

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

SOCIAL SERVICES BLOCK GRANT

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FY 2012 Proposed Appropriation Language

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*For making grants to States pursuant to section 2002 of the Social Security Act,
\$1,700,000,000: Provided, That notwithstanding paragraph (B) of section 404 (d)(2) of such Act, the
applicable percent specified under such subparagraph for a State to carry out State programs pursuant to
title XX of such Act shall be 10 percent.*

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Authorizing Legislation

	FY 2011 Amount Authorized	FY 2011 Annualized CR	FY 2012 Amount Authorized	FY 2012 Budget Request
Social Services Block Grant [Section 2001 of the Social Security Act]	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Health Profession Opportunity Grants [Section 2008 of the Social Security Act]	85,000,000	85,000,000	85,000,000	85,000,000
Total request level		\$1,785,000,000		\$1,785,000,000

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Appropriations History Table

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>Appropriation</u>
2003		
Appropriation	1,700,000,000	1,700,000,000
2004		
Appropriation	1,700,000,000	1,700,000,000
2005		
Appropriation	1,700,000,000	1,700,000,000
2006		
Appropriation	1,700,000,000	1,700,000,000
<i>Hurricane Relief</i>		<i>550,000,000¹</i>
Total		2,250,000,000
2007		
Appropriation	1,700,000,000	1,700,000,000
2008		
Appropriation	1,700,000,000	1,700,000,000
<i>Disaster Assistance Funds</i>		<i>600,000,000²</i>
Total	1,700,000,000	2,300,000,000
2009		
Appropriation	0	1,700,000,000
2010		
Appropriation	1,700,000,000	1,700,000,000
<i>Pre-appropriated Health Profession Opportunity Grants</i>	<i>85,000,000³</i>	<i>85,000,000</i>
Total	1,785,000,000	1,785,000,000
2011		
Appropriation	1,700,000,000	
<i>Pre-appropriated Health Profession Opportunity Grants</i>	<i>85,000,000³</i>	
Total	1,785,000,000	

¹ As part of the Department of Defense, Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006, Congress provided \$550 million in SSBG funds to be directed to states impacted by hurricanes in the Gulf of Mexico.

² The Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009 (P. L. 110-329) included \$600 million for SSBG to help states affected by Presidentially declared major natural disasters in 2008.

³ Of the \$85 million appropriated for this program, \$5 million was delegated to HRSA for the Training and Certification Program.

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>Appropriation</u>
2012		
Appropriation	1,700,000,000	
<i>Pre-appropriated Health Profession Opportunity Grants</i>	<i>85,000,000³</i>	
Total	1,785,000,000	

ADMINISTRATION FOR CHILDREN AND FAMILIES
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Amounts Available for Obligation

	FY 2010 <u>Actual</u>	FY 2011 <u>Current Law</u>	FY 2012 <u>Estimate</u>
Annual, B.A.	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Pre-Appropriated, B.A.	85,000,000	85,000,000	85,000,000
Subtotal, Net Budget Authority	\$1,785,000,000	\$1,785,000,000	\$1,785,000,000
Subtotal, Adjusted Budget Authority	\$1,785,000,000	\$1,785,000,000	\$1,785,000,000
Total Obligations	\$1,785,000,000	\$1,785,000,000	\$1,785,000,000

Budget Authority by Activity

	FY 2010 <u>Actual</u>	FY 2011 <u>Current Law</u>	FY 2012 <u>Estimate</u>
Social Services Block Grant	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Health Profession Opportunity Grants	85,000,000	85,000,000	85,000,000
Total, Budget Authority	\$1,785,000,000	\$1,785,000,000	\$1,785,000,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Social Services Block Grant

Justification

FY 2010 Enacted	FY 2011 Current Law	FY 2012 Estimate	FY12 change from FY11 Current Law
\$1,785,000,000	\$1,785,000,000	\$1,785,000,000	\$0

Authorizing Legislation – Sections 2001 and 2008 of the Social Security Act

2012 Authorization \$1,700,000,000;
\$85,000,000 in pre-appropriated funds for Health Profession Opportunity Grants

Allocation Method Formula & Competitive Grants

General Statement

The goals of the Social Services Block Grant (SSBG) are to reduce or eliminate dependency; achieve or maintain self-sufficiency for families; help prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate institutional care; and secure admission or referral for institutional care when other forms of care are not appropriate. SSBG serves low-income children and families, people with disabilities, and the elderly with documented need. The program provides state and local flexibility in allocating federal funds and enables states to target populations that might not otherwise be eligible for services needed to remain self-sufficient and economically independent.

Program Description and Accomplishments – SSBG is an appropriated entitlement program. SSBG funds are distributed to the 50 states and the District of Columbia based on each state’s population relative to all other states. Distributions are made to Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Commonwealth of the Northern Marianas based on the same ratio allotted to them in 1981 as compared to the total 1981 appropriation. There are no matching requirements.

On March 23, 2010, President Obama signed into law the Patient Protection and Affordable Care Act (The Affordable Care Act), P.L. 111-148. Section 5507 amended title XX of the Social Security Act by adding Section 2008, Health Profession Opportunity Grants (HPOG). These demonstration projects support the establishment and maintenance of training, education, and career advancement programs to address health care professions workforce needs. In FY 2010, HHS awarded grants to 32 organizations across 23 states. Health Professional Opportunity Grantee organizations consist of states, one tribal council, community colleges (including four tribal colleges), local workforce investment boards, and other community based organizations. The grant project periods are for five years. All grantees are required to coordinate with the state agency responsible for administering the state TANF program; the local workforce investment board; the state workforce investment board; and the state apprenticeship agency. Grantees are also encouraged to coordinate with other local strategic partners. HPOG funds are used to provide training in a variety of high-demand health related occupations, including nursing, medical billing and coding, medical laboratory technology, and health information technology. Individuals eligible to receive education and training through these demonstrations include TANF recipients receiving assistance under the state TANF program and other low-income individuals. Program participants may also receive a range of supportive services, such as child care, case management, and transportation. HHS is also implementing a multi-pronged evaluation to assess the success of HPOG projects. The funding for the demonstration projects is pre-appropriated through FY

2014. The full authorization level is \$85 million, however in FY 2010 through FY 2012, \$5 million is set aside in statute for the development of training and certification programs for personal or home care aides. The authority for operating the program for personal or home care aides has been delegated to HRSA, the agency with specialized expertise in this area. Beginning in FY 2013, the full \$85 million will be available to the HPOG program. The additional funding will support activities based on our assessment of strategic and programmatic needs.

SSBG underwent a program assessment in CY 2005. The assessment cited the program's lack of a national performance measurement system as a concern. In response to this assessment, the Office of Community Services (OCS) has implemented an accountability measure that is designed to decrease the percentage of SSBG funds identified as "administrative costs" in state post-expenditure reports. In FY 2009, the program decreased administrative costs as a percent of total costs to three percent, a significant improvement over the FY 2004 baseline of 10 percent and besting the FY 2009 target by six percentage points. This reduction in administrative costs allowed a greater percentage of funding to be expended for direct services.

SSBG has a unique structure as a block grant that allows for provision of a diverse array of services at the discretion of the state grantees. States have flexibility to determine the services and activities to be supported with grant funds, so long as those services and activities are targeted to the five goals identified in the statute: 1) to prevent, reduce, or eliminate dependency; 2) to achieve or maintain self-sufficiency; 3) to prevent neglect, abuse, or exploitation of children and adults; 4) to prevent or reduce inappropriate institutional care; and 5) to secure admission or referral for institutional care when other forms of care are not appropriate. Trend data compiled in the SSBG Annual Reports indicates that states often use their SSBG grants to supplement discrete activities and categorical grant programs for which there are identifiable and approved measures, as associated with those statutory goals. For example, SSBG funds are included in outcome measures for Child Care Development Block Grant and Child Welfare Services (Promoting Safe and Stable Families, Foster Care) in other ACF component programs. ACF has been re-examining measurement of success for SSBG based on recommendations from the CY 2005 program assessment. Based on this process, ACF has added a new performance measure to compare estimated state expenditures as reported on the pre-expenditure report with actual expenditures as reported on the post-expenditure report. This indicator is a measure of effective planning by the states of their capacity to use SSBG funds as intended. The expectation is that this measure will result in more rigorous planning efforts on the part of states.

Budget Request – The FY 2012 request for the Social Services Block Grant program is \$1,785,000,000, the same as the FY 2010 enacted level. This request will provide the same level of funding to states as in FY 2011. Additionally, this request includes \$85 million in pre-appropriated funds for Health Profession Opportunity Grants which will continue to support 32 grants.

In FY 2012, SSBG expects to keep administrative costs to less than six percent through continued technical assistance and working with grantees to appropriately identify expenditures that may be miscategorized as administrative costs to other activities and services. In FY 2012, ACF also plans to establish baseline data for the newly proposed measure of pre- versus post-expenditure spending reports using FY 2011 data.

Outputs and Outcomes Table

Measure	Most Recent Result	FY 2010 Target	FY 2011 Target	FY 2012 Target
<u>21A</u> : Decrease administrative costs as a percent of total costs. (<i>Efficiency</i>)	FY 2009: 3% (Target Exceeded)	6%	4% ¹	4%
<u>21B</u> : Decrease the percentage of variance between projected expenditures and recipients, by service for each state, and actual expenditures and recipients. (<i>Developmental Outcome</i>)	TBD	Pre-Baseline	Set Baseline	TBD
<u>21i</u> : Number of individuals receiving services funded by SSBG. (<i>Output</i>)	FY 2009: 22.6 million (Historical Actual)	N/A	N/A	N/A
Project Level Funding (\$ in millions)	N/A	\$1,785	\$1,785	\$1,785

¹ The FY 2011 target for this measure has been updated to maintain rigor given the recent data trend.

Resource and Program Data
Social Services Block Grant

	FY 2010 Actual	FY 2011 Current Law	FY 2012 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
<u>Program Data:</u>			
Number of Grants	57	57	57
New Starts			
#	57	57	57
\$	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000
Continuations			
#	0	0	0
\$	\$0	\$0	\$0
Contracts			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Resource and Program Data
Health Profession Opportunity Grants

	FY 2010 Actual	FY 2011 Current Law	FY 2012 Estimate
<u>Resource Data:</u>			
Service Grants			
Formula			
Discretionary	\$67,046,000	\$67,046,000	\$67,046,000
Research/Evaluation	9,973,000	10,000,000	10,000,000
Demonstration/Development			
Training/Technical Assistance		2,104,000	2,080,000
Program Support	2,981,000	850,000	874,000
Total, Resources	\$80,000,000	\$80,000,000	\$80,000,000
<u>Program Data:</u>			
Number of Grants	32	32	32
New Starts			
#	32	0	0
\$	\$67,046,000	\$0	\$0
Continuations			
#	0	32	32
\$	\$0	\$67,046,000	\$67,046,000
Contracts			
#	4	5	5
\$	\$12,897,000	\$12,104,000	\$12,080,000
Interagency Agreements			
#	0	0	0
\$	\$0	\$0	\$0

Notes:

1. Program Support – Includes funding for information technology support, staffing and associated overhead costs.
2. Total, Resources – Of the \$85 million appropriated for this program, \$5 million was delegated to HRSA for the Training and Certification Program.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2012 MANDATORY STATE/FORMULA GRANTS

PROGRAM: Social Services Block Grant (CFDA #93.667)

STATE/TERRITORY	FY 2010 Actual	FY 2011 CR	FY 2012 Request	Difference +/- 2010
Alabama	\$25,919,267	\$25,928,224	\$25,928,224	\$8,957
Alaska	3,815,657	3,846,101	3,846,101	30,444
Arizona	36,139,750	36,319,265	36,319,265	179,515
Arkansas	15,875,419	15,910,587	15,910,587	35,168
California	204,359,989	203,527,234	203,527,234	-832,755
Colorado	27,462,425	27,668,480	27,668,480	206,055
Connecticut	19,466,287	19,373,246	19,373,246	-93,041
Delaware	4,854,223	4,873,872	4,873,872	19,649
District of Columbia	3,290,478	3,301,976	3,301,976	11,498
Florida	101,902,043	102,078,238	102,078,238	176,195
Georgia	53,850,873	54,123,974	54,123,974	273,101
Hawaii	7,162,133	7,131,822	7,131,822	-30,311
Idaho	8,472,124	8,511,862	8,511,862	39,738
Illinois	71,730,208	71,090,410	71,090,410	-639,798
Indiana	35,453,736	35,368,495	35,368,495	-85,241
Iowa	16,693,628	16,562,583	16,562,583	-131,045
Kansas	15,579,326	15,521,265	15,521,265	-58,061
Kentucky	23,736,181	23,755,410	23,755,410	19,229
Louisiana	24,523,177	24,735,353	24,735,353	212,176
Maine	7,319,242	7,259,147	7,259,147	-60,095
Maryland	31,321,715	31,383,841	31,383,841	62,126
Massachusetts + (Mass. Blind)	36,127,446	36,307,200	36,307,200	179,754
Michigan	55,617,101	54,897,717	54,897,717	-719,384
Minnesota	29,024,380	28,998,098	28,998,098	-26,282
Mississippi	16,338,151	16,254,993	16,254,993	-83,158
Missouri	32,867,386	32,970,258	32,970,258	102,872
Montana	5,378,780	5,368,720	5,368,720	-10,060
Nebraska	9,915,539	9,892,977	9,892,977	-22,562
Nevada	14,456,428	14,553,992	14,553,992	97,564
New Hampshire	7,315,645	7,293,695	7,293,695	-21,950
New Jersey	48,273,924	47,948,654	47,948,654	-325,270
New Mexico	11,032,637	11,066,135	11,066,135	33,498
New York	108,362,301	107,603,864	107,603,864	-758,437
North Carolina	51,274,847	51,655,287	51,655,287	380,440
North Dakota	3,566,511	3,561,809	3,561,809	-4,702

STATE/TERRITORY	FY 2010 Actual	FY 2011 CR	FY 2012 Request	Difference +/- 2010
Ohio	63,859,449	63,558,897	63,558,897	-300,552
Oklahoma	20,250,826	20,302,524	20,302,524	51,698
Oregon	21,072,004	21,065,756	21,065,756	-6,248
Pennsylvania	69,210,036	69,407,410	69,407,410	197,374
Rhode Island	5,842,179	5,799,434	5,799,434	-42,745
South Carolina	24,906,826	25,116,211	25,116,211	209,385
South Dakota	4,471,164	4,473,339	4,473,339	2,175
Tennessee	34,553,581	34,669,953	34,669,953	116,372
Texas	135,253,294	136,462,292	136,462,292	1,208,998
Utah	15,213,991	15,333,082	15,333,082	119,091
Vermont	3,454,142	3,423,685	3,423,685	-30,457
Virginia	43,194,640	43,405,019	43,405,019	210,379
Washington	36,412,425	36,695,999	36,695,999	283,574
West Virginia	10,088,093	10,020,495	10,020,495	-67,598
Wisconsin	31,290,413	31,137,681	31,137,681	-152,732
Wyoming	2,961,532	2,996,991	2,996,991	35,459
Subtotal	1,690,513,552	1,690,513,552	1,690,513,552	0
American Samoa	48,518	48,518	48,518	0
Guam	293,103	293,103	293,103	0
Northern Mariana Islands	58,621	58,621	58,621	0
Puerto Rico	8,793,103	8,793,103	8,793,103	0
Virgin Islands	293,103	293,103	293,103	0
Subtotal	9,486,448	9,486,448	9,486,448	0
Total States/Territories	1,700,000,000	1,700,000,000	1,700,000,000	0
TOTAL RESOURCES	\$1,700,000,000	\$1,700,000,000	\$1,700,000,000	\$0