organizations) as strong attributes. As a result of the assessment, the program is working with grantees to improve data collection and monitoring such as addressing issues related to accuracy and timeliness of data reporting.

Following the program assessment, the program has made great strides in assisting refugees in attaining economic self-sufficiency through the provision of cash and medical assistance to newly arriving refugees. In FY 2007, 10,978 refugees receiving cash assistance, or 60 percent, terminated their cash assistance grants due to earned income from employment. The Matching Grant program also reported a decline in outcomes as only 78 percent of the refugees became economically self-sufficient within the first six months (10,781 cases and 24,809 individuals) in 2008, a drop of two percent from the previous year. Agencies also reported a more significant drop at the 120 day marker when outcomes dropped from 69 percent in 2007 to 62 percent in 2008, as it took longer for refugees to become economically self-sufficient due to the weakening economy.

**Budget Request** – The FY 2010 budget request for Transitional and Medical Services is \$337,102,000, a \$54,754,000 increase from the FY 2009 omnibus level. However, ACF does not anticipate carryover funds in FY 2010, which totaled \$61,300,000 in FY 2009.

The current economic conditions have made it very difficult for refugees to gain employment quickly, even for those in the Matching Grant program which historically has been the most successful method for placing refugees into employment quickly. As a result, refugees and other entrants are accessing cash and medical assistance for longer periods of time, often for the full eight months for which they are currently eligible. The number of refugees also is on the rise, and, for the first time since 2001, the number of arrivals appears to be approaching the refugee ceiling set by the State Department. ACF will closely monitor arrivals and benefit access, and provide updated cost estimates to Congress as necessary.

ORR's success in promoting economic self-sufficiency via the Refugee Cash Assistance/Refugee Medical Assistance program has been indicated by its performance on outcome measures related to the quality of jobs obtained by refugees who have received assistance. Success under this measure indicates that the program is meeting its goal. On a measure of the average wage of refugees entering employment, in FY 2007, there was a five cent increase from the FY 2006 aggregate average wage to \$8.29, exceeding the performance target by nine cents. ORR has set an FY 2010 target to increase the average hourly wage to \$8.45 through efforts to improve refugees' quality of employment and capacity for job upgrades through English language training, vocational training, specialized skill training, on-the-job training, and other supportive services such as transportation, interpretation, and child care.

**Outputs and Outcomes Table**

<b>Measure</b>	<b>Most Recent Result</b>	<b>FY 2009 Target</b>	<b>FY 2010 Target</b>	<b>FY 2010 +/- FY 2009</b>
<u>15.1LT and 15A</u> : Increase the percent of cash assistance terminations due to earned income from employment for those clients receiving cash assistance at employment entry to 62.29 percent by FY 2010 and 64.18 percent by FY 2014. <i>(Outcome)</i>	FY 2007: 60% (Target Exceeded)	61.07%	61.68%	+0.62
<u>15.2LT and 15B</u> : Increase the average hourly wage of refugees at placement (employment entry) to \$8.45/hour by FY 2010 and \$8.80/hour by FY 2014. <i>(Outcome)</i>	FY 2007: \$8.29 (Target Exceeded)	\$8.37	\$8.45	+0.08
<u>15C</u> : For refugees receiving Refugee Cash Assistance, shorten the length of time from arrival in the U.S. to achievement of self-sufficiency. <i>(developmental, Transitional and Medical Assistance and Refugee Social Services) (Efficiency)</i>	N/A	N/A	N/A	N/A
<u>15i</u> : Number of cash assistance terminations due to earned income from employment. <i>(Output)</i>	FY 2007: 10,978 (Historical Actual)	N/A	N/A	N/A
<u>16A</u> : Increase the percentage of refugees who enter employment through the Matching Grant (MG) program as a subset of all MG employable adults by a percent of the prior year's actual percentage outcome. <i>(Outcome)</i>	FY 2008: 57.1% (Target Not Met)	Prior Result +1%	Prior Result +1%	Maintain
<u>16B</u> : Increase the percentage of refugees who are self-sufficient (not dependent on any cash assistance) within the first four months (120 days) after arrival by a percent of the prior year's actual percentage outcome. <i>(Outcome)</i>	FY 2008: 62.1% (Target Not Met)	Prior Result +1%	Prior Result +1%	Maintain
<u>16.1LT and 16C</u> : Increase the percentage of refugees who are self-sufficient (not dependent on any cash assistance) within the first six months (180 days) after arrival by a percent of the prior year's actual percentage outcome to 83 percent by CY 2014. <i>(Outcome)</i>	FY 2008: 78.3% (Target Not Met)	80.5%	Prior Result +1%	N/A
<u>16D</u> : Increase the number of Matching Grant program refugees who are self-sufficient (not dependent on any cash assistance) within the first six months (180 days after arrival), per million federal dollars awarded to grantees (adjusted for inflation). <i>(Efficiency)</i>	FY 2008: 399 (Target Not Met)	390	Prior Result +1%	N/A
<u>16i</u> : Number of Matching Grant program refugees who are self-sufficient within the first six months (180 days) after arrival. <i>(Output)</i>	FY 2007: 20,482 (Historical Actual)	N/A	N/A	N/A

Measure	Most Recent Result	FY 2009 Target	FY 2010 Target	FY 2010 +/- FY 2009
<b>Program Level Funding (\$ in millions)</b>	N/A	\$282.3	\$337.1	+\$54.8

Resource and Program Data  
Transitional and Medical Services

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$187,709,000	\$187,528,000	\$239,802,000
Discretionary	82,998,000	90,000,000	92,000,000
Research/Evaluation	3,742,000	3,760,000	4,100,000
Demonstration/Development			
Training/Technical Assistance			
Program Support	966,000	1,060,000	1,200,000
Total, Resources	\$275,415,000	\$282,348,000	\$337,102,000
<u>Program Data:</u>			
Number of Grants	67	67	69
New Starts			
#	55	46	60
\$	\$247,707,000	\$187,528,000	\$271,802,000
Continuations			
#	12	21	9
\$	\$23,000,000	\$90,000,000	\$60,000,000
Contracts			
#	3	3	3
\$	\$3,742,000	\$3,760,000	\$4,100,000
Interagency Agreements			
#	1	1	1
\$	\$590,000	\$590,000	\$650,000

Notes:

1. Program Support – Includes funding for information technology support, contractor support, overhead and monitoring/on-site review costs.
2. Total Resources – FY 2007 carryover funds of \$40.6M and FY 2008 carryover funds of \$20.7M will be obligated in FY 2009.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2010 DISCRETIONARY STATE/FORMULA GRANTS**

**PROGRAM: Refugee and Entrant Assistance-TMS (CFDA # 93.566)**

<b>STATE/TERRITORY</b>	<b>FY 2008 Actual</b>	<b>FY 2009 Omnibus</b>	<b>FY 2010 Pres. Budget</b>	<b>Increase or Decrease</b>
Alabama*	\$0	\$0	\$0	\$0
Alaska*	0	0	0	0
Arizona	7,766,480	5,979,000	7,593,000	1,614,000
Arkansas	24,414	28,000	36,000	8,000
California	23,370,274	22,510,000	28,587,000	6,077,000
Colorado*	3,021,509	2,992,000	3,800,000	808,000
Connecticut	870,100	492,000	625,000	133,000
Delaware	153,168	87,000	111,000	24,000
District of Columbia	460,044	979,000	1,243,000	264,000
Florida	48,747,200	41,718,000	52,981,000	11,263,000
Georgia	2,896,207	2,301,000	3,423,000	1,122,000
Hawaii	38,331	54,000	69,000	15,000
Idaho*	978,421	690,000	877,000	187,000
Illinois	5,267,765	4,181,000	5,515,000	1,334,000
Indiana	963,600	1,070,000	2,358,000	1,288,000
Iowa	898,465	660,000	838,000	178,000
Kansas	583,414	711,000	903,000	192,000
Kentucky*	0	0	0	0
Louisiana (State)	82,690	496,000	629,000	133,000
Maine	237,697	329,000	418,000	89,000
Maryland	6,968,604	6,468,000	8,215,000	1,747,000
Massachusetts*	3,713,247	6,609,000	8,394,000	1,785,000
Michigan	7,924,604	10,026,000	13,733,000	3,707,000
Minnesota	8,399,920	4,635,000	5,394,000	759,000
Mississippi	1,357,340	1,092,000	1,387,000	295,000
Missouri	851,450	707,000	898,000	191,000
Montana	43,000	71,000	91,000	20,000
Nebraska	643,954	259,000	329,000	70,000
Nevada*	0	0	0	0
New Hampshire	255,541	378,000	480,000	102,000
New Jersey	1,841,136	1,603,000	2,036,000	433,000
New Mexico	1,463,257	1,028,000	1,305,000	277,000
New York	8,919,634	10,324,000	13,112,000	2,788,000
North Carolina	1,802,133	1,919,000	2,437,000	518,000
North Dakota*	762,993	1,292,000	1,641,000	349,000

<b>STATE/TERRITORY</b>	<b>FY 2008 Actual</b>	<b>FY 2009 Omnibus</b>	<b>FY 2010 Pres. Budget</b>	<b>Increase or Decrease</b>
Ohio	2,258,648	3,629,000	5,109,000	1,480,000
Oklahoma	568,842	630,000	800,000	170,000
Oregon	2,077,731	8,897,000	11,299,000	2,402,000
Pennsylvania	5,057,887	6,421,000	8,154,000	1,733,000
Rhode Island	110,781	136,000	172,000	36,000
South Carolina	250,897	255,000	324,000	69,000
South Dakota*	162,428	130,000	165,000	35,000
Tennessee	909,936	0	0	0
Tennessee* <sup>1</sup>	1,152,110	4,004,000	4,004,000	0
Texas	17,785,501	16,114,000	20,474,000	4,360,000
Utah	2,395,864	2,940,000	3,733,000	793,000
Vermont*	216,548	230,000	292,000	62,000
Virginia	4,232,116	4,780,000	6,071,000	1,291,000
Washington	5,575,681	5,054,000	6,419,000	1,365,000
West Virginia	120,236	142,000	180,000	38,000
Wisconsin	3,527,202	2,478,000	3,148,000	670,000
Wyoming	0	0	0	0
<b>Subtotal</b>	<b>187,709,000</b>	<b>187,528,000</b>	<b>239,802,000</b>	<b>52,274,000</b>
Discretionary Fund	82,998,000	90,000,000	92,000,000	2,000,000
Other	4,707,000	4,820,000	5,300,000	480,000
<b>Subtotal adjustments</b>	<b>87,705,000</b>	<b>94,820,000</b>	<b>97,300,000</b>	<b>2,480,000</b>
<b>TOTAL RESOURCES</b>	<b>\$275,414,000</b>	<b>\$282,348,000</b>	<b>\$337,102,000</b>	<b>\$54,754,000</b>

\* Wilson/Fish States

<sup>1</sup> A replacement designee is currently running the Tennessee refugee program. This funding will shift to a Wilson/Fish for the start of FY 2010.

VICTIMS OF TRAFFICKING

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$9,814,000	\$9,814,000	\$9,814,000	\$0

Authorizing Legislation – Section 113(b) of the Trafficking Victims Protection Act of 2000

2010 Authorization .....\$12,500,000 for international victims

Allocation Method ..... Discretionary Grant

**Program Description and Accomplishments** – The Trafficking Victims Protection Act (TVPA) focuses on preventing human trafficking overseas, increasing prosecutions of human trafficking in the U. S., protecting victims, and providing foreign victims in the U.S. with federal and state assistance. The TVPA defines trafficking in persons as “sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age” or “the recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery.”

The TVPA extends eligibility for federally funded benefits and services to foreign trafficking victims in the U.S. to the same extent as refugees. The law requires the Secretary of HHS, after consultation with the Attorney General and the Secretary of Homeland Security, to certify adult trafficking victims as a precondition of their eligibility. To receive certification, adult victims of trafficking must meet the definition of a victim of a severe form of trafficking in persons, be willing to assist with the investigation and prosecution of trafficking cases, or is unable to cooperate with such a request due to physical or psychological trauma, and have completed a bona fide application for a T-visa or have received Continued Presence status from the Department of Homeland Security, Immigration and Customs Enforcement. The Office of Refugee Resettlement’s (ORR) role is to issue official letters of certification to those adult victims who meet the above requirements. Certified adult trafficking victims then are eligible to apply for benefits and services under any federally funded program to the same extent as refugees. Adult trafficking victims may be eligible for refugee cash and medical assistance and social services.

The eligibility requirements for foreign victims under 18 years of age differ from those of adult victims. Minor victims do not require certification in order to be eligible for benefits and services made available under the TVPA to victims of trafficking, including the unaccompanied refugee minors program. Instead, they receive eligibility letters from ORR. Further, under the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (TVPRA), the HHS Secretary is authorized to provide interim assistance to the same extent as refugees to minors who have not yet received an eligibility letter, for up to 90 days, if the Secretary receives credible information that a child may be a trafficking victim. (Interim assistance may be extended for an additional 30 days.) The TVPRA of 2008 gives the HHS Secretary exclusive authority to determine minors’ eligibility for interim assistance, but directs the Secretary to consult with the Attorney General, the Secretary of Homeland Security, and nongovernmental organizations with expertise on victims of severe form of trafficking before determining if the child is eligible for assistance as a victim of a severe form of trafficking in persons. At the conclusion of the interim assistance period, ORR will conduct an assessment to determine a minor’s eligibility as a victim of trafficking and possible placement in long term assistance in the Unaccompanied Refugee Minor program.

In addition to issuing letters of certification and eligibility, ORR directly provides services and benefits to adult victims prior to and post-certification. Victims are able to access time-limited assistance: a per capita monthly amount for victims prior to certification and a lower amount for certified victims, since certification provides a victim of trafficking eligibility for benefits and services to the same extent as refugees and other federally funded programs. Other services include case management, benefit coordination, housing assistance, and counseling.

Further, the program funds “intermediaries” to augment the work of local anti-trafficking coalitions in 23 cities/states through the Rescue and Restore Victims of Human Trafficking public awareness campaign. In several of the communities that have established coalitions, intermediary entities serve as the focal point for local outreach and victim identification. The intermediary grantees and contractors manage the local network of sub-awardees and have continued to help lead the Rescue and Restore coalitions in their areas.

Funding for Victims of Trafficking during the last five years has been as follows:

2005 .....	\$9,915,000
2006 .....	\$9,809,000
2007 .....	\$9,823,000
2008 .....	\$9,814,000
2009 .....	\$9,814,000

The Trafficking program underwent a program assessment in CY 2005. The assessment cited strong management, focus on achieving results, and recent steps to make improvements in design, management, and performance as strong attributes of the program. As a result of the assessment, the program is working to enhance its trafficking database to better track the progress of victims served, revise current activities to develop new program structures to improve communities’ capacities to identify and serve victims, and continue to build relationships with other HHS offices to increase awareness and knowledge about trafficking.

In FY 2007, the program certified 303 victims of human trafficking. Although this result missed the target of 400 victims certified, it reflects an improvement over the previous year’s result. In addition, the number of foreign victims certified and served by the network of grantees per million dollars invested increased to 30.6 in FY 2007, an improvement from the FY 2004 baseline of 16.0.

**Budget Request** – The FY 2010 budget request for Victims of Trafficking is \$9,814,000, the same as the FY 2009 omnibus level. This funding will support the national network for tracking, certifying and providing services to trafficking victims.

The program is continuing to examine ways by which additional victims may be identified and certified, including increased cooperative efforts with law enforcement entities responsible for investigating cases. In FY 2010, the program expects to increase the number of victims certified by five percent over the previous year’s actual result.

**Outputs and Outcomes Table**

<b>Measure</b>	<b>Most Recent Result</b>	<b>FY 2009 Target</b>	<b>FY 2010 Target</b>	<b>FY 2010 +/- FY 2009</b>
<u>17.1LT and 17A</u> : Increase the number of victims of trafficking certified to 600 per year by FY 2014. <sup>1</sup> ( <i>Outcome</i> )	FY 2007: 303 (Target Not Met but Improved)	Prior Result +5%	Prior Result +5%	Maintain
<u>17B</u> : Increase the number of victims certified and served by whole network of grantees per million dollars invested. ( <i>Efficiency</i> )	FY 2007: 30.6 (Target Not Met but Improved)	Prior Result +5%	Prior Result +5%	Maintain
<u>17C1</u> : Increase 1) media impressions per thousand dollars invested. ( <i>Efficiency</i> )	FY 2007: 6,059 (Target Not Met but Improved)	Prior Result +3%	Prior Result +3%	Maintain
<u>17C2</u> : Increase 2) hotline calls per thousand dollars invested. ( <i>Efficiency</i> )	FY 2007: 5 (Target Exceeded)	Prior Result +3%	Prior Result +3%	Maintain
<u>17C3</u> : Increase 3) website visits per thousand dollars invested. ( <i>Efficiency</i> )	FY 2007: 3,537 (Target Exceeded)	Prior Result +3%	Prior Result +3%	Maintain
<u>17i</u> : Number of victims certified per year. ( <i>Output</i> )	FY 2007: 303 (Target Not Met but Improved)	Prior Result +5%	Prior Result +5%	Maintain
<u>17ii</u> : Number of launches for “Rescue and Restore” Campaign. <sup>2</sup> ( <i>Output</i> )	FY 2007: 4 (Historical Actual)	N/A	N/A	N/A
<u>17iii</u> : Number of website visits. ( <i>Output</i> )	FY 2007: 229,879 (Target Not In Place)	N/A	N/A	N/A
<b>Program Level Funding (\$ in millions)</b>	<b>N/A</b>	<b>\$9.8</b>	<b>\$9.8</b>	<b>\$0</b>

<sup>1</sup>This target has been revised based on recent data. The new target maintains rigor while taking into account the most recent data trend.

<sup>2</sup>Due to increasing organizational development and capacities in the field and independent launches of Rescue & Restore Coalitions, the program does not plan on conducting additional launches after FY 2007.

Resource and Program Data  
Victims of Trafficking

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$3,381,000	\$4,229,000	\$4,117,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance		200,000	200,000
Program Support	6,412,000	5,385,000	5,497,000
Total, Resources	\$9,793,000	\$9,814,000	\$9,814,000
<u>Program Data:</u>			
Number of Grants	24	16	21
New Starts			
#	5	10	5
\$	\$1,298,000	\$2,200,000	\$1,074,000
Continuations			
#	19	6	16
\$	\$2,083,000	\$2,029,000	\$3,043,000
Contracts			
#	4	6	6
\$	\$5,118,000	\$4,082,000	\$4,177,000
Interagency Agreements			
#	1	1	1
\$	\$131,000	\$136,000	\$140,000

Notes:

1. Program Support – Includes funding for information technology support, contractor support, salaries and benefits and associated overhead costs, printing, monitoring/on-site review costs, Per Capita Victims Services Contracts, and a decertification activities contract.

SOCIAL SERVICES

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$154,005,000	\$154,005,000	\$154,005,000	\$0

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980

2010 Authorization ... Such sums as may be appropriated pending Congressional action on reauthorization

Allocation Method ..... Formula/Discretionary Grant

**Program Description and Accomplishments** – A portion of the Social Services funding is distributed by formula to states and a portion is distributed through discretionary grants. The program supports employment and support services that address participants’ barriers to employment such as social adjustment services, interpretation and translation services, childcare, citizenship and naturalization services. Employment and employability services are designed to enable refugees to obtain jobs within one year of becoming enrolled in services. Priority is given to English language training, case management, employment preparation, and job placement and retention services.

Social Services formula grant allocations to states and Wilson-Fish grantees are based on the number of refugee, entrant and asylee arrivals in each state. Secondary migration of refugees from the state of initial resettlement also is considered in reaching the final refugee social services formula allocations. By statute, allocations are retrospective rather than prospective in nature, and are based on arrivals during the most recent 36-month period rather than on anticipated needs of expected refugee populations.

The chart below shows a breakout of discretionary expenditures by category for fiscal years 2008 – 2010 (funding for FY 2009 and FY 2010 are estimates):

FY	Cuban/Haitian	Education	Emerging Populations	Self Sufficiency and other Targeted Initiatives	Technical Support
2008	\$19,000,000	\$15,000,000	\$16,359,000	\$16,526,000	\$3,658,000
2009	\$19,000,000	\$15,000,000	\$14,657,000	\$16,846,000	\$3,501,000
2010	\$19,000,000	\$15,000,000	\$14,657,000	\$16,846,000	\$3,501,000

Funding for Social Services during the last five years has been as follows:

2005 .....	\$152,243,000
2006 .....	\$153,899,000
2007 .....	\$154,005,000
2008 .....	\$154,005,000
2009 .....	\$154,005,000

Social Services/Targeted Assistance underwent a program assessment in CY 2002. As a result of the assessment, the program improved strategic planning by tightening up data collection procedures for formula funds and allocations by completing an evaluation analyzing employment and self-sufficiency outcomes in three program sites, published on the ORR website March 31, 2008. The results of this

evaluation will be used for further analysis to improve performance and the program’s ability to measure effectiveness in this area.

Through ACF-funded refugee employment services, 53 percent of refugees entered employment in FY 2007, representing 36,805 refugees. Sixty-three percent, or 19,522, of refugees who entered full-time employment through ACF-funded employment services entered jobs with health benefits available, and 73 percent, or 27,601, remained in the job market for at least 90 days. ORR is striving to improve the level of full-time jobs attained by refugees by providing English Language Training (ELT), specialized job training, on-the-job training, and short-term skills training targeted to local job markets, as well as supportive services such as transportation, interpretation, and child care services. Attainment of these services will more strongly position the refugees for improved job placements and upgrades, thereby increasing the percentage of those jobs which offer health benefits.

**Budget Request** – The FY 2010 budget request for Social Services is \$154,005,000, the same as the FY 2009 omnibus level. This funding will continue to support state-administered social services through formula-funded programs and discretionary grants emphasizing employment-related services.

The changing demographics of the U.S. resettlement program present new challenges, as many populations require extended employment services in order to enter the U.S. labor market and integrate into U.S. society. Many recent arrivals have spent protracted amounts of time in refugee camps in countries of first asylum, experienced intense trauma, and have limited work skills. Many arriving refugees cannot read and write in their own language and require intensive English as a Second Language (ESL) courses prior to employment. In addition, the recent economic conditions have made future performance on measures related to refugee employment uncertain. Nonetheless, the program aims to improve performance in FY 2010 to at least one percent over the previous year’s target on all performance measures. ORR may reassess future performance goals as the impact of current economic conditions on these performance measures develops.

**Outputs and Outcomes Table**

Measure	Most Recent Result	FY 2009 Target	FY 2010 Target	FY 2010 +/- FY 2009
15C: For refugees receiving Refugee Cash Assistance, shorten the length of time from arrival in the U.S. to achievement of self-sufficiency. <i>(developmental, Transitional and Medical Services and Refugee Social Services) (Outcome)</i>	N/A	N/A	N/A	N/A
18.1LT and 18A: Increase the percentage of refugees entering employment through ACF-funded refugee employment services to 60 percent by FY 2010, and increase to 61.21 percent by FY 2014. <sup>1</sup> <i>(Outcome)</i>	FY 2007: 53% (Target Not Met)	Prior Result +2%	Prior Result +2%	Maintain
18B: Increase the percentage of entered employment with health benefits available as a subset of full-time job placements. <i>(Outcome)</i>	FY 2007: 63% (Target Exceeded)	63.45%	64.08%	+0.63

<sup>1</sup>This measure is calculated by dividing the total number of entered employments in a year by the total national refugee and entrant caseload for employment services. This measure is also a performance indicator for the FY 2007- 2012 HHS Strategic Plan.

<b>Measure</b>	<b>Most Recent Result</b>	<b>FY 2009 Target</b>	<b>FY 2010 Target</b>	<b>FY 2010 +/- FY 2009</b>
<u>18C</u> : Increase the percentage of 90-day job retention as a subset of all entered employment. ( <i>Outcome</i> )	FY 2007: 73% (Target Exceeded)	73.77%	74.51%	+0.74
<u>18i</u> : Number of refugees entering employment through ACF-funded employment services. ( <i>Output</i> )	FY 2007: 36,805 (Historical Actual)	N/A	N/A	N/A
<u>18ii</u> : Number of refugees entering full-time employment with health benefits available. ( <i>Output</i> )	FY 2007: 19,522 (Historical Actual)	N/A	N/A	N/A
<u>18iii</u> : Number of refugees with 90-day job retention. ( <i>Output</i> )	FY 2007: 27,601 (Historical Actual)	N/A	N/A	N/A
<b>Program Level Funding (\$ in millions)</b>	<b>N/A</b>	<b>\$154.0</b>	<b>\$154.0</b>	<b>\$0</b>

Resource and Program Data  
Social Services

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$83,449,000	\$85,000,000	\$85,000,000
Discretionary	66,885,000	65,503,000	65,497,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	2,805,000	2,843,000	2,843,000
Program Support	853,000	659,000	665,000
Total, Resources	\$153,992,000	\$154,005,000	\$154,005,000
<u>Program Data:</u>			
Number of Grants	265	250	250
New Starts			
#	137	184	135
\$	\$86,238,000	\$118,943,000	\$99,643,000
Continuations			
#	128	66	115
\$	\$66,901,000	\$34,403,000	\$53,697,000
Contracts			
#	3	2	2
\$	\$584,000	\$440,000	\$440,000
Interagency Agreements			
#	2	1	1
\$	\$269,000	\$219,000	\$225,000

Notes:

1. Program Support – Includes funding for a conference contract, inter-agency agreement with SAMHSA and a Rural Initiatives contract.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2010 DISCRETIONARY STATE/FORMULA GRANTS**

**PROGRAM: Refugee and Entrant Assistance-Social Services (CFDA # 93.566)**

<b>STATE/TERRITORY</b>	<b>FY 2008 Actual</b>	<b>FY 2009 Omnibus</b>	<b>FY 2010 Pres. Budget</b>	<b>Increase or Decrease</b>
Alabama	\$124,682	\$127,000	\$127,000	\$0
Alaska	100,000	102,000	102,000	0
Arizona	2,140,059	2,180,000	2,180,000	0
Arkansas	75,000	75,000	75,000	0
California	10,074,282	10,262,000	10,262,000	0
Colorado	1,111,714	1,132,000	1,132,000	0
Connecticut	442,527	451,000	451,000	0
Delaware	75,000	75,000	75,000	0
District of Columbia	101,531	103,000	103,000	0
Florida	24,555,597	25,011,000	25,011,000	0
Georgia	1,792,067	1,825,000	1,825,000	0
Hawaii	75,000	75,000	75,000	0
Idaho	697,473	710,000	710,000	0
Illinois	1,559,824	1,589,000	1,589,000	0
Indiana	889,520	906,000	906,000	0
Iowa	444,388	453,000	453,000	0
Kansas	261,645	267,000	267,000	0
Kentucky	1,354,750	1,380,000	1,380,000	0
Louisiana	196,885	201,000	201,000	0
Maine	446,396	455,000	455,000	0
Maryland	1,211,832	1,234,000	1,234,000	0
Massachusetts	1,241,979	1,265,000	1,265,000	0
Michigan	1,093,849	1,114,000	1,114,000	0
Minnesota	5,830,265	5,939,000	5,939,000	0
Mississippi	75,000	75,000	75,000	0
Missouri	859,373	875,000	875,000	0
Montana	75,000	75,000	75,000	0
Nebraska	479,882	489,000	489,000	0
Nevada	795,730	811,000	811,000	0
New Hampshire	260,529	265,000	265,000	0
New Jersey	913,712	931,000	931,000	0
New Mexico	164,505	169,000	169,000	0
New York	4,440,902	4,523,000	4,523,000	0
North Carolina	1,677,062	1,708,000	1,708,000	0
North Dakota	229,265	235,000	235,000	0

<b>STATE/TERRITORY</b>	<b>FY 2008 Actual</b>	<b>FY 2009 Omnibus</b>	<b>FY 2010 Pres. Budget</b>	<b>Increase or Decrease</b>
Ohio	2,234,612	2,276,000	2,276,000	0
Oklahoma	136,964	141,000	141,000	0
Oregon	1,128,462	1,149,000	1,149,000	0
Pennsylvania	1,608,580	1,638,000	1,638,000	0
Rhode Island	190,558	195,000	195,000	0
South Carolina	108,306	110,000	110,000	0
South Dakota	227,405	232,000	232,000	0
Tennessee	880,960	897,000	897,000	0
Texas	4,033,732	4,109,000	4,109,000	0
Utah	872,772	889,000	889,000	0
Vermont	203,585	209,000	209,000	0
Virginia	1,609,861	1,641,000	1,641,000	0
Washington	3,178,453	3,239,000	3,239,000	0
West Virginia	75,000	75,000	75,000	0
Wisconsin	1,092,744	1,113,000	1,113,000	0
Wyoming				0
<b>Subtotal</b>	<b>83,449,219</b>	<b>85,000,000</b>	<b>85,000,000</b>	<b>0</b>
Discretionary Fund	66,885,000	65,503,000	65,497,000	-6,000
Other	3,658,000	3,502,000	3,508,000	6,000
<b>Subtotal adjustments</b>	<b>70,543,000</b>	<b>69,005,000</b>	<b>69,005,000</b>	<b>0</b>
<b>TOTAL RESOURCES</b>	<b>\$153,992,219</b>	<b>\$154,005,000</b>	<b>\$154,005,000</b>	<b>\$0</b>

VICTIMS OF TORTURE

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$9,817,000	\$10,817,000	\$10,817,000	\$0

Authorizing Legislation – Section 5(b)(1) of the Torture Victims Relief Act

2010 Authorization .... Such sums as may be appropriated pending Congressional action or reauthorization

Allocation Method ..... Discretionary Grant

**Program Description and Accomplishments** – This program provides services and rehabilitation for victims of torture. Grantees are primarily non-profit organizations that provide treatment, social and legal services, and training to health care providers on treating the physical and psychological effects of torture.

Funding for Victims of Torture during the last five years has been as follows:

2005 .....	\$ 9,915,000
2006 .....	\$ 9,809,000
2007 .....	\$ 9,817,000
2008 .....	\$ 9,817,000
2009 .....	\$10,817,000

**Budget Request** – The FY 2010 budget request for Victims of Torture is \$10,817,000, the same as the FY 2009 omnibus level. This funding will maintain medical and psychological treatment, social and legal services and rehabilitation for victims of torture.

**Outputs and Outcomes Table**

Measure	Most Recent Result	FY 2009 Target	FY 2010 Target	FY 2010 +/- FY 2009
<u>18iv</u> : Number of torture survivors served. <sup>1</sup> (Output)	FY 2007: 6,440 (Historical Actual)	N/A	N/A	N/A
<u>18v</u> : Number of mainstream/immigrant service providers trained through the technical assistance project. <sup>2</sup> (Output)	FY 2007: 434 (Historical Actual)	N/A	N/A	N/A
<b>Program Level Funding (\$ in millions)</b>	<b>N/A</b>	<b>\$10.8</b>	<b>\$10.8</b>	<b>\$0</b>

<sup>1</sup>Data on the number of torture survivors served is not available prior to FY 2006.

<sup>2</sup>The technical assistance grant was not funded previous to the FY 2007 reporting period. Therefore data prior to FY 2007 is not available.

Resource and Program Data  
Victims of Torture

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$9,577,000	\$10,603,000	\$10,603,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support	231,000	214,000	214,000
Total, Resources	\$9,808,000	\$10,817,000	\$10,817,000
<u>Program Data:</u>			
Number of Grants	22	25	25
New Starts			
#	0	25	0
\$	\$155,000	\$10,603,000	\$0
Continuations			
#	22	0	25
\$	\$9,577,000	\$0	\$10,603,000
Contracts			
#	1	0	0
\$	\$32,000	\$0	\$0
Interagency Agreements			
#	3	3	3
\$	\$44,000	\$34,000	\$34,000

Notes:

1. Program Support – Includes funding for information technology support, salaries and benefits and associated overhead costs and an inter-agency agreement with SAMHSA.

PREVENTIVE HEALTH

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$4,748,000	\$4,748,000	\$4,748,000	\$0

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980

2010 Authorization .... Such sums as may be appropriated pending Congressional action or reauthorization

Allocation Method ..... Discretionary Grant

**Program Description and Accomplishments** – Funding for preventive health services is awarded to states through this discretionary grant program to coordinate and promote access to health screening/assessment, treatment and medical follow up services to refugees. The Office of Refugee Resettlement recognizes that a refugee’s medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency.

Funding for Preventive Health during the last five years has been as follows:

2005 .....	\$4,796,000
2006 .....	\$4,748,000
2007 .....	\$4,748,000
2008 .....	\$4,748,000
2009 .....	\$4,748,000

**Budget Request** – The FY 2010 budget request for Preventive Health is \$4,748,000, the same as the FY 2009 omnibus level. This funding will support continued medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure health problems are not a barrier to achieving self-sufficiency.

**Outputs and Outcomes Table**

Measure	Most Recent Result	FY 2009 Target	FY 2010 Target	FY 2010 +/- FY 2009
18vi: Number of health screenings completed. ( <i>Preventive Health program Output</i> )	FY 2007: 47,886 (Historical Actual)	N/A	N/A	N/A
<b>Program Level Funding (\$ in millions)</b>	N/A	<b>\$4.7</b>	<b>\$4.7</b>	<b>\$0</b>

Resource and Program Data  
Preventive Health

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$4,748,000	\$4,748,000	\$4,748,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$4,748,000	\$4,748,000	\$4,748,000
<u>Program Data:</u>			
Number of Grants	34	34	34
New Starts			
#	0	0	0
\$	\$0	\$0	\$0
Continuations			
#	34	34	34
\$	\$4,748,000	\$4,748,000	\$4,748,000
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

TARGETED ASSISTANCE

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$48,590,000	\$48,590,000	\$48,590,000	\$0

Authorizing Legislation – Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980

2010 Authorization ... Such sums as may be appropriated pending Congressional action on reauthorization

Allocation Method ..... Formula Grant

**Program Description and Accomplishments** – This program allocates formula and discretionary grants to states for counties that qualify for additional funds due to an influx of refugee arrivals and a high concentration of refugees in county jurisdictions with high utilization of public assistance. Services provided are similar to Refugee Social Services and are intended to assist refugees obtain employment within one year's participation in the program and to achieve self-sufficiency. Formula grants allocate 90 percent of program funding and the allocation is determined every three years based on a review of all counties that received refugee arrivals within the most recent five year period. The remaining funds are allocated via discretionary grants through a competitive process and supplement funding in counties heavily impacted by arrivals. By statute, states are required to pass on to designated counties at least 95 percent of the funds awarded under this program.

Funding for Targeted Assistance during the last five years has been as follows:

2005 .....	\$49,081,000
2006 .....	\$48,557,000
2007 .....	\$48,590,000
2008 .....	\$48,590,000
2009 .....	\$48,590,000

For performance information on the Targeted Assistance program, see the Social Services section.

**Budget Request** – The FY 2010 budget request for Targeted Assistance is \$48,590,000, the same as the FY 2009 omnibus level. This funding will be awarded to states to continue to provide services to counties and other localities with high refugee concentrations and high use of public assistance.

Resource and Program Data  
Targeted Assistance

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$43,731,000	\$43,731,000	\$43,731,000
Discretionary	4,859,000	4,859,000	4,859,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$48,590,000	\$48,590,000	\$48,590,000
<u>Program Data:</u>			
Number of Grants	47	47	47
New Starts			
#	30	0	0
\$	\$43,731,000	\$0	\$0
Continuations			
#	17	47	47
\$	\$4,859,000	\$48,590,000	\$48,590,000
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES  
ADMINISTRATION FOR CHILDREN AND FAMILIES**

**FY 2010 DISCRETIONARY STATE/FORMULA GRANTS**

**PROGRAM: Refugee and Entrant Assistance-Targeted Assistance (CFDA # 93.566)**

<b>STATE/TERRITORY</b>	<b>FY 2008 Actual</b>	<b>FY 2009 Omnibus</b>	<b>FY 2010 Pres. Budget</b>	<b>Increase or Decrease</b>
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	1,495,832	1,496,000	1,496,000	0
Arkansas	0	0	0	0
California	3,892,227	3,893,000	3,893,000	0
Colorado	487,456	487,000	487,000	0
Connecticut	0	0	0	0
Delaware	0	0	0	0
District of Columbia	0	0	0	0
Florida	16,234,265	16,234,000	16,234,000	0
Georgia	971,912	972,000	972,000	0
Hawaii	0	0	0	0
Idaho	321,708	322,000	322,000	0
Illinois	985,803	986,000	986,000	0
Indiana	190,373	190,000	190,000	0
Iowa	260,934	261,000	261,000	0
Kansas	0	0	0	0
Kentucky	695,666	696,000	696,000	0
Louisiana	0	0	0	0
Maine	0	0	0	0
Maryland	923,135	923,000	923,000	0
Massachusetts	677,828	678,000	678,000	0
Michigan	460,305	460,000	460,000	0
Minnesota	3,079,590	3,080,000	3,080,000	0
Mississippi	0	0	0	0
Missouri	352,490	352,000	352,000	0
Montana	0	0	0	0
Nebraska	0	0	0	0
Nevada	510,345	510,000	510,000	0
New Hampshire	133,072	133,000	133,000	0
New Jersey	0	0	0	0
New Mexico	0	0	0	0
New York	3,178,091	3,178,000	3,178,000	0
North Carolina	628,263	628,000	628,000	0
North Dakota	134,019	134,000	134,000	0

<b>STATE/TERRITORY</b>	<b>FY 2008 Actual</b>	<b>FY 2009 Omnibus</b>	<b>FY 2010 Pres. Budget</b>	<b>Increase or Decrease</b>
Ohio	783,590	784,000	784,000	0
Oklahoma	0	0	0	0
Oregon	1,072,466	1,072,000	1,072,000	0
Pennsylvania	542,232	542,000	542,000	0
Rhode Island	0	0	0	0
South Carolina				0
South Dakota	175,535	176,000	176,000	0
Tennessee	331,022	331,000	331,000	0
Texas	2,213,914	2,214,000	2,214,000	0
Utah	567,330	567,000	567,000	0
Vermont				0
Virginia	591,641	592,000	592,000	0
Washington	1,552,818	1,553,000	1,553,000	0
West Virginia	0	0	0	0
Wisconsin	287,138	287,000	287,000	0
Wyoming	0	0	0	0
<b>Subtotal</b>	<b>43,731,000</b>	<b>43,731,000</b>	<b>43,731,000</b>	<b>0</b>
Discretionary Fund	4,859,000	4,859,000	4,859,000	0
<b>Subtotal adjustments</b>	<b>4,859,000</b>	<b>4,859,000</b>	<b>4,859,000</b>	<b>0</b>
<b>TOTAL RESOURCES</b>	<b>\$48,590,000</b>	<b>\$48,590,000</b>	<b>\$48,590,000</b>	<b>\$0</b>

UNACCOMPANIED ALIEN CHILDREN

FY 2008 Appropriation	FY 2009 Omnibus	FY 2010 PB Request	FY10 Change from FY09 Omnibus
\$132,600,000	\$123,120,000	\$175,581,000	+\$52,461,000

Authorizing Legislation – Section 462 of the Homeland Security Act

2010 Authorization ..... Such sums as may be appropriated

Allocation Method ..... Discretionary Grant

**Program Description and Accomplishments** – The Unaccompanied Alien Children (UAC) program provides for the care and placement of unaccompanied alien minors who are either in the custody of federal agencies or have been apprehended at a border or other port of entry or in the interior of the U.S. by Department of Homeland Security (DHS) officials, including border patrol agents or Immigration and Customs Enforcement (ICE) agents. Children are taken into care pending resolution of their claims for relief under U.S. immigration law or release to an adult family member or responsible adult custodian. Resolution of UAC immigration claims may result in granting of an immigration status (such as Special Immigrant Juvenile Status (SIJS) or asylum), voluntary departure, or removal from the U.S.

The UAC program provides shelter, medical care, pro-bono legal services, and other support services to children in ACF care. State licensed facilities receive grants or contracts to provide shelter, including therapeutic care, staff secure and secure detention care, as well as foster care. The majority of costs (80 percent) are expended on shelter care. Funds also support background checks of sponsors and facility staff, and family reunification efforts.

The William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008 (P.L. 110-457) (TVPRA) contains several provisions that could impact the number of children likely to enter HHS care and the length of stay of children in ACF care. For example, the Act provides that UACs from contiguous countries who are determined by DHS to be victims of trafficking, at risk of trafficking upon return, or who have a credible fear of persecution upon return, must be transferred to HHS for UAC program services within 48 hours of apprehension. Prior to enactment of this Act, all children from contiguous countries who were apprehended at the borders were immediately returned to their country of origin and therefore were not served by the UAC program. The Act also requires increased home studies for UAC prior to release to sponsor(s) and mandatory follow up services on children for whom a home study is conducted.

In addition, the Act expands several program activities including:

- Increased monitoring and monthly review of all UAC in secure placements.
- Specialized training for federal, state and local personnel with substantive UAC contact.
- Transferred authority to provide first consent in the SIJS process from DHS to HHS.
- Required participation in coordination of UAC repatriation activities.

Funding for the UAC program during the last five years has been as follows:

2005 .....	\$ 53,771,000
2006 .....	\$ 77,249,000
2007 .....	\$ 95,318,000
2008 .....	\$132,600,000
2009 .....	\$123,120,000

The chart below provides a breakout of shelter, medical, support services (including pro-bono, family reunification and background check costs) and administrative expenses (including expenses for home studies and follow-up services) for fiscal years 2008 – 2010 (FY 2009 and FY 2010 are estimates):

<b>FY</b>	<b>Shelter</b>	<b>Medical</b>	<b>Support Services</b>	<b>Administrative</b>
2008	\$ 95,213,000	\$ 8,003,000	\$ 9,212,000	\$ 8,721,000
2009*	\$104,074,000	\$9,217,000	\$10,892,000	\$9,937,000
2010	\$140,981,000	\$10,000,000	\$11,990,000	\$12,610,000

\* FY 2009 includes \$11.4M of carryover funds from FY 2008.

The UAC program underwent a program assessment in CY 2006. The assessment cited the program’s clear purpose, addressing the specific and existing needs of the growing number of children who are apprehended and put into immigration proceedings, as a strong attribute. As a result of the assessment, the program continues to collect and analyze data on four performance measures.

In addition, the Office of Refugee Resettlement (ORR) has developed outcome measures that serve as a proxy for aspects of the program’s performance, including an indicator that measures the percentage of UAC that receive medical screening or examination within 48 business hours of placement. A baseline for this performance measure will be established from FY 2007 data, which indicate that 77.6 percent of children receive screening within 48 business hours of placement in ORR facilities.

**Budget Request** – The FY 2010 budget request for the UAC program is \$175,581,000, a \$52,461,000 increase from the FY 2009 omnibus level. However, ACF does not anticipate carryover funds in FY 2010, which totaled \$11,400,000 in FY 2009. This budget level will support approximately 7,900 children with an average length of stay of 75 days and will allow us to begin to implement some of the new TVPRA provisions, including expanded home studies and follow-up visits.

The full impact of the TVPRA changes is difficult to calculate at this time. We continue to work closely with DHS as they develop their implementation plans. The number of children entering the UAC program is highly dependent on the DHS protocol for working with children crossing the border from contiguous countries. Likewise, the amount of time children spend in our care (e.g. length of stay), is highly dependent on the flow through the immigration court system and repatriation to country of origin, where applicable. ACF will continue to monitor the number of UAC in shelters and the length of stay, and provide updated cost estimates to Congress as necessary.

Note: This budget does not include funding to transport unaccompanied alien children from the point of apprehension to initial placement in an ORR facility, which is the responsibility of DHS.

ORR measures program performance by tracking the average length of time between DHS/ICE notification to the ORR of UAC apprehension and ORR placement in a care facility. This measure is representative of the placement aspect of the program; timeliness of this designation is crucial to allow DHS to arrange transportation to the designated placement facilities and to ensure DHS had personnel

ready to escort the UAC during transport. Reducing the time between DHS referral and ORR's placement designation, especially during periods of high UAC influx, reflects ORR's improved strategic planning, capacity development, and ability to respond during emergency situations. In FY 2006, this time was 3.1 hours, a significant improvement over the FY 2005 average time of 6.0 hours. In FY 2007, the time between notification and placement increased to 17.4 hours. The increase from FY 2006 to FY 2007 is the result of an anomalous increase in placement time in the summer months following the emergency closure of a large UAC facility in Texas. Once additional emergency beds had been located, referral times dropped to levels closer to the FY 2006 level. The program has set a rigorous and ambitious target of a five percent annual reduction in the amount of time between notification and placement, and expects to continue to meet this target through FY 2010.

### **Outputs and Outcomes Table**

<b>Measure</b>	<b>Most Recent Result</b>	<b>FY 2009 Target</b>	<b>FY 2010 Target</b>	<b>FY 2010 +/- FY 2009</b>
<b>19.1LT and 19A:</b> Reduce time between Department of Homeland Security/Immigration and Customs Enforcement (DHS/ICE) notification to Office of Refugee Resettlement (ORR) of Unaccompanied Alien Child (UAC) apprehension and ORR placement designation in a care provider facility to 2.5 hours by FY 2012 and maintain this goal through FY 2014. <i>(Outcome)</i>	FY 2008: 4.1 hours (Target Exceeded)	3.89 hours	Prior Result -2%	N/A
<b>19.2LT and 19B:</b> Increase the percentage of UAC that receive medical screening or examination within 48 hours by [X] percent over the baseline by FY 2011. <sup>1</sup> <i>(developmental) (Outcome)</i>	FY 2008: 88.9% (Baseline)	Prior Result +1%	Prior Result +1%	N/A
<b>19C:</b> Maintain the percentage of runaways from UAC shelters at 1.5 percent. <i>(Outcome)</i>	FY 2008: 1.55% (Target Exceeded)	1.5%	1.5%	Maintain
<b>19D:</b> Increase the percentage of "closed" corrective actions. <i>(Efficiency)</i>	FY 2007: 86.5% (Target Exceeded)	Prior Result +2%	Prior Result +2%	Maintain
<b>19i:</b> Number of medical screenings completed within 48 hours of apprehension. <i>(Output)</i>	FY 2008: 5,595 (Historical Actual)	N/A	N/A	N/A
<b>19ii:</b> Number of runaways from UAC shelters. <i>(Output)</i>	FY 2008: 111 (Historical Actual)	N/A	N/A	N/A
<b>19iii:</b> Average number of UAC in care in June (high point). <i>(Output)</i>	FY 2008: 1,429 (Historical Actual)	N/A	N/A	N/A
<b>Program Level Funding (\$ in millions)</b>	N/A	<b>\$123.1</b>	<b>\$175.6</b>	<b>+\$52.5</b>

<sup>1</sup>The program expects to set targets for this measure beginning in FY 2010, based on the FY 2008 results.

Resource and Program Data  
Unaccompanied Alien Children

	FY 2008 Actual	FY 2009 Estimate	FY 2010 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$91,685,000	\$90,873,000	\$134,044,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	200,000	750,000	900,000
Program Support	29,264,000	31,497,000	40,637,000
Total, Resources	\$121,149,000	\$123,120,000	\$175,581,000
<u>Program Data:</u>			
Number of Grants	26	30	48
New Starts			
#	2	4	23
\$	\$2,138,000	\$3,366,000	\$25,044,000
Continuations			
#	24	26	25
\$	\$89,747,000	\$88,257,000	\$109,900,000
Contracts			
#	6	7	10
\$	\$15,741,000	\$15,174,000	\$21,294,000
Interagency Agreements			
#	4	4	4
\$	\$10,031,000	\$11,890,000	\$13,208,000

Notes:

1. Program Support – Includes funding for information technology support, salaries and benefits and overhead costs, contractor support costs, monitoring/on-site review costs, medical costs, facility costs, legal system support costs, family reunification costs and background checks.
2. Total Resources – FY 2008 carryover funds of \$11.4M will be obligated in FY 2009.