# Table of Contents

Foreword by Secretary Shalala..........................................................iii
List of Tables.........................................................................................iv-xii

I: The Child Support Enforcement Program: An Overview.................................1

II. 1996 Program Highlights...............................................................3
    Record IRS Collections...............................................................3
    GPRA: Strategic Planning and State Demonstrations.........................3
    New Hire Demonstration.............................................................5
    Interstate.......................................................................................5

    Overview.......................................................................................7
    Key Provisions..............................................................................9
    New Hire Reporting System......................................................9
    Streamlined Paternity Establishment...........................................9
    Computerized Statewide Collections.........................................10
    Tough New Penalties.................................................................10
    Families First...............................................................................10
    Performance Audits......................................................................10
    Incentive Funding.........................................................................10

IV. Summary of Other Activities/Accomplishments..................................11
    Training and Technical Assistance............................................11
    Action Through the Internet......................................................12
    Customer Service..........................................................................12
    Ongoing Federal Seminars.........................................................13
    Hispanic Initiatives.....................................................................12
FOREWORD

President Clinton has made improving child support enforcement and increasing child support collections a top priority. This 21st Annual Report to Congress highlights the Child Support Enforcement (CSE) program’s accomplishments and demonstrates the progress made during fiscal year 1996.

Since taking office, President Clinton has cracked down on nonpaying parents and strengthened child support enforcement. In fiscal year 1996, a record $12 billion was collected on behalf of children, an increase of more than 50 percent since fiscal year 1992. In addition, more than one million paternities were established, an increase of more than 100 percent since fiscal year 1992--largely attributable to paternities established through the voluntary in-hospital paternity programs.

Gains also were made in establishing support orders and in locating noncustodial parents who were not paying child support. More than one million orders were established and the income, assets, or employers of 5 3/4 million parents were located. These numbers--a testimony to the commitment and dedication of individuals at the local, state, and federal levels of the CSE program--send a strong message that parental responsibility is not an option.

As important as this work is for millions of children, however, millions more are still being deprived of the help they need and deserve. Child support is a crucial part of this Administration’s resolve to help families attain self-sufficiency. As the President said on signing the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, “There is no area where we need more personal responsibility than child support.” When paid regularly, it provides millions of children and families the resources needed to improve their daily lives.

Donna E. Shalala
LIST OF TABLES

Program Overview

Table 1
Financial Overview for Five Consecutive Fiscal Years

Table 2
Statistical Overview for Five Consecutive Fiscal Years

Table 3

Program Collections

Table 4
Total Distributed Collections for Five Consecutive Fiscal Years

Table 5
Distributed AFDC/Foster Care Collections for Five Consecutive Fiscal Years

Table 6
Distributed AFDC Collections for Five Consecutive Fiscal Years

Table 7
Distributed Foster Care Collections for Five Consecutive Fiscal Years

Table 8
Distributed Non-AFDC Collections for Five Consecutive Fiscal Years

Table 9
Total Distributed Collections per Dollar of Total Administrative Expenditures by Total, AFDC/FC, and Non-AFDC, FY 1995

Federal and State Shares and Incentives

Table 10
Net Federal Share of AFDC/Foster Care Collections for Five Consecutive Fiscal Years

Table 11
State Share of AFDC/Foster Care Collections for Five Consecutive Fiscal Years

**Table 12**
Incentive Payments Estimates for Five Consecutive Fiscal Years

**Table 13**
Incentive Payments Actuals for Five Consecutive Fiscal Years

**Payments to Families**

**Table 14**
AFDC/Foster Care Payments to Families for Five Consecutive Fiscal Years

**Table 15**
AFDC Collections Distributed as Payments to Families and Disregarded in AFDC Eligibility Determinations ($50 Pass-Through) for Five Consecutive Fiscal Years

**Method of Collection**

**Table 16**
Total Collections Made by the States by Method of Collection, FY 1996

**Table 17**
AFDC/FC Collections Made by the States by Method of Collection, FY 1996

**Table 18**
Non-AFDC Collections Made by the States by Method of Collection, FY 1996

**Program Savings**

**Table 19**
Total Program Savings for Five Consecutive Fiscal Years

**Table 20**
Federal Share of Program Savings for Five Consecutive Fiscal Years

**Table 21**
State Share of Program Savings for Five Consecutive Fiscal Years
Program Expenditures

Table 22
Total Administrative Expenditures for Five Consecutive Fiscal Years

Table 23
Net Federal Share of Administrative Expenditures for Five Consecutive Fiscal Years

Table 24
State Share of Administrative Expenditures for Five Consecutive Fiscal Years

Table 25
Fees Received and Costs Recovered for Non-AFDC Cases for Five Consecutive Fiscal Years

Functional Costs

Table 26
Total Expenditures by AFDC Expenditures and Non-AFDC Expenditures, FY 1996

Table 27
Total Expenditures by Direct and Indirect Cost Categories, FY 1996

Table 28
Total Expenditures by Functional Cost Categories, FY 1996

Table 29
Total ADP Expenditures for Five Consecutive Fiscal Years

Table 30
Total ADP Expenditures at Enhanced Funding Rate for Five Consecutive Fiscal Years

Table 31
Expenditures for Laboratory Tests for Paternity Establishment for Five Consecutive Fiscal Years

Caseload and Cases with Collections

Table 32
Average Annual CSE Caseload by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996
Table 33
Average Annual CSE Caseload with Orders Established by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

Table 34
Average Number of CSE Cases in Which a Collection was Made on an Obligation by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

Location, Paternity, Establishment, and Enforcement Services Required

Table 35
Average Number of Absent Parents Requiring Location to Establish an Obligation by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

Table 36
Average Number of Absent Parents Requiring Location to Enforce or Modify an Obligation by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

Table 37
Average Number of Children Requiring Paternity Determination by AFDC/FC, Non-AFDC, AFDC/FC Arrears Only, FY 1996

Table 38
Average Number of Cases Requiring a Support Obligation be Established by AFDC/FC, Non-AFDC, and AFDC Arrears Only, FY 1996

Table 39
Average Number of Cases Requiring a Support Obligation be Enforced or Modified by AFDC/FC, Non-AFDC, and AFDC Arrears Only, FY 1996

Locations

Table 40
Absent Parents Located by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

Table 41
Absent Parents Located to Establish and Enforce or Modify an Order, FY 1996

Table 42
Federal Parent Locator Service Requests Processed with Known Social Security Numbers for Five Consecutive Fiscal Years

**Table 43**
Federal Parent Locator Service Requests Processed with Unknown Social Security Numbers for Five Consecutive Fiscal Years

**Paternities**

**Table 44**
Total Number of Paternities Established for Five Consecutive Fiscal Years

**Table 45**
IV-D Paternities Established by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 46**
IV-D Paternity Standard Data for Five Consecutive Fiscal Years

**Orders Established and Enforced**

**Table 47**
Number of Support Obligations Established by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 48**
Total Number of Support Orders Established that Include Health Insurance by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 49**
Total Number of Support Orders Enforced or Modified by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 50**
Total Number of Support Orders Enforced or Modified that Include Health Insurance by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**AFDC**
Table 51
Number of Families Removed from AFDC with Child Support Collections for Five Consecutive Fiscal Years

Table 52
Percentage of AFDC/FC Assistance Payments Recovered Through Child Support Collections for Five Consecutive Fiscal Years

Table 53
IV-A Cases in Which Parents Claim Good Cause for Refusing to Cooperate in Establishing Paternity and Securing Child Support and IV-A cases in Which Good Cause Claims Were Found Valid, FY 1995

Staffing

Table 54
Total Full Time Equivalent Staff Employed as of September 30, 1996

Table 55
Total Full Time Equivalent Staff Employed as of September 30 for Five Consecutive Fiscal Years

Table 56
Total Salary and Fringe Benefits for Full Time Staff Employed as of September 30, 1996

Table 57
State Workload per Full-Time Equivalent Staff, FY 1996

Table 58
Costs and Staff Associated with the Central Office of Child Support Enforcement for Five Consecutive Fiscal Years

Voluntary Payments

Table 59
Total Cases with Voluntary Payments by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

Table 60
Total Amount of Voluntary Payments
by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Cases Opened and Closed**

**Table 61**
Total Number of Cases Opened During the Year by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 62**
Total Number of Cases Opened for Five Consecutive Fiscal Years

**Table 63**
Total Number of Cases Closed During the Year by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 64**
Total Number of Cases Closed for Five Consecutive Fiscal Years

**Federal Income Tax Refund Offset**

**Table 65**

**Table 66**
Federal Income Tax Refund Offset Program Collections for Five Consecutive Fiscal Years

**Table 67**
IRS Full Collections, FY 1996

**Accounts Receivable - Current Amounts**

**Table 68**
A mount of C urrent Support D ue, FY 1996

**Table 69**
A mount of C urrent Support Received, FY 1996

**Accounts Receivable - Prior Years' Amounts**
Table 70
Amount of Prior Years' Support Due, FY 1996

Table 71
Amount of Prior Years' Support Received, FY 1996

Accounts Receivable - This Year's Amounts

Table 72
Amount of Support Due for Orders Entered This Year, FY 1996

Table 73
Amount of Support Received for Orders Entered This Year, FY 1996

Accounts Receivable - Current Orders

Table 74
Number of Orders for Current Support Where a Collection was Due, FY 1996

Table 75
Number of Orders for Current Support Where a Collection was Received, FY 1996

Accounts Receivable - Prior Years' Orders

Table 76
Number of Orders for Prior Years' Support Where a Collection was Due, FY 1996

Table 77
Number of Orders for Prior Years' Support Where a Collection was Received, FY 1996

Accounts Receivable - Orders Entered During the Year

Table 78
Number of Orders Entered This Year Where a Collection was Due, FY 1996

Table 79
Number of Orders Entered This Year Where a Collection was Received, FY 1996
**Interstate Activity**

**Table 80**
Cases Initiated in Reporting States  
by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 81**
Cases Initiated in Other States  
by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 82**
Cases in Which Collections Were Sent to Other States  
by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 83**
Cases in Which Collections Were Received from Other States  
by AFDC/FC, Non-AFDC, and AFDC/FC Arrears Only, FY 1996

**Table 84**
Total Collections Made on Behalf of Other States by AFDC/FC and Non-AFDC, FY 1996

**Table 85**
Total Collections Received from Other States by AFDC/FC and Non-AFDC, FY 1996