

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

SOCIAL SERVICES BLOCK GRANT

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FY 2014 BUDGET

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FY 2014 Proposed Appropriation Language and Language Analysis

For making grants to States pursuant to section 2002 of the Social Security Act, \$1,700,000,000:
Provided, That notwithstanding subparagraph (B) of section 404(d)(2) of such Act, the applicable percent specified under such subparagraph for a State to carry out State programs pursuant to title XX-A of such Act shall be 10 percent.

Note.--A full-year 2013 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Resolution, 2013 (P.L. 112-175). The amounts included for 2013 reflect the annualized level provided by the continuing resolution.

ADMINISTRATION FOR CHILDREN AND FAMILIES
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Authorizing Legislation

Statutory Citations	FY 2013 Amount Authorized	FY 2013 Enacted	FY 2014 Amount Authorized	FY 2014 Budget Request
1. Social Services Block Grant [Section 2001 of the Social Security Act]	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
2. Social Services Block Grant [Disaster Relief Appropriations Act of 2013]		500,000,000		
3. Health Profession Opportunity Grants [Section 2008 of the Social Security Act]	85,000,000	85,000,000	85,000,000	85,000,000
Total request level		\$2,285,000,000		\$1,785,000,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
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Appropriations History Table

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>Appropriation</u>
2005		
Appropriation	\$1,700,000,000	\$1,700,000,000
2006		
Appropriation	1,700,000,000	1,700,000,000
<i>Hurricane Funds</i>		550,000,000
Total	1,700,000,000	2,250,000,000
2007		
Appropriation	1,700,000,000	1,700,000,000
2008		
Appropriation	1,700,000,000	1,700,000,000
<i>Disaster Assistance Funds</i>		600,000,000
Total	1,700,000,000	2,300,000,000
2009		
Appropriation	1,700,000,000	1,700,000,000
2010		
Appropriation	1,700,000,000	1,700,000,000
<i>Pre-appropriated Health Profession Opportunity Grants</i>	85,000,000	85,000,000
Total	1,785,000,000	1,785,000,000
2011		
Appropriation	1,700,000,000	1,700,000,000
<i>Pre-appropriated Health Profession Opportunity Grants</i>	85,000,000	85,000,000
Total	1,785,000,000	1,785,000,000
2012		
Appropriation	1,700,000,000	1,700,000,000
<i>Pre-appropriated Health Profession Opportunity Grants</i>	85,000,000	85,000,000
Total	1,785,000,000	1,785,000,000
2013		
Appropriation	1,700,000,000	
<i>Disaster Relief Funds</i>		500,000,000
<i>Pre-appropriated Health Profession Opportunity Grants</i>	85,000,000	85,000,000
Total	1,785,000,000	2,285,000,000
2014		
Appropriation	1,700,000,000	
<i>Pre-appropriated Health Profession Opportunity Grants</i>	85,000,000	
Total	1,785,000,000	

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Amounts Available for Obligation

<u>Budgetary Resources</u>	FY 2012 <u>Actual</u>	FY 2013 <u>Current Law</u>	FY 2014 <u>President's Budget</u>
Annual, B.A.	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Pre-Appropriated, B.A.	85,000,000	85,000,000	85,000,000
Subtotal, Net Budget Authority	\$1,785,000,000	\$1,785,000,000	\$1,785,000,000
Transfer of Funds: Disaster Relief Appropriations Act of 2013	0	500,000,000	0
Subtotal, Adjusted Budget Authority	\$1,785,000,000	\$2,285,000,000	\$1,785,000,000
Unobligated balance, lapsing	-106,000	0	0
Total Obligations	\$1,784,894,000	\$2,285,000,000	\$1,785,000,000

Budget Authority by Activity

<u>Activity</u>	FY 2012 <u>Actual</u>	FY 2013 <u>Current Law</u>	FY 2014 <u>President's Budget</u>
Social Services Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Health Profession Opportunity Grants	85,000,000	85,000,000	85,000,000
Total, Budget Authority	\$1,785,000,000	\$1,785,000,000	\$1,785,000,000
<i>Disaster Relief Appropriations Act of 2013</i>	<i>0</i>	<i>500,000,000</i>	<i>0</i>
Total, Program Level	\$1,785,000,000	\$2,285,000,000	\$1,785,000,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

Justification

Funding Level	FY 2012 Actual	FY 2013 Current Law	FY 2014 President's Budget	Change From FY 2013 Current Law
Total, Budget Authority	\$1,785,000,000	\$1,785,000,000	\$1,785,000,000	\$0
<i>Disaster Relief Appropriations Act of 2013</i>	<i>\$0</i>	<i>\$500,000,000</i>	<i>\$0</i>	<i>\$0</i>

Authorizing Legislation – Sections 2001 and 2008 of the Social Security Act

2014 Authorization \$1,700,000,000;
\$85,000,000 in pre-appropriated funds for Health Profession Opportunity Grants

Allocation Method Formula & Competitive Grants

General Statement

The goals of the Social Services Block Grant (SSBG) are to reduce or eliminate dependency; achieve or maintain self-sufficiency for families; help prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate institutional care; and secure admission or referral for institutional care when other forms of care are not appropriate. SSBG serves low-income children and families, people with disabilities, and the elderly with documented need. The program provides state and local flexibility in allocating federal funds and enables states to target populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

Program Description and Accomplishments – SSBG is an appropriated entitlement program. SSBG funds are distributed to the 50 states and the District of Columbia based on each state’s population relative to all other states. Distributions are made to Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Commonwealth of the Northern Marianas based on the same ratio allotted to them in 1981 as compared to the total 1981 appropriation. There are no matching requirements.

SSBG has a unique structure as a block grant that allows for provision of a diverse array of services at the discretion of the state grantees. States have flexibility to determine the services and activities to be supported with grant funds, so long as those services and activities are targeted to the five goals identified in the statute: 1) to prevent, reduce, or eliminate dependency; 2) to achieve or maintain self-sufficiency; 3) to prevent neglect, abuse, or exploitation of children and adults; 4) to prevent or reduce inappropriate institutional care; and 5) to secure admission or referral for institutional care when other forms of care are not appropriate. Trend data compiled in the SSBG annual reports indicate that states often use their SSBG grants to supplement discrete activities and categorical grant programs for which there are identifiable and approved measures, as associated with those statutory goals. For example, SSBG funds are included in outcome measures for Child Care Development Block Grant and Child Welfare Services.

SSBG funds high priority services for children and adults including daycare, protective services, special services to persons with disabilities, adoption, case management, health related services, transportation services, foster care, substance abuse services, housing, home-delivered meals, independent/transitional living, and employment services. Each state determines which services to provide and who is eligible to receive these services based on state and local needs.

On January 29, 2013, President Obama signed into law the Disaster Relief Appropriations Act of 2013 (P. L. 113-02) for disaster response and recovery, and other expenses directly related to Hurricane Sandy. SSBG received \$500 million in emergency funding as a transfer from the Public Health and Social Services Emergency Fund. In addition to the range of services allowed under the regular block grant, the supplemental appropriation may be used for health services (including mental health services) and for costs of renovating, repairing, or rebuilding health care facilities, child care facilities, or other social services facilities. The Office of Community Services (OCS) will adapt existing oversight and develop new monitoring approaches for SSBG Supplemental activities. Funds will be awarded based on each State's percentage of Individual Assistance (IA) registrants as reported by the Federal Emergency Management Agency (FEMA) as of Monday, March 18, 2013. After guidance and technical assistance has been provided states must submit amendments to existing SSBG pre-expenditure reports outlining the intended use for the full state allotment of SSBG supplemental funds.

OCS implemented an accountability measure to decrease the percentage of SSBG funds being used for "administrative costs" as identified in state post-expenditure reports. In FY 2011, the program decreased administrative costs as a percent of total costs to three percent, a significant improvement over the FY 2004 baseline of 10 percent and beating the FY 2011 target by one percentage point. This reduction in administrative costs allowed a greater percentage of funding to be expended for direct services.

ACF has been re-examining measurement of success for SSBG. ACF established a new outcome measure for SSBG using pre- and post-expenditure data. This indicator is a measure of effective planning by the states and of their capacity to use SSBG funds as intended. Annual performance measure 21B compares estimated expenditures as reported on the pre-expenditure report with actual expenditures as reported on the post-expenditure report to assess the performance success of the state. In FY 2011, a baseline of 83 percent was established. ACF will utilize increased technical assistance (i.e., conference calls, webinars, and data validation) to ensure maintenance of this baseline. ACF expects that this performance measure will result in more rigorous planning efforts on the part of states.

In 2011, states reported that approximately 28 million people received services that were supported, in whole or in part, by SSBG funds. States report the number of recipients for each of the 29 service categories. The number of recipients is not an unduplicated count as an individual may have received more than one of 29 services. However, the number of individuals shows the broad scope and reach of the SSBG.

On March 23, 2010, President Obama signed into law the Patient Protection and Affordable Care Act (The Affordable Care Act, P.L. 111-148). Section 5507 amended title XX of the Social Security Act by adding Section 2008, Health Profession Opportunity Grants (HPOG). These demonstration projects support the establishment and maintenance of training, education, and career advancement programs to address health care professions' workforce needs. Funds are used to provide training in a variety of high-demand health related occupations, including nursing, medical billing and coding, medical laboratory technology, and health information technology. In FY 2012, HHS awarded continuation grants to 32 organizations across 23 states. Health Profession Opportunity Grantee organizations consist of state entities, one tribal council, community colleges (including four tribal colleges), local workforce investment boards, and other community based organizations. The grants are in the second year of a five year project period. Two technical assistance contracts were awarded to provide additional support to the grantees. HHS is also implementing a multi-pronged evaluation to assess the success of these projects. Individuals eligible to receive education and training include individuals receiving assistance under the state TANF program and other low-income individuals. Grantees offer educational and training programs that may lead to more than 50 unique occupations. All grantees offer multiple supportive services, including financial aid, child care, transportation, and case management. Grantees are required to

coordinate with the state agency responsible for administering the state TANF program, the local workforce investment board, the state workforce investment board, and the state apprenticeship agency. Grantees also are encouraged to coordinate with other local strategic partners. The funding for the demonstration projects is pre-appropriated through FY 2014. Although the full authorization level is \$85 million, from FY 2010 through FY 2012 \$5 million was set aside by statute for the development of training and certification programs for personal or home care aides. The authority for operating the program for personal or home care aides was delegated to HRSA, the agency with specialized expertise in this area. Beginning in FY 2013, the full \$85 million was made available to ACF. The additional funding will support activities based on our assessment of strategic and programmatic needs.

Budget Request – The FY 2014 request for the Social Services Block Grant program is \$1,785,000,000, the same as the FY 2012 enacted level. This request includes \$85 million in pre-appropriated funds for Health Profession Opportunity Grants which will support 32 grants.

In FY 2014, SSBG expects to keep administrative costs to four percent or less through continued technical assistance and working with grantees to appropriately identify expenditures that may be mis-categorized as administrative costs to other activities and services. Future performance targets for this measure were updated from six percent to four percent in order to maintain rigor, given the most recent data trend. Some of the improvement in performance may be attributed to the fact that states are more familiar with the process of reporting expenditures by specific SSBG service category, rather than combining expenditures associated with providing a specific service into the "administrative" spending category. This performance measure identifies the sum effort of all states to reduce administrative costs in order to assure that SSBG funds social services for children and adults to as great an extent as possible.

Outputs and Outcomes Table

Measure	Most Recent Result	FY 2012 Target	FY 2014 Target	FY 2014 Target +/- FY 2012 Target
21A: Decrease administrative costs as a percent of total costs. (Efficiency)	FY 2011: 3% Target: 4% (Target Exceeded)	4%	4%	Maintain
21B: Decrease the percentage of variance between projected expenditures, by service for each state, and actual expenditures. (Developmental Outcome)	FY 2011: 83% (Baseline)	83%	83%	Maintain
21i: Number of individuals receiving services funded in whole or in part by SSBG. (Output)	FY 2011: 28 million (Historical Actual)	N/A	N/A	N/A

Resource and Program Data
Social Services Block Grant

Data Category	FY 2012 Actual	FY 2013 Current Law	FY 2014 President's Budget
<u>Resource Data:</u>			
Service Grants			
Formula	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Disaster Relief Funds		500,000,000	
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,700,000,000	\$2,200,000,000	\$1,700,000,000
<u>Program Data:</u>			
Number of Grants	57	57	57
New Starts			
#	57	57	57
\$	\$1,700,000,000	\$2,200,000,000	\$1,700,000,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Resource and Program Data
Health Profession Opportunity Grants

Data Category	FY 2012 Actual	FY 2013 Current Law	FY 2014 President's Budget
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$61,800,351	\$69,200,000	\$69,600,000
Research/Evaluation	14,358,404	11,000,000	11,400,000
Demonstration/Development			
Training/Technical Assistance	2,466,261	3,300,000	2,500,000
Program Support	1,338,260	1,500,000	1,500,000
Total, Resources	\$79,963,276	\$85,000,000	\$85,000,000
<u>Program Data:</u>			
Number of Grants	32	32	32
New Starts			
#	0	0	0
\$	\$0	\$0	\$0
Continuations			
#	32	32	32
\$	\$61,800,351	\$69,200,000	\$69,600,000
Contracts			
#	3	2	2
\$	\$2,479,566	\$3,300,000	\$2,500,000
Interagency Agreements			
#	2	1	1
\$	\$14,345,099	\$11,000,000	\$11,400,000

Notes:

1. Program Support includes funding for information technology support, staffing and associated overhead costs.

ADMINISTRATION FOR CHILDREN AND FAMILIES

State Table - Social Services Block Grant

FY 2013 Mandatory State/Formula Grants

CFDA # 93.667

STATE/TERRITORY	FY 2012 Actual	FY 2013 Estimate	FY 2014 Estimate	Difference +/- 2013
Alabama	26,170,915	26,056,645	26,056,645	0
Alaska	3,888,791	3,921,013	3,921,013	0
Arizona	34,998,781	35,169,993	35,169,993	0
Arkansas	15,965,786	15,939,625	15,939,625	0
California	203,979,910	204,492,597	204,492,597	0
Colorado	27,536,806	27,760,515	27,760,515	0
Connecticut	19,569,572	19,426,674	19,426,674	0
Delaware	4,916,538	4,921,544	4,921,544	0
District of Columbia	3,294,668	3,352,857	3,352,857	0
Florida	102,944,491	103,394,231	103,394,231	0
Georgia	53,043,671	53,251,153	53,251,153	0
Hawaii	7,448,177	7,458,854	7,458,854	0
Idaho	8,583,122	8,599,131	8,599,131	0
Illinois	70,252,704	69,820,490	69,820,490	0
Indiana	35,501,340	35,356,718	35,356,718	0
Iowa	16,679,979	16,614,162	16,614,162	0
Kansas	15,621,932	15,577,531	15,577,531	0
Kentucky	23,759,723	23,705,376	23,705,376	0
Louisiana	24,821,976	24,820,181	24,820,181	0
Maine	7,273,294	7,205,912	7,205,912	0
Maryland	31,612,444	31,620,629	31,620,629	0
Massachusetts	35,850,817	35,739,825	35,739,825	0
Michigan	54,116,776	53,581,976	53,581,976	0
Minnesota	29,041,054	28,997,852	28,997,852	0
Mississippi	16,247,106	16,159,532	16,159,532	0
Missouri	32,791,706	32,610,211	32,610,211	0
Montana	5,417,432	5,415,600	5,415,600	0
Nebraska	9,999,928	9,997,011	9,997,011	0
Nevada	14,786,568	14,775,031	14,775,031	0
New Hampshire	7,208,186	7,151,691	7,151,691	0
New Jersey	48,139,042	47,858,036	47,858,036	0
New Mexico	11,274,807	11,296,837	11,296,837	0
New York	106,102,651	105,605,910	105,605,910	0
North Carolina	52,210,481	52,389,555	52,389,555	0
North Dakota	3,682,698	3,710,585	3,710,585	0

STATE/TERRITORY	FY 2012 Actual	FY 2013 Estimate	FY 2014 Estimate	Difference +/- 2013
Ohio	63,166,850	62,635,639	62,635,639	0
Oklahoma	20,540,107	20,570,337	20,570,337	0
Oregon	20,976,621	21,006,271	21,006,271	0
Pennsylvania	69,550,469	69,134,881	69,134,881	0
Rhode Island	5,763,214	5,703,703	5,703,703	0
South Carolina	25,325,668	25,386,558	25,386,558	0
South Dakota	4,457,952	4,470,950	4,470,950	0
Tennessee	34,747,395	34,740,564	34,740,564	0
Texas	137,681,734	139,294,663	139,294,663	0
Utah	15,133,346	15,284,474	15,284,474	0
Vermont	3,426,176	3,398,620	3,398,620	0
Virginia	43,808,721	43,927,078	43,927,078	0
Washington	36,819,474	37,055,488	37,055,488	0
West Virginia	10,145,863	10,066,038	10,066,038	0
Wisconsin	31,138,462	30,988,454	30,988,454	0
Wyoming	3,086,072	3,082,468	3,082,468	0
Subtotal	1,690,501,996	1,690,501,669	1,690,501,669	0
American Samoa	60,074	60,401	60,401	0
Guam	293,103	293,103	293,103	0
Northern Mariana Islands	58,621	58,621	58,621	0
Puerto Rico	8,793,103	8,793,103	8,793,103	0
Virgin Islands	293,103	293,103	293,103	0
Subtotal	9,498,004	9,498,331	9,498,331	0
Total States/Territories	1,700,000,000	1,700,000,000	1,700,000,000	0
TOTAL RESOURCES	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$0

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